

BUFFALO CITY METROPOLITAN MUNICIPALITY Unaudited separate annual financial statements for the year ended 30 June 2019

I am responsible for the preparation of these Annual Financial Statements which are set out herewith, in terms of Section126(1) of the Municipal Finance Management Act (56 of 2003) and which I have signed on behalf of the Metropolitan Municipality.

I certify that the salaries, allowances and benefits of Councillors are disclosed within these Annual Financial Statements and are within the upper limits of the framework envisaged in Section 219 of the Constitution, read with the Remuneration of Public Office Bearers Act (20 of 1998) and the Minister for Corporate Governance and Traditional Affairs determination in accordance with this Act except where identified as irregular expenditure in the Annual Financial Statements.

Mr. A. Sihlahla City Manager 30 August 2019



BUFFALO CITY METROPOLITAN MUNICIPALITY Unaudited separate annual financial statements for the year ended 30 June 2019

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Mr. A. Sihlahla	 Date	
City Manager		

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

#### General Information

Legal form of Municipality

Municipality

Nature of business and principal activities Local Government

**Jurisdiction** The demarcation board has determined that Buffalo City Metropolitan

Municipality (BUF) includes the towns of East London, Bisho, King William's Town, Berlin as well as the townships of Mdantsane, Gompo, Zwelitsha, Dimbaza, Phakamisa, Ndevana, Ilitha, Ginsberg and the

surrounding rural areas.

Grading of local authority Grade 6 Municipality

City Manager / Accounting Officer Mr. A. Sihlahla

Chief Financial Officer Mr. N. Sigcau

Business address Trust Centre

Oxford Street East London

5201

Postal address PO Box 134

East London

5200

Bankers Standard Bank

Auditors Auditor General of South Africa

Members of Audit Committee Ms. R. Shaw (Chairperson) - appointment 03 July 2017

Ms. Y. Roboji (Member)

Mr. P. Ntuli (Member)

Mr. S. Sokutu (Member)

Ms. P. Mzizi (Member)

Mr. T. Zororo (Member)

- appointment 03 July 2017

Legislation Governing the Municipality

The Constitution of the Republic of South Africa, 1996

The Local Government: Municipal Structures Act, 1998 (Act 117 of

1998)

The Local Government: Municipal Systems Act, 2000 (Act 32 of 2000)

The Local Government: Municipal Finance Management Act, 2003

(Act 56 of 2003)

Local Government: Municipal Property Rates Act, 2004 (Act 6 of 2004) Municipal Fiscal Powers and Functions Act, 2007 (Act 12 of 2007) Local Government: Municipal Demarcation Act, 1998 (Act 27 of 1998)

Intergovernmental Relations Framework Act, 2005 (Act 13 of 2005)

Division of Revenue Act (Act 1 of 2007)

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

# Index

The reports and statements set out below comprise the unaudited separate annual financial statements presented to the provincial legislature:

	Page
Statement of Financial Position	3
Statement of Financial Performance	4
Statement of Changes in Net Assets	5
Cash Flow Statement	6
Statement of Comparison of Budget and Actual Amounts	6 - 9
Accounting Policies	11 - 38
Notes to the Unaudited Separate Annual Financial Statements	39 - 95

# Statement of Financial Position as at 30 June 2019

Current Assets Inventories Receivables from non-exchange transactions VAT receivable Receivables from exchange transations Cash and cash equivalents  Non-Current Assets Investment property Property, plant and equipment Intangible assets Heritage assets Investments in associates  Total Assets  Liabilities  Current Liabilities  Borrowings			
Inventories Receivables from non-exchange transactions VAT receivable Receivables from exchange transations Cash and cash equivalents  Non-Current Assets Investment property Property, plant and equipment Intangible assets Heritage assets Investments in associates  Total Assets  Liabilities Current Liabilities Borrowings			
Receivables from non-exchange transactions VAT receivable Receivables from exchange transations Cash and cash equivalents  Non-Current Assets Investment property Property, plant and equipment Intangible assets Heritage assets Investments in associates  Total Assets  Liabilities Current Liabilities Borrowings			
VAT receivable Receivables from exchange transations Cash and cash equivalents  Non-Current Assets Investment property Property, plant and equipment Intangible assets Heritage assets Investments in associates  Total Assets  Liabilities  Current Liabilities  Borrowings	9	37 303 887	42 756 503
Receivables from exchange transations Cash and cash equivalents  Non-Current Assets Investment property Property, plant and equipment Intangible assets Heritage assets Investments in associates  Total Assets  Liabilities  Current Liabilities  Borrowings	10	375 218 046	229 599 605
Cash and cash equivalents  Non-Current Assets Investment property Property, plant and equipment Intangible assets Heritage assets Investments in associates  Total Assets  Liabilities  Current Liabilities  Borrowings	11	170 849 380	109 939 374
Non-Current Assets Investment property Property, plant and equipment Intangible assets Heritage assets Investments in associates  Total Assets  Liabilities  Current Liabilities Borrowings	12	978 274 208	897 181 229
Investment property Property, plant and equipment Intangible assets Heritage assets Investments in associates  Total Assets  Liabilities  Current Liabilities  Borrowings	13	1 167 645 512	1 825 129 600
Investment property Property, plant and equipment Intangible assets Heritage assets Investments in associates  Total Assets  Liabilities  Current Liabilities  Borrowings		2 729 291 033	3 104 606 311
Property, plant and equipment Intangible assets Heritage assets Investments in associates  Total Assets  Liabilities  Current Liabilities  Borrowings			
Intangible assets Heritage assets Investments in associates  Total Assets  Liabilities  Current Liabilities  Borrowings	3	401 546 000	392 622 726
Heritage assets Investments in associates  Total Assets  Liabilities  Current Liabilities  Borrowings	4	19 741 540 095	18 227 473 455
Investments in associates  Total Assets  Liabilities  Current Liabilities  Borrowings	5	18 703 290	23 842 894
Total Assets Liabilities Current Liabilities Borrowings	6	50 513 440	49 779 875
Liabilities Current Liabilities Borrowings	7	652 038 851	575 291 818
Liabilities Current Liabilities Borrowings		20 864 341 676	19 269 010 768
Current Liabilities Borrowings		23 593 632 709	22 373 617 079
Borrowings			
<del>-</del>			
Trade payables from evabance transactions	16	57 973 556	52 572 023
Trade payables from exchange transactions	20	1 034 293 223	1 066 688 790
Consumer deposits	21	64 109 019	60 012 613
Employee benefit obligation	8	69 629 417	47 001 770
Unspent conditional grants and receipts	15	207 656 749	245 343 510
Provisions	17	244 971 179	240 650 571
		1 678 633 143	1 712 269 277
Non-Current Liabilities			
Borrowings	16	287 580 532	345 554 088
Employee benefit obligation	8	659 185 670	686 152 861
Provisions	17	11 158 873	10 459 392
		957 925 075	1 042 166 341
Total Liabilities		2 636 558 218	2 754 435 618
Net Assets		20 957 074 491	19 619 181 461
Reserves		0.000.000.45	0.040.000.171
Revaluation reserve	14	9 866 999 401	9 046 230 471
Accumulated surplus		11 090 075 090	
Total Net Assets		20 957 074 491	19 619 181 461

<sup>\*</sup> See Note 46

# **Statement of Financial Performance**

Revenue Revenue from exchange transactions Service charges Rental of facilities and equipment Other revenue - (exchange) Interest received	23 24 25	2 820 302 005	
Service charges Rental of facilities and equipment Other revenue - (exchange)	24	2 820 302 005	
Rental of facilities and equipment Other revenue - (exchange)	24	2 820 302 005	
Other revenue - (exchange)			2 589 562 060
· • • •	25	20 704 443	15 882 120
Interest received	-	162 085 186	155 323 264
	26	165 344 665	175 866 976
Total revenue from exchange transactions		3 168 436 299	2 936 634 420
Revenue from non-exchange transactions			
Property rates	27	1 294 948 221	973 025 312
Licences and Permits (non-exchange)		14 300 355	14 249 685
Government grants & subsidies	29	1 916 450 673	1 746 651 862
Other revenue - (non-exchange)	30	58 289 294	57 512 912
Public contributions and donations - PPE		279 066 643	3 393 726
Fines		24 938 282	23 698 183
Fuel levy		513 844 000	467 978 000
Total revenue from non-exchange transactions		4 101 837 468	3 286 509 680
Total revenue	22	7 270 273 767	6 223 144 100
Expenditure			
Employee related costs	31	(2 023 383 220)	(1 853 467 726)
Remuneration of councillors	32	(62 315 519)	(59 473 021)
Depreciation and amortisation	33	(1 298 838 256)	(1 016 226 458)
Finance costs	34	(38 466 994)	(43 954 780)
Debt Impairment	35	(363 972 687)	(321 276 963)
Bulk purchases	36	(1 628 956 804)	(1 552 488 423)
Repairs and maintenance	37	(387 706 926)	(355 848 175)
Grants and subsidies paid	28	(77 040 454)	(59 549 363)
General expenses	38	(911 814 313)	(785 720 277)
Total expenditure		(6 792 495 173)	(6 048 005 186)
Operating surplus		477 778 594	175 138 914
Loss on disposal of assets		(46 324 822)	(21 014 118)
Fair value adjustments	39	8 923 274	31 775 077
Share of surplus of associate accounted for under the equity method		76 747 032	32 544 710
		39 345 484	43 305 669
Surplus for the year		517 124 078	218 444 583

<sup>\*</sup> See Note 46

# **Statement of Changes in Net Assets**

Figures in Rand	Revaluati reserve		d Total net assets
Opening balance as previously reported Adjustments	6 925 099 057	10 112 266 905	17 037 365 962
Prior year adjustments (prior to 2017/18) Refer note 46	-	242 239 502	242 239 502
Balance at 01 July 2017 as restated* Changes in net assets	6 925 099 057	10 354 506 407	17 279 605 464
Revaluation reserve	2 121 131 414	-	2 121 131 414
Net income (losses) recognised directly in net assets Surplus for the year (2017/18 restated) Refer note 46	2 121 131 414	- 218 444 583	2 121 131 414 218 444 583
Total recognised income and expenses for the year	2 121 131 414	218 444 583	2 339 575 997
Total changes	2 121 131 414	218 444 583	2 339 575 997
Restated* Balance at 01 July 2018 Changes in net assets	9 046 230 471	10 572 951 012	19 619 181 483
Revaluation	820 768 930	-	820 768 930
Net income (losses) recognised directly in net assets Surplus for the year	820 768 930 -	517 124 078	820 768 930 517 124 078
Total recognised income and expenses for the year	820 768 930	517 124 078	1 337 893 008
Total changes	820 768 930	517 124 078	1 337 893 008
Balance at 30 June 2019	9 866 999 401	11 090 075 090	20 957 074 491
Note(s)	14	46	

5

<sup>\*</sup> See Note 46

# **Cash Flow Statement**

Figures in Rand	Note(s)	2019	2018 Restated*
Cash flows from operating activities			
Receipts			
Sale of goods and services	54	4 587 305 544	4 035 121 835
Government grants & subsidies	54	1 916 450 673	1 746 651 862
Interest income	26	165 344 665	175 866 976
		6 669 100 882	5 957 640 673
Payments			
Employee costs & Councillors remuneration	31&32	(2 085 698 739)	(1 912 940 747
Suppliers	54	(3 393 800 072)	(2 497 299 923
Finance costs	34	(38 466 994)	(43 954 780
		(5 517 965 805)	(4 454 195 450
Net cash flows used in operating activities	41	1 151 135 077	1 503 445 223
Cash flows from investing activities			
Purchase of property, plant and equipment	4	(1 757 539 625)	(1 331 898 306)
Proceeds from sale of property, plant and equipment	4	2 226 048	112 722
Proceeds from sale of investment property	3	-	14 357 941
Purchases of heritage assets	6	(733 565)	-
Net cash flows used in investing activities		(1 756 047 142)	(1 317 427 643)
Cash flows from financing activities			
Net movement on borrowings	16	(52 572 023)	(47 641 565)
Net cash flows used in financing activities		(52 572 023)	(47 641 565)
Net increase/(decrease) in cash and cash equivalents		(657 484 088)	138 376 015
Cash and cash equivalents at the beginning of the year		,	1 686 753 585
Cash and cash equivalents at the end of the year	13	1 167 645 512	1 825 129 600
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<sup>\*</sup> See Note 46

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

# **Statement of Comparison of Budget and Actual Amounts**

Figures in Rand	Original	Budget	Final	Shifting of	Virement	Final budget	Actual	Unauthorised	Variance	Actual	Actual
	budget	adjustments (i.t.o. s28 and s31 of the MFMA)	adjustments	funds (i.t.o. s31 of the MFMA)	(i.t.o. council approved policy)	i mui buugot	outcome	expenditure	vananoo	outcome as % of final budget	
Detail of Statement of I	Financial Position	on									
Financial Performance											
Property rates	1 421 961 287	7 (4 800 000	)) 1 417 161 287	·		1 417 161 287	1 294 948 221		(122 213 066	91 %	6 91 %
Service charges	3 172 284 692	2 (21 203 666	s) 3 151 081 026	-		3 151 081 026	2 820 302 005		(330 779 021	ý 90 %	6 89 %
Investment revenue	140 172 487	, ·	- 140 172 487	·		140 172 487	98 251 260		(41 921 227	70 %	6 70 %
Transfers recognised - operational	1 471 672 870	35 050 336	3 1 506 723 206				1 432 540 496		(74 182 710	•	
Other own revenue	298 808 226		- 298 808 226	-		298 808 226	361 918 595		63 110 369	121 %	6 121 %
Total revenue (excluding capital transfers and contributions)	6 504 899 562	9 046 670	6 513 946 232	-		6 513 946 232	6 007 960 577		(505 985 655	) 92 %	% <b>92</b> %
Employee costs	(1 939 390 696	63 344 443	3)(2 002 735 139	) -		- (2 002 735 139	)(2 023 383 220	) -	(20 648 081	) 101 %	6 104 %
Remuneration of councillors	(64 185 043	, \	- (64 185 043	,			) (62 315 519		1 869 524	,	
Debt impairment	(343 696 466	6) (14 640 000	) (358 336 466				) (363 972 687		(5 636 221	) 102 %	6 106 %
Depreciation and asset impairment	(895 013 435	5) (500 000 000	) <u>(</u> 1`395 013 435	Ó		(1 395 013 435	)(1 <sup>298</sup> 838 256	-	96 175 179	93 %	6 145 %
Finance charges	(59 807 900	20 800 000	(39 007 900	-		(39 007 900	) (38 466 994	-	540 906	99 %	64 %
Materials and bulk purchases	(1 698 509 600	69 200 000	(1 629 309 600	-		- (1 629 309 600	(1 628 956 804	-	352 796	100 %	
Transfers and grants	(94 850 634	l) 26 169 942	(68 680 692	-		- (68 680 692	(77 040 454	-	(8 359 762	112 9	6 81 %
Other expenditure	(1 407 813 097	') (47 279 031	)(1 455 092 128	-		- (1 455 092 128	(1 351 430 417	) -	103 661 711	93 %	6 96 %
Total expenditure	(6 503 266 871	) (509 093 532	2)(7 012 360 403	) -		- (7 012 360 403	)(6 844 404 351	) -	167 956 052	98 %	6 105 %
Surplus/(Deficit)	1 632 691	(500 046 862	2) (498 414 171	) -		(498 414 171	) (836 443 774	)	(338 029 603	) 168 %	<b>6(51 231)</b> %

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

# **Statement of Comparison of Budget and Actual Amounts**

Figures in Rand		<del>-</del>									
- igaree iii raana	Original budget	Budget adjustments (i.t.o. s28 and s31 of the MFMA)	Final adjustments budget	Shifting of funds (i.t.o. s31 of the MFMA)	Virement (i.t.o. council approved policy)	Final budget	Actual outcome	Unauthorised expenditure	Variance	final	Actual outcome as % of original budget
Transfers recognised -	803 900 240	196 422 212	1 000 322 452			1 000 322 452	997 754 177		(2 568 275	) 100 %	124 %
capital Contributions recognised - capital and contributed assets	-		-				- 279 066 643		279 066 643	DIV/0 %	6 DIV/0 %
Surplus (Deficit) after capital transfers and contributions	805 532 931	(303 624 650	) 501 908 281			501 908 281	440 377 046		(61 531 235	) 88 %	55 %
Share of surplus (deficit) of associate	-	-	-		-		- (76 747 032	)	(76 747 032	) DIV/0 %	5 DIV/0 %
Surplus/(Deficit) for the year	805 532 931	(303 624 650	) 501 908 281			501 908 281	517 124 078		15 215 797	103 %	64 %
Capital expenditure and	funds sources	<b>3</b>									
Total capital expenditure Sources of capital funds	1 750 850 240	343 148 248	2 093 998 488			2 093 998 488	3 1 754 245 858		(339 752 630	) 84 %	100 %
Transfers recognised - capital	803 900 240	196 422 212	1 000 322 452			1 000 322 452	860 189 344		(140 133 108	) 86 %	107 %
Borrowing	69 000 000	(69 000 000	)) -		-		-			DIV/0 %	- %
Internally generated funds	877 950 000	215 726 036	1 093 676 036			1 093 676 036	894 056 514		(199 619 522	) 82 %	102 %
Total sources of capital funds	1 750 850 240	343 148 248	2 093 998 488			2 093 998 488	1 754 245 858		(339 752 630	) 84 %	6 100 %

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

# **Statement of Comparison of Budget and Actual Amounts**

Figures in Rand	budget	Budget adjustments (i.t.o. s28 and s31 of the MFMA)	Final adjustments budget		Virement (i.t.o. council approved policy)	•	Actual outcome	Unauthorised expenditure	Variance	Actual outcome as % of final budget	Actual outcome as % of original budget
Cash flows											
Net cash from (used) operating	1 680 399 260	212 965 559	1 893 364 819	-		1 893 364 819	1 151 135 077		(742 229 742	2) 61 %	69 %
Net cash from (used) investing	(1 750 850 240)	(331 148 233	)(2 081 998 473	-		(2 081 998 473)	1 756 047 142	)	325 951 331	84 %	100 %
Net cash from (used) financing	9 962 335	(67 935 891	) (57 973 556	-		(57 973 556)	(52 572 023	)	5 401 533	91 %	(528)%
Net increase/(decrease) in cash and cash equivalents	(60 488 645)	(186 118 565	) (246 607 210	-		(246 607 210)	(657 484 088	)	(410 876 878	267 %	<b>6 1 087 %</b>
Cash and cash equivalents at the beginning of the year	1 699 821 867	125 307 734	1 825 129 601	-		1 825 129 601	1 825 129 600		(1	) 100 %	107 %
Cash and cash equivalents at year end	1 639 333 222	(60 810 831	) 1 578 522 391	-		1 578 522 391	1 167 645 512		410 876 879	74 %	% 71 %

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

# Statement of Comparison of Budget and Actual Amounts

Figures in Rand

Reported Expenditure Balance to be Restated unauthorised authorised in expenditure terms of section 32 of MFMA

Expenditure Balance to be Restated audited outcome outcome

#### Explanation of significant variances greater than 10% on budget comparison to actuals

Reasons for material variances shown on the Statement of Comparison of Budget and Actual Amounts are detailed below:

#### **REVENUE BY SOURCE**

#### **Investment Revenue**

Interest rate on call investments are less than the prior year resulting in less interest realised for the year-end 30 June 2019. In addition, Cash and Cash Equivalent levels decreased when compared with prior year-end balance. The impact of the lower Cash and Cash Equivalent levels meant that less funds were available to invest, and less interest was realised.

#### Other Own Revenue

The variance is due to certain items being classified as service charges on mSCOA.

#### CAPITAL EXPENDITURE AND FUNDS SOURCES

#### **Contributions Recognised**

BCMM recognised assets transferred by other Municipalities in terms of the demarcation pronounced 3rd August 2016.

#### **Internally generated funds**

The major contributing factors on low expenditure are procurement and project management inefficiencies that resulted in the slow progress in implementing own funded capital projects, however most of the projects are already awarded and the funding of such projects is fully committed.

#### **CASH FLOWS**

#### Net cash from (used) investing

Capital assets paid for were less than the adjusted budget due to under expenditure on own funded capital budget.

#### Net cash from (used) financing

BCMM did not take up the originally budgeted loan funding during 2018/19.

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

# Accounting Policies

#### 1. Presentation of Unaudited Separate Annual Financial Statements

The unaudited separate annual financial statements have been prepared in accordance with the Standards of Generally Recognised Accounting Practice (GRAP), issued by the Accounting Standards Board in accordance with Section 122(3) of the Municipal Finance Management Act (Act 56 of 2003).

These unaudited separate annual financial statements have been prepared on an accrual basis of accounting and are in accordance with historical cost convention as the basis of measurement, unless specified otherwise. They are presented in South African Rand.

A summary of the significant accounting policies, which have been consistently applied in the preparation of these unaudited separate annual financial statements, are disclosed below.

#### 1.1 Going concern assumption

These unaudited separate annual financial statements have been prepared based on the expectation that the municipality will continue to operate as a going concern for at least the next 12 months.

#### 1.2 Significant judgements and sources of estimation uncertainty

In preparing the unaudited separate annual financial statements, management is required to make estimates and assumptions that affect the amounts represented in the unaudited separate annual financial statements and related disclosures. Use of available information and the application of judgement is inherent in the formation of estimates. Actual results in the future could differ from these estimates which may be material to the unaudited separate annual financial statements. Significant judgements include:

#### Trade receivables / Held to maturity investments and/or loans and receivables

The municipality assesses its trade receivables, held to maturity investments and loans and receivables for impairment at the end of each reporting period. In determining whether an impairment loss should be recorded in surplus or deficit, the surplus makes judgements as to whether there is observable data indicating a measurable decrease in the estimated future cash flows from a financial asset.

The impairment for trade receivables, held to maturity investments and loans and receivables is calculated on a portfolio basis, based on historical loss ratios, adjusted for national and industry-specific economic conditions and other indicators present at the reporting date that correlate with defaults on the portfolio. These annual loss ratios are applied to loan balances in the portfolio and scaled to the estimated loss emergence period.

#### Allowance for slow moving, damaged and obsolete stock

An allowance has been made for stock to write stock down to the lower of cost or net realisable value. Management have made estimates of the selling price and direct cost to sell on certain inventory items. The write down is included in the notes to the financial statements per inventory note 9.

#### Fair value estimation

The fair value of financial instruments traded in active markets (such as trading and available-for-sale securities) is based on quoted market prices at the end of the reporting period. The quoted market price used for financial assets held by the municipality is the current bid price.

The carrying value less impairment provision of trade receivables and payables are assumed to approximate their fair values. The fair value of financial liabilities for disclosure purposes is estimated by discounting the future contractual cash flows at the current market interest rate that is available to the municipality for similar financial instruments.

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

# Accounting Policies

#### 1.2 Significant judgements and sources of estimation uncertainty (continued)

#### Impairment testing

The recoverable amounts of cash-generating units and individual assets have been determined based on the higher of value-in-use calculations and fair values less costs to sell. These calculations require the use of estimates and assumptions.

The municipality reviews and tests the carrying value of assets when events or changes in circumstances suggest that the carrying amount may not be recoverable. Assets are grouped at the lowest level for which identifiable cash flows are largely independent of cash flows of other assets and liabilities. If there are indications that impairment may have occurred, estimates are prepared of expected future cash flows for each group of assets. Expected future cash flows used to determine the value in use of goodwill and tangible assets are inherently uncertain and could materially change over time. They are significantly affected by a number of factors including i.e. production estimates, supply demand, together with economic factors such as exchange rates, inflation and interest.

#### **Provisions**

Provisions were raised and management determined an estimate based on the information available. Additional disclosure of these estimates of provisions are included in note 17 - Provisions.

#### Useful lives of waste water and water network and other assets

The municipality's management determines the estimated useful lives and related depreciation charges for the waste water and water networks. This estimate is based on industry norm. Management will increase the depreciation charge where useful lives are less than previously estimated useful lives.

#### Post-retirement benefits

The present value of the post-retirement obligation depends on a number of factors that are determined on an actuarial basis using a number of assumptions. The assumptions used in determining the net cost (income) include the discount rate. Any changes in these assumptions will impact on the carrying amount of post-retirement obligations.

The municipality determines the appropriate discount rate at the end of each year. This is the interest rate that should be used to determine the present value of estimated future cash outflows expected to be required to settle the pension obligations. In determining the appropriate discount rate, the municipality considers the interest rates of high-quality corporate bonds that are denominated in the currency in which the benefits will be paid, and that have terms to maturity approximating the terms of the related pension liability.

Other key assumptions for pension obligations are based on current market conditions. Additional information is disclosed in Note 8

#### Effective interest rate

The municipality used the prime interest rate to discount future cash flows.

#### Allowance for doubtful debts

On debtors an impairment loss is recognised in surplus and deficit when there is objective evidence that it is impaired. The impairment is measured as the difference between the debtors carrying amount and the present value of estimated future cash flows discounted at the effective interest rate, computed at initial recognition.

#### 1.3 Investment property

Investment property is property (land or a building - or part of a building - or both - or under construction) held to earn rentals or for capital appreciation or both, rather than for:

- use in the production or supply of goods or services or for
- · administrative purposes, or
- sale in the ordinary course of operations.

Investment property exludes owner-occupied property.

Owner-occupied property is property held for use in the production or supply of goods or services or for administrative purposes.

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

# **Accounting Policies**

#### 1.3 Investment property (continued)

Investment property is recognised as an asset when, it is probable that the future economic benefits or service potential that are associated with the investment property will flow to the municipality, and the cost or fair value of the investment property can be measured reliably.

Investment property is initially recognised at cost. Transaction costs are included in the initial measurement.

Where investment property is acquired through a non-exchange transaction, its cost is its fair value as at the date of acquisition.

Costs include costs incurred initially and costs incurred subsequently to add to, or to replace a part of, or service a property. If a replacement part is recognised in the carrying amount of the investment property, the carrying amount of the replaced part is derecognised.

#### Fair value

Subsequent to initial measurement investment property is measured at fair value.

The fair value of investment property reflects market conditions at the reporting date.

A gain or loss arising from a change in fair value is included in net surplus or deficit for the period in which it arises.

If the municipality determines that the fair value of an investment property under construction is not reliably determinable but expects the fair value of the property to be reliably measurable when construction is complete, it measures that investment property under construction at cost until either its fair value becomes reliably determinable or construction is completed (whichever is earlier). If the entity determines that the fair value of an investment property (other than an investment property under construction) is not reliably determinable on a continuing basis, the municipality measures that investment property using the cost model (as per the accounting policy on property, plant and equipment). The residual value of the investment property is then assumed to be zero. The municipality applies the cost model (as per the accounting policy on property, plant and equipment) until disposal of the investment property.

Once the municipality becomes able to measure reliably the fair value of an investment property under construction that has previously been measured at cost, it measures that property at its fair value. Once construction of that property is complete, it is presumed that fair value can be measured reliably. If this is not the case, the property is accounted for using the cost model in accordance with the accounting policy on property, plant and equipment.

Investment property is derecognised on disposal or when the investment property is permanently withdrawn from use and no future economic benefits or service potential are expected from its disposal.

When classification is difficult, the criteria used to distinguish investment property from owner-occupied property and from property held for sale in the ordinary course of operations, are as follows:

Transfers to, or from, investment property shall be made when, and only when, there is a change in use, evidenced by:

- (a) commencement of owner-occupation, for a transfer from investment property to owner-occupied property;
- (b) commencement of development with a view to sale, for a transfer from investment property to inventories;
- (c) end of owner-occupation, for a transfer from owner-occupied property to investment property; or
- (d) commencement of an operating lease (on a commercial basis) to another party, for a transfer from inventories to investment property.

The initial cost of a property interest held under a lease and classified as an investment property has been recognised at the lower of the fair value of the property and the present value of the minimum lease payments.

#### 1.4 Property, plant and equipment

Property, plant and equipment are tangible non-current assets (including infrastructure assets) that are held for use in the production or supply of goods or services, rental to others, or for administrative purposes, and are expected to be used during more than one period.

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

# **Accounting Policies**

#### 1.4 Property, plant and equipment (continued)

The cost of an item of property, plant and equipment is recognised as an asset when:

- it is probable that future economic benefits or service potential associated with the item will flow to the municipality; and
- the cost of the item can be measured reliably.

Property, plant and equipment is initially measured at cost.

The cost of an item of property, plant and equipment is the purchase price and other costs attributable to bring the asset to the location and condition necessary for it to be capable of operating in the manner intended by management. Trade discounts and rebates are deducted in arriving at the cost.

Where an asset is acquired through a non-exchange transaction, its cost is its fair value as at date of acquisition.

Where an item of property, plant and equipment is acquired in exchange for a non-monetary asset or monetary assets, or a combination of monetary and non-monetary assets, the asset acquired is initially measured at fair value (the cost). If the acquired item's fair value was not determinable, it's deemed cost is the carrying amount of the asset(s) given up.

When significant components of an item of property, plant and equipment have different useful lives, they are accounted for as separate items (major components) of property, plant and equipment.

Costs include costs incurred initially to acquire or construct an item of property, plant and equipment and costs incurred subsequently to add to, replace part of, or service it. If a replacement cost is recognised in the carrying amount of an item of property, plant and equipment, the carrying amount of the replaced part is derecognised.

The initial estimate of the costs of dismantling and removing the item and restoring the site on which it is located is also included in the cost of property, plant and equipment, where the entity is obligated to incur such expenditure, and where the obligation arises as a result of acquiring the asset or using it for purposes other than the production of inventories.

Recognition of costs in the carrying amount of an item of property, plant and equipment ceases when the item is in the location and condition necessary for it to be capable of operating in the manner intended by management.

Major spare parts and standby equipment which are expected to be used for more than one period are included in property, plant and equipment. In addition, spare parts and standby equipment which can only be used in connection with an item of property, plant and equipment are accounted for as property, plant and equipment.

Major inspection costs which are a condition of continuing use of an item of property, plant and equipment and which meet the recognition criteria above are included as a replacement in the cost of the item of property, plant and equipment. Any remaining inspection costs from the previous inspection are derecognised.

Property, plant and equipment is carried at cost less accumulated depreciation and any impairment losses, except for land, buildings, other properties, community properties, roads, electricity, water and wastewater which is carried at revalued amount being the fair value at the date of revaluation less any subsequent accumulated depreciation and subsequent accumulated impairment losses.

Revaluations are made with sufficient regularity such that the carrying amount does not differ materially from that which would be determined using fair value at the end of the reporting period.

When an item of property, plant and equipment is revalued, any accumulated depreciation at the date of the revaluation is restated proportionately with the change in the gross carrying amount of the asset so that the carrying amount of the asset after revaluation equals its revalued amount.

Any increase in an asset's carrying amount, as a result of a revaluation, is credited directly to a revaluation surplus. The increase is recognised in surplus or deficit to the extent that it reverses a revaluation decrease of the same asset previously recognised in surplus or deficit.

Any decrease in an asset's carrying amount, as a result of a revaluation, is recognised in surplus or deficit in the current period. The decrease is debited directly to a revaluation surplus to the extent of any credit balance existing in the revaluation surplus in respect of that asset.

The revaluation surplus in equity related to a specific item of property, plant and equipment is transferred directly to retained earnings when the asset is derecognised.

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

# **Accounting Policies**

#### 1.4 Property, plant and equipment (continued)

Property, plant and equipment are depreciated on the straight line basis over their expected useful lives to their estimated residual value except for furniture and fittings, which are depreciated using the diminishing balance method at 10% per annum.

The useful lives of items of property, plant and equipment have been assessed as follows:

Item	Depreciation method	Average useful life
Land landfill sites	Straight line	50
Buildings	Straight line	30 to 60
Plant and machinery	Straight line	3 to 30
Motor vehicles	Straight line	4 to 15
Furniture and fittings	Diminishing balance	3 to 7
Electricity	Straight line	30 to 60
Community - Buildings	Straight line	30 to 60
Community - Recreation	Straight line	15 to 60
Other properties	Straight line	5 to 60
Roads	Straight line	5 to 100
Wastewater network	Straight line	5 to 80
Water network	Straight line	5 to 150
Servitudes	Straight line	Indefinite

The Municipality acquires and maintains assets to provide social service to the community, with no intention of disposing of the assets for any economic gain, and thus no residual values are determined other than that of certain Plant and Equipment, and Transport assets with significant carrying values. For Plant and Equipment and Transport assets (Above R5000) the residual value and the useful life of an asset and the deprecation method is reviewed annually and any changes are recognised prospectively as a change in accounting estimates in the Statement of Financial Performance. Minor assets (Below R5000) are recognised and depreciated annually to R1 and are included in the asset register mainly for completeness and monitoring purposes.

The residual value, and the useful life and depreciation method of each asset are reviewed at the end of each reporting date. If the expectations differ from previous estimates, the change is accounted for as a change in accounting estimate.

Reviewing the useful life of an asset on an annual basis does not require the municipality to amend the previous estimate unless expectations differ from the previous estimate.

Each part of an item of property, plant and equipment with a cost that is significant in relation to the total cost of the item is depreciated separately.

The depreciation charge for each period is recognised in surplus or deficit unless it is included in the carrying amount of another asset.

Items of PPE are derecognised when the asset is disposed of or when there are no further economic benefits or service potential expected from the use of the asset.

The gain or loss arising from the derecognition of an item of property, plant and equipment is included in surplus or deficit when the item is derecognised and will be classified as revenue. The gain or loss arising from the derecognition of an item of property, plant and equipment is determined as the difference between the net disposal proceeds, if any, and the carrying amount of the item.

Assets which the municipality holds for rentals to others and subsequently routinely sell as part of the ordinary course of activities, are transferred to inventories when the rentals end and the assets are available-for-sale. These assets are not accounted for as non-current assets held for sale. Proceeds from sales of these assets are recognised as revenue. All cash flows on these assets are included in cash flows from operating activities in the municipality.

Servitudes are recognised as a component of property, plant and equipment as it is directly linked to the location and construction of infrastructure assets.

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

# **Accounting Policies**

#### 1.5 Site restoration and dismantling cost

The municipality has an obligation to dismantle, remove and restore items of property, plant and equipment. Such obligations are referred to as 'decommissioning, restoration and similar liabilities'. The cost of an item of property, plant and equipment includes the initial estimate of the costs of dismantling and removing the item and restoring the site on which it is located, the obligation for which a municipality incurs either when the item is acquired or as a consequence of having used the item during a particular period for purposes other than to produce inventories during that period.

If the related asset is measured using the cost model:

- (a) subject to (b), changes in the liability are added to, or deducted from, the cost of the related asset in the current period:
- (b) if a decrease in the liability exceeds the carrying amount of the asset, the excess is recognised immediately in surplus or deficit; and
- (c) if the adjustment results in an addition to the cost of an asset, the municipality considers whether this is an indication that the new carrying amount of the asset may not be fully recoverable. If it is such an indication, the asset is tested for impairment by estimating its recoverable amount or recoverable service amount, and any impairment loss is recognised in accordance with the accounting policy on impairment of cash-generating assets and/or impairment of non-cash-generating assets.

If the related asset is measured using the revaluation model:

- (a) changes in the liability alter the revaluation surplus or deficit previously recognised on that asset, so that:
  - a decrease in the liability (subject to (b)) is credited to revaluation surplus in net assets, except that it is recognised in surplus or deficit to the extent that it reverses a revaluation deficit on the asset that was previously recognised in surplus or deficit
  - an increase in the liability is recognised in surplus or deficit, except that it is debited to the revaluation surplus to the extent of any credit balance existing in the revaluation surplus in respect of that asset.
- (b) in the event that a decrease in the liability exceeds the carrying amount that would have been recognised had the asset been carried under the cost model, the excess is recognised immediately in surplus or deficit; and
- (c) a change in the liability is an indication that the asset may have to be revalued in order to ensure that the carrying amount does not differ materially from that which would be determined using fair value at the end of the reporting period. Any such revaluation is taken into account in determining the amounts to be taken to surplus or deficit or net assets under (a). If a revaluation is necessary, all assets of that class are revalued.

#### 1.6 Intangible assets

An intangible asset is an identifiable non-monetary asset without physical substance.

An asset is identified as an intangible asset when it:

- is capable of being separated or divided from a municipality and sold, transferred, licensed, rented or exchanged, either individually or together with a related contract, asset or liability, or
- arises from contractual rights or other legal rights, regardless of whether those rights are transferable or separable from the municipality or from other rights and obligations.

An intangible asset is recognised when:

- it is probable that the expected future economic benefits or service potential that are attributable to the asset will flow to the municipality; and
- the cost or fair value of the asset can be measured reliably.

Intangible assets are initially recognised at cost.

When an intangible asset is acquired through a non-exchange transaction, the cost shall be its fair value as at the date of acquisition.

Expenditure on research (or on the research phase of an internal project) is recognised as an expense when it is incurred.

An intangible asset arising from development (or from the development phase of an internal project) is recognised when:

- it is technically feasible to complete the asset so that it will be available for use or sale.
- there is an intention to complete and use or sell it.
- there is an ability to use or sell it.
- it will generate probable future economic benefits or service potential.
- there are available technical, financial and other resources to complete the development and to use or sell the
  asset
- the expenditure attributable to the asset during its development can be measured reliably.

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

# Accounting Policies

#### 1.6 Intangible assets (continued)

Intangible assets are carried at cost less any accumulated amortisation and any impairment losses.

The amortisation period and the amortisation method for intangible assets are reviewed at each reporting date.

Reassessing the useful life of an intangible asset with a finite useful life after it was classified as indefinite is an indicator that the asset may be impaired. As a result the asset is tested for impairment and the remaining carrying amount is amortised over its useful life.

Internally generated brands, mastheads, publishing titles, customer lists and items similar in substance are not recognised as intangible assets.

Amortisation is provided to write down the intangible assets, on a straight line basis, to their residual values as follows:

Item	Depreciation method	Average useful life
Computer software	Straight line	3 years

Intangible assets are derecognised:

- on disposal; or
- when no future economic benefits or service potential are expected from its use or disposal.

#### 1.7 Heritage assets

Heritage assets are assets that have a cultural, environmental, historical, natural, scientific, technological or artistic significance and are held indefinitely for the benefit of present and future generations.

Class of heritage assets means a grouping of heritage assets of a similar nature or function in an municipality's operations that is shown as a single item for the purpose of disclosure in the unaudited separate annual financial statements.

Cost is the amount of cash or cash equivalents paid or the fair value of the other consideration given to acquire an asset at the time of its acquisition or construction or, where applicable, the amount attributed to that asset when initially recognised in accordance with the specific requirements of other Standards of GRAP.

Fair value is the amount for which an asset could be exchanged, or a liability settled, between knowledgeable, willing parties in an arm's length transaction.

#### Recognition

The municipality recognises a heritage asset as an asset if it is probable that future economic benefits or service potential associated with the asset will flow to the municipality, and the cost or fair value of the asset can be measured reliably.

If a municipality holds an asset that might be regarded as a heritage asset but which, on initial recognition, does not meet the recognition criteria of a heritage asset because it cannot be reliably measured, relevant and useful information about it shall be disclosed in the notes to the financial statements.

#### Initial measurement

Heritage assets are measured at cost.

Where a heritage asset is acquired through a non-exchange transaction, its cost is measured at its fair value as at the date of acquisition.

#### Subsequent measurement

After recognition as an asset, a class of heritage assets is carried at its cost less any accumulated impairment losses.

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

# Accounting Policies

#### 1.7 Heritage assets (continued)

#### Impairment

The municipality assesses at each reporting date whether there is an indication that a heritage assets may be impaired. If any such indication exists, the municipality estimates the recoverable amount or the recoverable service amount of the heritage asset.

#### **Transfers**

Transfers from heritage assets are only made when the particular asset no longer meets the definition of a heritage asset.

Transfers to heritage assets are only made when the asset meets the definition of a heritage asset.

#### Derecognition

The municipality derecognises heritage assets on disposal, or when no future economic benefits or service potential are expected from its use or disposal.

The gain or loss arising from the derecognition of a heritage asset is determined as the difference between the net disposal proceeds, if any, and the carrying amount of the heritage asset. Such difference is recognised in surplus or deficit when the heritage asset is derecognised.

#### 1.8 Investments in associates

An associate is a municipality over which the municipality is in a position to exercise significant influence, through participation in the financial and operating policy decisions of the investment.

The results and assets and liabilities of associates are incorporated in these financial statements using the equity method of accounting.

The carrying value of the investment in associates is adjusted for the municipality's share of operating surpluses/(deficits) less any dividends received.

Where the municipality or its entities transact with an associate, unrealised gains and losses are eliminated to the extent of the municipality's or its municipal entities' interest in the relevant associate, except where unrealised losses provide evidence of an impairment of the asset transferred.

Where the municipality is no longer able to exercise significant influence over the associate, the equity method of accounting is discontinued.

The municipality uses the most recent available financial statements of the associate in applying the equity method. When the reporting dates are different, the municipality makes adjustments for the effects of any significant events or transactions between the investor and the associate that occur between the different reporting dates. Adjustments are made to ensure consistency between the accounting policies of the associate and the municipality.

#### 1.9 Financial instruments

A financial instrument is any contract that gives rise to a financial asset of one municipality and a financial liability or a residual interest of another municipality.

The amortised cost of a financial asset or financial liability is the amount at which the financial asset or financial liability is measured at initial recognition minus principal repayments, plus or minus the cumulative amortisation using the effective interest method of any difference between that initial amount and the maturity amount, and minus any reduction (directly or through the use of an allowance account) for impairment or uncollectibility.

A concessionary loan is a loan granted to or received by a municipality on terms that are not market related.

Credit risk is the risk that one party to a financial instrument will cause a financial loss for the other party by failing to discharge an obligation.

Currency risk is the risk that the fair value or future cash flows of a financial instrument will fluctuate because of changes in foreign exchange rates.

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

## **Accounting Policies**

#### 1.9 Financial instruments (continued)

Derecognition is the removal of a previously recognised financial asset or financial liability from an municipality's statement of financial position.

The effective interest method is a method of calculating the amortised cost of a financial asset or a financial liability (or group of financial assets or financial liabilities) and of allocating the interest income or interest expense over the relevant period. The effective interest rate is the rate that exactly discounts estimated future cash payments or receipts through the expected life of the financial instrument or, when appropriate, a shorter period to the net carrying amount of the financial asset or financial liability. When calculating the effective interest rate, a municipality shall estimate cash flows considering all contractual terms of the financial instrument (for example, prepayment, call and similar options) but shall not consider future credit losses. The calculation includes all fees and points paid or received between parties to the contract that are an integral part of the effective interest rate, transaction costs, and all other premiums or discounts. There is a presumption that the cash flows and the expected life of a group of similar financial instruments can be estimated reliably. However, in those rare cases when it is not possible to reliably estimate the cash flows or the expected life of a financial instrument (or group of financial instruments), the municipality shall use the contractual cash flows over the full contractual term of the financial instrument (or group of financial instruments).

Fair value is the amount for which an asset could be exchanged, or a liability settled, between knowledgeable willing parties in an arm's length transaction.

A financial asset is:

- cash:
- a residual interest of another municipality; or
- a contractual right to:
  - receive cash or another financial asset from another municipality; or
  - exchange financial assets or financial liabilities with another municipality under conditions that are potentially favourable to the municipality.

A financial guarantee contract is a contract that requires the issuer to make specified payments to reimburse the holder for a loss it incurs because a specified debtor fails to make payment when due in accordance with the original or modified terms of a debt instrument.

A financial liability is any liability that is a contractual obligation to:

- deliver cash or another financial asset to another municipality; or
- exchange financial assets or financial liabilities under conditions that are potentially unfavourable to the municipality.

Interest rate risk is the risk that the fair value or future cash flows of a financial instrument will fluctuate because of changes in market interest rates.

Liquidity risk is the risk encountered by an municipality in the event of difficulty in meeting obligations associated with financial liabilities that are settled by delivering cash or another financial asset.

Loan commitment is a firm commitment to provide credit under pre-specified terms and conditions.

Loans payable are financial liabilities, other than short-term payables on normal credit terms.

Market risk is the risk that the fair value or future cash flows of a financial instrument will fluctuate because of changes in market prices. Market risk comprises three types of risk: currency risk, interest rate risk and other price risk.

Other price risk is the risk that the fair value or future cash flows of a financial instrument will fluctuate because of changes in market prices (other than those arising from interest rate risk or currency risk), whether those changes are caused by factors specific to the individual financial instrument or its issuer, or factors affecting all similar financial instruments traded in the market.

A financial asset is past due when a counterparty has failed to make a payment when contractually due.

Transaction costs are incremental costs that are directly attributable to the acquisition, issue or disposal of a financial asset or financial liability. An incremental cost is one that would not have been incurred if the municipality had not acquired, issued or disposed of the financial instrument.

Financial instruments at amortised cost are non-derivative financial assets or non-derivative financial liabilities that have fixed or determinable payments, excluding those instruments that:

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

# **Accounting Policies**

#### 1.9 Financial instruments (continued)

- the municipality designates at fair value at initial recognition; or
- are held for trading.

Financial instruments at cost are investments in residual interests that do not have a quoted market price in an active market, and whose fair value cannot be reliably measured.

Financial instruments at fair value comprise financial assets or financial liabilities that are:

- derivatives:
- combined instruments that are designated at fair value;
- instruments held for trading. A financial instrument is held for trading if:
  - it is acquired or incurred principally for the purpose of selling or repurchasing it in the near-term; or
  - on initial recognition it is part of a portfolio of identified financial instruments that are managed together and for which there is evidence of a recent actual pattern of short term profit-taking;
  - non-derivative financial assets or financial liabilities with fixed or determinable payments that are designated at fair value at initial recognition; and
  - financial instruments that do not meet the definition of financial instruments at amortised cost or financial instruments at cost.

#### Classification

The entity has the following types of financial assets (classes and category) as reflected on the face of the statement of financial position and in note 18:

#### Class Category

Cash and cash equivalents

Receivables from non-exchange transactions

Receivables from exchange transactions

Financial asset measured at amortised cost
Financial asset measured at amortised cost
Financial asset measured at amortised cost

The municipality has the following types of financial liabilities (classes and category) as reflected on the face of the statement of financial position and in note 20:

#### Class

Borrowings
Payables from exchange transactions
Unspent conditional grants and receipts
Accrued leave pay
Consumer deposits
Other deposits

#### Category

Financial liability measured at amortised cost Financial liability measured at fair value Financial liability measured at fair value

#### Initial recognition

The municipality recognises a financial asset or a financial liability in its statement of financial position when the municipality becomes a party to the contractual provisions of the instrument.

#### Initial measurement of financial assets and financial liabilities

The municipality measures a financial asset and financial liability initially at its fair value plus transaction costs that are directly attributable to the acquisition or issue of the financial asset or financial liability.

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

# **Accounting Policies**

#### 1.9 Financial instruments (continued)

#### Subsequent measurement of financial assets and financial liabilities

The municipality measures all financial assets and financial liabilities after initial recognition using the following categories:

- Financial instruments at fair value.
- Financial instruments at amortised cost.
- Financial instruments at cost.

All financial assets measured at amortised cost, or cost, are subject to an impairment review.

#### Fair value measurement considerations

The best evidence of fair value is quoted prices in an active market. If the market for a financial instrument is not active, the municipality establishes fair value by using a valuation technique. The objective of using a valuation technique is to establish what the transaction price would have been on the measurement date in an arm's length exchange motivated by normal operating considerations. Valuation techniques include using recent arm's length market transactions between knowledgeable, willing parties, if available, reference to the current fair value of another instrument that is substantially the same, discounted cash flow analysis and option pricing models. If there is a valuation technique commonly used by market participants to price the instrument and that technique has been demonstrated to provide reliable estimates of prices obtained in actual market transactions, the entity uses that technique. The chosen valuation technique makes maximum use of market inputs and relies as little as possible on entity-specific inputs. It incorporates all factors that market participants would consider in setting a price and is consistent with accepted economic methodologies for pricing financial instruments. Periodically, the municipality calibrates the valuation technique and tests it for validity using prices from any observable current market transactions in the same instrument (i.e. without modification or repackaging) or based on any available observable market data.

The fair value of a financial liability with a demand feature (e.g. a demand deposit) is not less than the amount payable on demand, discounted from the first date that the amount could be required to be paid.

#### Reclassification

The municipality does not reclassify a financial instrument while it is issued or held unless it is:

- combined instrument that is required to be measured at fair value; or
- an investment in a residual interest that meets the requirements for reclassification.

Where the municipality cannot reliably measure the fair value of an embedded derivative that has been separated from a host contract that is a financial instrument at a subsequent reporting date, it measures the combined instrument at fair value. This requires a reclassification of the instrument from amortised cost or cost to fair value.

If fair value can no longer be measured reliably for an investment in a residual interest measured at fair value, the municipality reclassifies the investment from fair value to cost. The carrying amount at the date that fair value is no longer available becomes the cost.

If a reliable measure becomes available for an investment in a residual interest for which a measure was previously not available, and the instrument would have been required to be measured at fair value, the municipality reclassifies the instrument from cost to fair value.

#### **Gains and losses**

A gain or loss arising from a change in the fair value of a financial asset or financial liability measured at fair value is recognised in surplus or deficit.

For financial assets and financial liabilities measured at amortised cost or cost, a gain or loss is recognised in surplus or deficit when the financial asset or financial liability is derecognised or impaired, or through the amortisation process.

#### Impairment and uncollectibility of financial assets

The municipality assesses at the end of each reporting period whether there is any objective evidence that a financial asset or group of financial assets is impaired.

Financial assets measured at amortised cost:

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

# **Accounting Policies**

#### 1.9 Financial instruments (continued)

If there is objective evidence that an impairment loss on financial assets measured at amortised cost has been incurred, the amount of the loss is measured as the difference between the asset's carrying amount and the present value of estimated future cash flows (excluding future credit losses that have not been incurred) discounted at the financial asset's original effective interest rate. The carrying amount of the asset is reduced directly OR through the use of an allowance account. The amount of the loss is recognised in surplus or deficit.

If, in a subsequent period, the amount of the impairment loss decreases and the decrease can be related objectively to an event occurring after the impairment was recognised, the previously recognised impairment loss is reversed directly OR by adjusting an allowance account. The reversal does not result in a carrying amount of the financial asset that exceeds what the amortised cost would have been had the impairment not been recognised at the date the impairment is reversed. The amount of the reversal is recognised in surplus or deficit.

Financial assets measured at cost:

If there is objective evidence that an impairment loss has been incurred on an investment in a residual interest that is not measured at fair value because its fair value cannot be measured reliably, the amount of the impairment loss is measured as the difference between the carrying amount of the financial asset and the present value of estimated future cash flows discounted at the current market rate of return for a similar financial asset. Such impairment losses are not reversed.

#### Presentation

Interest relating to a financial instrument or a component that is a financial liability is recognised as revenue or expense in surplus or deficit.

Dividends or similar distributions relating to a financial instrument or a component that is a financial liability is recognised as revenue or expense in surplus or deficit.

Losses and gains relating to a financial instrument or a component that is a financial liability is recognised as revenue or expense in surplus or deficit.

A financial asset and a financial liability are only offset and the net amount presented in the statement of financial position when the municipality currently has a legally enforceable right to set off the recognised amounts and intends either to settle on a net basis, or to realise the asset and settle the liability simultaneously.

In accounting for a transfer of a financial asset that does not qualify for derecognition, the municipality does not offset the transferred asset and the associated liability.

#### 1.10 Leases

A lease is either a written or implied contract by which an owner (the lessor) of a specific asset grants a second party (the lessee) the right to its exclusive possession and use for a specific period and under spedific conditions, in return for specific periodic rental or lease payments.

A lease is classified as a finance lease if it transfers substantially all the risks and rewards incidental to ownership. A lease is classified as an operating lease if it does not transfer substantially all the risks and rewards incidental to ownership.

#### Operating leases - lessor

Operating lease revenue is recognised as revenue on a straight-line basis over the lease term.

Initial direct costs incurred in negotiating and arranging operating leases are added to the carrying amount of the leased asset and recognised as an expense over the lease term on the same basis as the lease revenue.

The aggregate cost of incentives is recognised as a reduction of rental revenue over the lease term on a straight-line basis.

The aggregate benefit of incentives is recognised as a reduction of rental expense over the lease term on a straight-line basis.

Income for leases is disclosed under revenue in statement of financial performance.

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

## Accounting Policies

#### 1.10 Leases (continued)

#### **Operating leases - lessee**

Operating lease payments are recognised as an expense on a straight-line basis over the lease term. The difference between the amounts recognised as an expense and the contractual payments are recognised as an operating lease asset or liability.

#### 1.11 Inventories

Inventories are initially measured at cost except where inventories are acquired through a non-exchange transaction, then their costs are their fair value as at the date of acquisition.

Subsequently inventories are measured at the lower of cost and net realisable value.

Inventories are measured at the lower of cost and current replacement cost where they are held for:

- distribution at no charge or for a nominal charge; or
- consumption in the production process of goods to be distributed at no charge or for a nominal charge.

Net realisable value is the estimated selling price in the ordinary course of operations less the estimated costs of completion and the estimated costs necessary to make the sale, exchange or distribution.

Current replacement cost is the cost the municipality incurs to acquire the asset on the reporting date.

The cost of inventories comprises of all costs of purchase, costs of conversion and other costs incurred in bringing the inventories to their present location and condition.

The cost of inventories of items that are not ordinarily interchangeable and goods or services produced and segregated for specific projects is assigned using specific identification of the individual costs.

The cost of inventories is assigned using the first-in, first-out (FIFO) formula. The same cost formula is used for all inventories having a similar nature and use to the municipality.

When inventories are sold, the carrying amounts of those inventories are recognised as an expense in the period in which the related revenue is recognised. If there is no related revenue, the expenses are recognised when the goods are distributed, or related services are rendered. The amount of any write-down of inventories to net realisable value or current replacement cost and all losses of inventories are recognised as an expense in the period the write-down or loss occurs. The amount of any reversal of any write-down of inventories, arising from an increase in net realisable value or current replacement cost, are recognised as a reduction in the amount of inventories recognised as an expense in the period in which the reversal occurs.

#### 1.12 Impairment of cash-generating assets

Cash-generating assets are those assets held by the municipality with the primary objective of generating a commercial return. When an asset is deployed in a manner consistent with that adopted by a profit-orientated municipality, it generates a commercial return.

Impairment is a loss in the future economic benefits or service potential of an asset, over and above the systematic recognition of the loss of the asset's future economic benefits or service potential through depreciation (amortisation).

Carrying amount is the amount at which an asset is recognised in the statement of financial position after deducting any accumulated depreciation and accumulated impairment losses thereon.

A cash-generating unit is the smallest identifiable group of assets used with the objective of generating a commercial return that generates cash inflows from continuing use that are largely independent of the cash inflows from other assets or groups of assets.

Costs of disposal are incremental costs directly attributable to the disposal of an asset, excluding finance costs and income tax expense.

Depreciation (Amortisation) is the systematic allocation of the depreciable amount of an asset over its useful life.

Fair value less costs to sell is the amount obtainable from the sale of an asset in an arm's length transaction between knowledgeable, willing parties, less the costs of disposal.

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

# **Accounting Policies**

#### 1.12 Impairment of cash-generating assets (continued)

Recoverable amount of an asset or a cash-generating unit is the higher its fair value less costs to sell and its value in use.

Useful life is either:

- the period of time over which an asset is expected to be used by the municipality; or
- the number of production or similar units expected to be obtained from the asset by the municipality.

#### Identification

When the carrying amount of a cash-generating asset exceeds its recoverable amount, it is impaired.

The municipality assesses at each reporting date whether there is any indication that a cash-generating asset may be impaired. If any such indication exists, the municipality estimates the recoverable amount of the asset.

#### Value in use

Value in use of a cash-generating asset is the present value of the estimated future cash flows expected to be derived from the continuing use of an asset and from its disposal at the end of its useful life.

When estimating the value in use of an asset, the municipality estimates the future cash inflows and outflows to be derived from continuing use of the asset and from its ultimate disposal and the municipality applies the appropriate discount rate to those future cash flows.

#### Cash-generating units

If there is any indication that an asset may be impaired, the recoverable amount is estimated for the individual asset. If it is not possible to estimate the recoverable amount of the individual asset, the municipality determines the recoverable amount of the cash-generating unit to which the asset belongs (the asset's cash-generating unit).

If an active market exists for the output produced by an asset or group of assets, that asset or group of assets is identified as a cash-generating unit, even if some or all of the output is used internally. If the cash inflows generated by any asset or cash-generating unit are affected by internal transfer pricing, the municipality use management's best estimate of future price(s) that could be achieved in arm's length transactions in estimating:

- the future cash inflows used to determine the asset's or cash-generating unit's value in use; and
- the future cash outflows used to determine the value in use of any other assets or cash-generating units that are
  affected by the internal transfer pricing.

Cash-generating units are identified consistently from period to period for the same asset or types of assets, unless a change is justified.

An impairment loss is recognised for a cash-generating unit if the recoverable amount of the unit is less than the carrying amount of the unit. The impairment is allocated to reduce the carrying amount of the cash-generating assets of the unit on a pro rata basis, based on the carrying amount of each asset in the unit. These reductions in carrying amounts are treated as impairment losses on individual assets.

In allocating an impairment loss, the entity does not reduce the carrying amount of an asset below the highest of:

- its fair value less costs to sell (if determinable);
- its value in use (if determinable); and
- zero.

The amount of the impairment loss that would otherwise have been allocated to the asset is allocated pro rata to the other cash-generating assets of the unit.

Where a non-cash-generating asset contributes to a cash-generating unit, a proportion of the carrying amount of that non-cash-generating asset is allocated to the carrying amount of the cash-generating unit prior to estimation of the recoverable amount of the cash-generating unit.

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

# **Accounting Policies**

#### 1.12 Impairment of cash-generating assets (continued)

#### Reversal of impairment loss

An impairment loss recognised in prior periods for a cash-generating asset is reversed if there has been a change in the estimates used to determine the asset's recoverable amount since the last impairment loss was recognised. The carrying amount of the asset is increased to its recoverable amount. The increase is a reversal of an impairment loss. The increased carrying amount of an asset attributable to a reversal of an impairment loss does not exceed the carrying amount that would have been determined (net of depreciation or amortisation) had no impairment loss been recognised for the asset in prior periods.

A reversal of an impairment loss for a cash-generating asset is recognised immediately in surplus or deficit.

Any reversal of an impairment loss of a revalued cash-generating asset is treated as a revaluation increase.

After a reversal of an impairment loss is recognised, the depreciation (amortisation) charge for the cash-generating asset is adjusted in future periods to allocate the cash-generating asset's revised carrying amount, less its residual value (if any), on a systematic basis over its remaining useful life.

A reversal of an impairment loss for a cash-generating unit is allocated to the cash-generating assets of the unit pro rata with the carrying amounts of those assets. These increases in carrying amounts are treated as reversals of impairment losses for individual assets. No part of the amount of such a reversal is allocated to a non-cash-generating asset contributing service potential to a cash-generating unit.

In allocating a reversal of an impairment loss for a cash-generating unit, the carrying amount of an asset is not increased above the lower of:

- its recoverable amount (if determinable); and
- the carrying amount that would have been determined (net of amortisation or depreciation) had no impairment loss been recognised for the asset in prior periods.

The amount of the reversal of the impairment loss that would otherwise have been allocated to the asset is allocated pro rata to the other assets of the unit.

#### 1.13 Impairment of non-cash-generating assets

Cash-generating assets are those assets held by the municipality with the primary objective of generating a commercial return. When an asset is deployed in a manner consistent with that adopted by a profit-orientated municipality, it generates a commercial return.

Non-cash-generating assets are assets other than cash-generating assets.

Impairment is a loss in the future economic benefits or service potential of an asset, over and above the systematic recognition of the loss of the asset's future economic benefits or service potential through depreciation/amortisation.

Carrying amount is the amount at which an asset is recognised in the statement of financial position after deducting any accumulated depreciation and accumulated impairment losses thereon.

A cash-generating unit is the smallest identifiable group of assets managed with the objective of generating a commercial return that generates cash inflows from continuing use that are largely independent of the cash inflows from other assets or groups of assets.

Costs of disposal are incremental costs directly attributable to the disposal of an asset, excluding finance costs and income tax expense.

Depreciation and/or amortisation is the systematic allocation of the depreciable amount of an asset over its useful life.

Fair value less costs to sell is the amount obtainable from the sale of an asset in an arm's length transaction between knowledgeable, willing parties, less the costs of disposal.

Recoverable service amount is the higher of a non-cash-generating asset's fair value less costs to sell and its value in use.

Useful life is either:

the period of time over which an asset is expected to be used by the municipality; or

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

# **Accounting Policies**

#### 1.13 Impairment of non-cash-generating assets (continued)

the number of production or similar units expected to be obtained from the asset by the municipality.

At each reporting date a review is carried out to determine whether there are any indications that any assets and non-cash-generating units may be impaired. If such indications exist, the recoverable amounts of the affected assets are determined.

Where the recoverable amount of an asset or non-cash-generating unit is lower than its carrying amount, an impairment loss is recognised in surplus or deficit in respect of assets at historic cost, and recognised in the trevaluation reserve in respect of assets at revalued amounts.

#### Identification

When the carrying amount of a non-cash-generating asset exceeds its recoverable service amount, it is impaired.

The municipality assesses at each reporting date whether there is any indication that a non-cash-generating asset may be impaired. If any such indication exists, the municipality estimates the recoverable service amount of the asset.

#### Value in use

Value in use of non-cash-generating assets is the present value of the non-cash-generating assets remaining service potential.

The present value of the remaining service potential of a non-cash-generating assets is determined using the following approach:

#### Depreciated replacement cost approach

The present value of the remaining service potential of a non-cash-generating asset is determined as the depreciated replacement cost of the asset. The replacement cost of an asset is the cost to replace the asset's gross service potential. This cost is depreciated to reflect the asset in its used condition. An asset may be replaced either through reproduction (replication) of the existing asset or through replacement of its gross service potential. The depreciated replacement cost is measured as the current reproduction or replacement cost of the asset, whichever is lower, less accumulated depreciation calculated on the basis of such cost, to reflect the already consumed or expired service potential of the asset.

The replacement cost and reproduction cost of an asset is determined on an "optimised" basis. The rationale is that the municipality would not replace or reproduce the asset with a like asset if the asset to be replaced or reproduced is an overdesigned or overcapacity asset. Overdesigned assets contain features which are unnecessary for the goods or services the asset provides. Overcapacity assets are assets that have a greater capacity than is necessary to meet the demand for goods or services the asset provides. The determination of the replacement cost or reproduction cost of an asset on an optimised basis thus reflects the service potential required of the asset.

#### Recognition and measurement

If the recoverable service amount of a non-cash-generating asset is less than its carrying amount, the carrying amount of the asset is reduced to its recoverable service amount. This reduction is an impairment loss.

An impairment loss is recognised immediately in surplus or deficit.

Any impairment loss of a revalued non-cash-generating asset is treated as a revaluation decrease.

When the amount estimated for an impairment loss is greater than the carrying amount of the non-cash-generating asset to which it relates, the municipality recognises a liability only to the extent that is a requirement in the Standards of GRAP.

After the recognition of an impairment loss, the depreciation (amortisation) charge for the non-cash-generating asset is adjusted in future periods to allocate the non-cash-generating asset's revised carrying amount, less its residual value (if any), on a systematic basis over its remaining useful life.

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

# **Accounting Policies**

#### 1.13 Impairment of non-cash-generating assets (continued)

#### Reversal of an impairment loss

The municipality assesses at each reporting date whether there is any indication that an impairment loss recognised in prior periods for a non-cash-generating asset may no longer exist or may have decreased. If any such indication exists, the municipality estimates the recoverable service amount of that asset.

An impairment loss recognised in prior periods for a non-cash-generating asset is reversed if there has been a change in the estimates used to determine the asset's recoverable service amount since the last impairment loss was recognised. The carrying amount of the asset is increased to its recoverable service amount. The increase is a reversal of an impairment loss. The increased carrying amount of an asset attributable to a reversal of an impairment loss does not exceed the carrying amount that would have been determined (net of depreciation or amortisation) had no impairment loss been recognised for the asset in prior periods.

A reversal of an impairment loss for a non-cash-generating asset is recognised immediately in surplus or deficit.

Any reversal of an impairment loss of a revalued non-cash-generating asset is treated as a revaluation increase.

After a reversal of an impairment loss is recognised, the depreciation (amortisation) charge for the non-cash-generating asset is adjusted in future periods to allocate the non-cash-generating asset's revised carrying amount, less its residual value (if any), on a systematic basis over its remaining useful life.

#### Redesignation

The redesignation of assets from a cash-generating asset to a non-cash-generating asset or from a non-cash-generating asset to a cash-generating asset only occur when there is clear evidence that such a redesignation is appropriate.

#### 1.14 Employee benefits

Employee benefits are all forms of consideration given by an municipality in exchange for service rendered by employees.

A qualifying insurance policy is an insurance policy issued by an insurer that is not a related party of the reporting municipality, if the proceeds of the policy can be used only to pay or fund employee benefits under a defined benefit plan and are not available to the reporting municipality's own creditors (even in liquidation) and cannot be paid to the reporting municipality, unless either:

- the proceeds represent surplus assets that are not needed for the policy to meet all the related employee benefit obligations: or
- the proceeds are returned to the reporting municipality to reimburse it for employee benefits already paid.

Termination benefits are employee benefits payable as a result of either:

- an municipality's decision to terminate an employee's employment before the normal retirement date; or
- an employee's decision to accept voluntary redundancy in exchange for those benefits.

Other long-term employee benefits are employee benefits (other than post-employment benefits and termination benefits) that are not due to be settled within twelve months after the end of the period in which the employees render the related service.

Vested employee benefits are employee benefits that are not conditional on future employment.

Composite social security programmes are established by legislation and operate as multi-employer plans to provide post-employment benefits as well as to provide benefits that are not consideration in exchange for service rendered by employees.

A constructive obligation is an obligation that derives from an municipality's actions where by an established pattern of past practice, published policies or a sufficiently specific current statement, the municipality has indicated to other parties that it will accept certain responsibilities and as a result, the municipality has created a valid expectation on the part of those other parties that it will discharge those responsibilities.

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

# **Accounting Policies**

#### 1.14 Employee benefits (continued)

#### Short-term employee benefits

Short-term employee benefits are employee benefits (other than termination benefits) that are due to be settled within twelve months after the end of the period in which the employees render the related service.

Short-term employee benefits include items such as:

- wages, salaries and social security contributions;
- short-term compensated absences (such as paid annual leave and paid sick leave) where the compensation for the
  absences is due to be settled within twelve months after the end of the reporting period in which the employees
  render the related employee service:
- bonus, incentive and performance related payments payable within twelve months after the end of the reporting
  period in which the employees render the related service; and
- non-monetary benefits (for example, medical care, and free or subsidised goods or services such as housing, cars and cellphones) for current employees.

When an employee has rendered service to the entity during a reporting period, the entity recognises the undiscounted amount of short-term employee benefits expected to be paid in exchange for that service:

- as a liability (accrued expense), after deducting any amount already paid. If the amount already paid exceeds the
  undiscounted amount of the benefits, the municipality recognises that excess as an asset (prepaid expense) to the
  extent that the prepayment will lead to, for example, a reduction in future payments or a cash refund; and
- as an expense, unless another Standard requires or permits the inclusion of the benefits in the cost of an asset.

The expected cost of compensated absences is recognised as an expense as the employees render services that increase their entitlement or, in the case of non-accumulating absences, when the absence occurs. The municipality measures the expected cost of accumulating compensated absences as the additional amount that the entity expects to pay as a result of the unused entitlement that has accumulated at the reporting date.

The entity recognises the expected cost of bonus, incentive and performance related payments when the municipality has a present legal or constructive obligation to make such payments as a result of past events and a reliable estimate of the obligation can be made. A present obligation exists when the entity has no realistic alternative but to make the payments.

#### Post-employment benefits

Post-employment benefits are employee benefits (other than termination benefits) which are payable after the completion of employment.

Post-employment benefit plans are formal or informal arrangements under which an municipality provides post-employment benefits for one or more employees.

#### Post-employment benefits: Defined contribution plans

Defined contribution plans are post-employment benefit plans under which an municipality pays fixed contributions into a separate entity (a fund) and will have no legal or constructive obligation to pay further contributions if the fund does not hold sufficient assets to pay all employee benefits relating to employee service in the current and prior periods.

When an employee has rendered service to the municipality during a reporting period, the municipality recognises the contribution payable to a defined contribution plan in exchange for that service:

- as a liability (accrued expense), after deducting any contribution already paid. If the contribution already paid
  exceeds the contribution due for service before the reporting date, an municipality recognises that excess as an
  asset (prepaid expense) to the extent that the prepayment will lead to, for example, a reduction in future payments or
  a cash refund; and
- as an expense, unless another Standard requires or permits the inclusion of the contribution in the cost of an asset.

Where contributions to a defined contribution plan do not fall due wholly within twelve months after the end of the reporting period in which the employees render the related service, they are discounted. The rate used to discount reflects the time value of money. The currency and term of the financial instrument selected to reflect the time value of money is consistent with the currency and estimated term of the obligation.

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

# **Accounting Policies**

#### 1.14 Employee benefits (continued)

#### Post-employment benefits: Defined benefit plans

Defined benefit plans are post-employment benefit plans other than defined contribution plans.

Actuarial gains and losses comprise experience adjustments (the effects of differences between the previous actuarial assumptions and what has actually occurred) and the effects of changes in actuarial assumptions. In measuring its defined benefit liability the municipality recognises actuarial gains and losses in surplus or deficit in the reporting period in which they occur

Assets held by a long-term employee benefit fund are assets (other than non-transferable financial instruments issued by the reporting municipality) that are held by an municipality (a fund) that is legally separate from the reporting municipality and exists solely to pay or fund employee benefits and are available to be used only to pay or fund employee benefits, are not available to the reporting municipality's own creditors (even in liquidation), and cannot be returned to the reporting municipality, unless either:

- the remaining assets of the fund are sufficient to meet all the related employee benefit obligations of the plan or the reporting municipality; or
- the assets are returned to the reporting municipality to reimburse it for employee benefits already paid.

Current service cost is the increase in the present value of the defined benefit obligation resulting from employee service in the current period.

Interest cost is the increase during a period in the present value of a defined benefit obligation which arises because the benefits are one period closer to settlement.

Past service cost is the change in the present value of the defined benefit obligation for employee service in prior periods, resulting in the current period from the introduction of, or changes to, post-employment benefits or other long-term employee benefits. Past service cost may be either positive (when benefits are introduced or changed so that the present value of the defined benefit obligation increases) or negative (when existing benefits are changed so that the present value of the defined benefit obligation decreases). In measuring its defined benefit liability the entity recognises past service cost as an expense in the reporting period in which the plan is amended.

Plan assets comprise assets held by a long-term employee benefit fund and qualifying insurance policies.

The present value of a defined benefit obligation is the present value, without deducting any plan assets, of expected future payments required to settle the obligation resulting from employee service in the current and prior periods.

The return on plan assets is interest, dividends or similar distributions and other revenue derived from the plan assets, together with realised and unrealised gains or losses on the plan assets, less any costs of administering the plan (other than those included in the actuarial assumptions used to measure the defined benefit obligation) and less any tax payable by the plan itself.

The municipality account not only for its legal obligation under the formal terms of a defined benefit plan, but also for any constructive obligation that arises from the municipality's informal practices. Informal practices give rise to a constructive obligation where the municipality has no realistic alternative but to pay employee benefits. An example of a constructive obligation is where a change in the municipality's informal practices would cause unacceptable damage to its relationship with employees.

The amount recognised as a defined benefit liability is the net total of the following amounts:

- the present value of the defined benefit obligation at the reporting date;
- minus the fair value at the reporting date of plan assets (if any) out of which the obligations are to be settled directly;
- plus any liability that may arise as a result of a minimum funding requirement

The amount determined as a defined benefit liability may be negative (an asset). The municipality measures the resulting asset at the lower of:

- the amount determined above; and
- the present value of any economic benefits available in the form of refunds from the plan or reductions in future
  contributions to the plan. The present value of these economic benefits is determined using a discount rate which
  reflects the time value of money.

Any adjustments arising from the limit above is recognised in surplus or deficit.

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

# Accounting Policies

#### 1.14 Employee benefits (continued)

The municipality determines the present value of defined benefit obligations and the fair value of any plan assets with sufficient regularity such that the amounts recognised in the unaudited separate annual financial statements do not differ materially from the amounts that would be determined at the reporting date.

The municipality recognises the net total of the following amounts in surplus or deficit, except to the extent that another Standard requires or permits their inclusion in the cost of an asset:

- · current service cost;
- interest cost:
- the expected return on any plan assets and on any reimbursement rights;
- actuarial gains and losses;
- past service cost;
- the effect of any curtailments or settlements: and
- the effect of applying the limit on a defined benefit asset (negative defined benefit liability).

The municipality uses the Projected Unit Credit Method to determine the present value of its defined benefit obligations and the related current service cost and, where applicable, past service cost. The Projected Unit Credit Method (sometimes known as the accrued benefit method pro-rated on service or as the benefit/years of service method) sees each period of service as giving rise to an additional unit of benefit entitlement and measures each unit separately to build up the final obligation.

In determining the present value of its defined benefit obligations and the related current service cost and, where applicable, past service cost, a municipality shall attribute benefit to periods of service under the plan's benefit formula. However, if an employee's service in later years will lead to a materially higher level of benefit than in earlier years, an municipality shall attribute benefit on a straight-line basis from:

- the date when service by the employee first leads to benefits under the plan (whether or not the benefits are conditional on further service); until
- the date when further service by the employee will lead to no material amount of further benefits under the plan, other than from further salary increases.

Actuarial valuations are conducted on an annual basis by independent actuaries separately for each plan. The results of the valuation are updated for any material transactions and other material changes in circumstances (including changes in market prices and interest rates) up to the reporting date.

The entity recognises gains or losses on the curtailment or settlement of a defined benefit plan when the curtailment or settlement occurs. The gain or loss on a curtailment or settlement comprises:

- · any resulting change in the present value of the defined benefit obligation; and
- any resulting change in the fair value of the plan assets.

Before determining the effect of a curtailment or settlement, the municipality re-measure the obligation (and the related plan assets, if any) using current actuarial assumptions (including current market interest rates and other current market prices).

When it is virtually certain that another party will reimburse some or all of the expenditure required to settle a defined benefit obligation, the right to reimbursement is recognised as a separate asset. The asset is measured at fair value. In all other respects, the asset is treated in the same way as plan assets. In surplus or deficit, the expense relating to a defined benefit plan is presented as the net of the amount recognised for a reimbursement.

The municipality offsets an asset relating to one plan against a liability relating to another plan when the municipality has a legally enforceable right to use a surplus in one plan to settle obligations under the other plan and intends either to settle the obligations on a net basis, or to realise the surplus in one plan and settle its obligation under the other plan simultaneously.

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

# **Accounting Policies**

#### 1.14 Employee benefits (continued)

#### **Actuarial assumptions**

Actuarial assumptions are unbiased and mutually compatible.

Financial assumptions are based on market expectations, at the reporting date, for the period over which the obligations are to be settled.

The rate used to discount post-employment benefit obligations (both funded and unfunded) reflect the time value of money. The currency and term of the financial instrument selected to reflect the time value of money is consistent with the currency and estimated term of the post-employment benefit obligations.

Post-employment benefit obligations are measured on a basis that reflects:

- estimated future salary increases;
- the benefits set out in the terms of the plan (or resulting from any constructive obligation that goes beyond those terms) at the reporting date; and
- estimated future changes in the level of any state benefits that affect the benefits payable under a defined benefit plan, if, and only if, either:
- those changes were enacted before the reporting date; or
- past history, or other reliable evidence, indicates that those state benefits will change in some predictable manner, for example, in line with future changes in general price levels or general salary levels.

Assumptions about medical costs take account of estimated future changes in the cost of medical services, resulting from both inflation and specific changes in medical costs.

#### 1.15 Provisions and contingencies

Provisions are recognised when:

- the municipality has a present obligation as a result of a past event;
- it is probable that an outflow of resources embodying economic benefits or service potential will be required to settle the obligation; and
- a reliable estimate can be made of the obligation.

The amount of a provision is the best estimate of the expenditure expected to be required to settle the present obligation at the reporting date.

Where the effect of time value of money is material, the amount of a provision is the present value of the expenditures expected to be required to settle the obligation.

The discount rate reflects current market assessments of the time value of money and the risks specific to the liability.

Where some or all of the expenditure required to settle a provision is expected to be reimbursed by another party, the reimbursement is recognised when, and only when, it is virtually certain that reimbursement will be received if the municipality settles the obligation. The reimbursement is treated as a separate asset. The amount recognised for the reimbursement does not exceed the amount of the provision.

Provisions are reviewed at each reporting date and adjusted to reflect the current best estimate. Provisions are reversed if it is no longer probable that an outflow of resources embodying economic benefits or service potential will be required, to settle the obligation.

Where discounting is used, the carrying amount of a provision increases in each period to reflect the passage of time. This increase is recognised as an interest expense.

A provision is used only for expenditures for which the provision was originally recognised.

Provisions are not recognised for future operating deficits.

If a municipality has a contract that is onerous, the present obligation (net of recoveries) under the contract is recognised and measured as a provision.

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

# Accounting Policies

#### 1.15 Provisions and contingencies (continued)

A constructive obligation to restructure arises only when a municipality:

- has a detailed formal plan for the restructuring, identifying at least:
  - the activity/operating unit or part of an activity/operating unit concerned;
  - the principal locations affected;
  - the location, function, and approximate number of employees who will be compensated for services being terminated;
  - the expenditures that will be undertaken; and
  - when the plan will be implemented; and
- has raised a valid expectation in those affected that it will carry out the restructuring by starting to implement that plan or announcing its main features to those affected by it.

A restructuring provision includes only the direct expenditures arising from the restructuring, which are those that are both:

- necessarily entailed by the restructuring; and
- not associated with the ongoing activities of the municipality

No obligation arises as a consequence of the sale or transfer of an operation until the municipality is committed to the sale or transfer, that is, there is a binding arrangement.

After their initial recognition contingent liabilities recognised in entity combinations that are recognised separately are subsequently measured at the higher of:

- the amount that would be recognised as a provision; and
- the amount initially recognised less cumulative amortisation.

Contingent assets and contingent liabilities are not recognised. Contingencies are disclosed in note 44.

#### 1.16 Commitments

Items are classified as commitments when the municipality has committed itself to future transactions that will normally result in the outflow of cash. A commitment is disclosed to the extent that it has not already been recognised elsewhere in the financial statements.

At the end of each financial period the municipality determines commitments in respect of capital expenditure that has been approved and contracted for which is then disclosed as a note in the annual financial statements differentiating between community, infrastructure and other capital expenditure commitments. (Refer to note 44)

#### 1.17 Revenue from exchange transactions

Revenue is the gross inflow of economic benefits or service potential during the reporting period when those inflows result in an increase in net assets, other than increases relating to contributions from owners.

An exchange transaction is one in which the municipality receives assets or services, or has liabilities extinguished, and directly gives approximately equal value (primarily in the form of goods, services or use of assets) to the other party in exchange.

Fair value is the amount for which an asset could be exchanged, or a liability settled, between knowledgeable, willing parties in an arm's length transaction.

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

# Accounting Policies

#### 1.17 Revenue from exchange transactions (continued)

#### Measurement

Revenue is measured at the fair value of the consideration received or receivable, net of trade discounts and volume rebates.

Service charges relating to solid waste, sanitation and sewerage are levied in terms of the approved tariffs.

Service charges relating to electricity and water are based on consumption. Meters are read on a monthly basis and revenue is recognised in the period when the consumption took place. Provisional estimates of consumption are made monthly when meter readings have not been performed. Adjustments to provisional estimates of consumption are made in the invoicing period when meters have been read. These adjustments are recognised as revenue in the invoicing period.

To include all revenue in the financial period, calculations and accruals are made to account for consumption that took place during the last meter reading dates and the financial year end.

Services provided on a prepayment basis are recognised at the point of sale. An adjustment for an unutilised portion is made at year-end, based on the average consumption history.

#### Sale of goods

Revenue from the sale of goods is recognised when all the following conditions have been satisfied:

- the municipality has transferred to the purchaser the significant risks and rewards of ownership of the goods;
- the municipality retains neither continuing managerial involvement to the degree usually associated with ownership nor effective control over the goods sold;
- the amount of revenue can be measured reliably;
- it is probable that the economic benefits or service potential associated with the transaction will flow to the municipality; and
- the costs incurred or to be incurred in respect of the transaction can be measured reliably.

#### Rendering of services

When the outcome of a transaction involving the rendering of services can be estimated reliably, revenue associated with the transaction is recognised by reference to the stage of completion of the transaction at the reporting date. The outcome of a transaction can be estimated reliably when all the following conditions are satisfied:

- the amount of revenue can be measured reliably;
- it is probable that the economic benefits or service potential associated with the transaction will flow to the municipality:
- the stage of completion of the transaction at the reporting date can be measured reliably; and
- the costs incurred for the transaction and the costs to complete the transaction can be measured reliably.

When services are performed by an indeterminate number of acts over a specified time frame, revenue is recognised on a straight line basis over the specified time frame unless there is evidence that some other method better represents the stage of completion. When a specific act is much more significant than any other acts, the recognition of revenue is postponed until the significant act is executed.

When the outcome of the transaction involving the rendering of services cannot be estimated reliably, revenue is recognised only to the extent of the expenses recognised that are recoverable.

Service revenue is recognised by reference to the stage of completion of the transaction at the reporting date. Stage of completion is determined by surveys of work performed.

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

# **Accounting Policies**

#### 1.17 Revenue from exchange transactions (continued)

#### Interest, royalties and dividends

Revenue arising from the use by others of entity assets yielding interest, royalties and dividends or similar distributions is recognised when:

- It is probable that the economic benefits or service potential associated with the transaction will flow to the municipality, and
- The amount of the revenue can be measured reliably.

Interest is recognised, in surplus or deficit, using the effective interest rate method.

Royalties are recognised as they are earned in accordance with the substance of the relevant agreements.

Dividends or similar distributions are recognised, in surplus or deficit, when the municipality's right to receive payment has been established.

Service fees included in the price of the product are recognised as revenue over the period during which the service is performed.

#### 1.18 Revenue from non-exchange transactions

Revenue comprises gross inflows of economic benefits or service potential received and receivable by a municipality, which represents an increase in net assets, other than increases relating to contributions from owners.

Conditions on transferred assets are stipulations that specify that the future economic benefits or service potential embodied in the asset is required to be consumed by the recipient as specified or future economic benefits or service potential must be returned to the transferor.

Control of an asset arise when the municipality can use or otherwise benefit from the asset in pursuit of its objectives and can exclude or otherwise regulate the access of others to that benefit.

Fines are economic benefits or service potential received or receivable by entities, as determined by a court or other law enforcement body, as a consequence of the breach of laws or regulations.

Non-exchange transactions are transactions that are not exchange transactions. In a non-exchange transaction, a municipality either receives value from another municipality without directly giving approximately equal value in exchange, or gives value to another municipality without directly receiving approximately equal value in exchange.

Restrictions on transferred assets are stipulations that limit or direct the purposes for which a transferred asset may be used, but do not specify that future economic benefits or service potential is required to be returned to the transferor if not deployed as specified.

Stipulations on transferred assets are terms in laws or regulation, or a binding arrangement, imposed upon the use of a transferred asset by entities external to the reporting municipality.

Tax expenditures are preferential provisions of the tax law that provide certain taxpayers with concessions that are not available to others.

Taxes such as property rates are economic benefits or service potential compulsorily paid or payable to the municipality, in accordance with laws and or regulations, established to provide revenue to government. Taxes do not include fines or other penalties imposed for breaches of the law.

Transfers are inflows of future economic benefits or service potential from non-exchange transactions, other than taxes.

#### Recognition

An inflow of resources from a non-exchange transaction recognised as an asset is recognised as revenue, except to the extent that a liability is also recognised in respect of the same inflow.

As the municipality satisfies a present obligation recognised as a liability in respect of an inflow of resources from a non-exchange transaction recognised as an asset, it reduces the carrying amount of the liability recognised and recognises an amount of revenue equal to that reduction.

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

## **Accounting Policies**

#### 1.18 Revenue from non-exchange transactions (continued)

#### Measurement

Revenue from a non-exchange transaction is measured at the amount of the increase in net assets recognised by the municipality.

When, as a result of a non-exchange transaction, the municipality recognises an asset, it also recognises revenue equivalent to the amount of the asset measured at its fair value as at the date of acquisition, unless it is also required to recognise a liability. Where a liability is required to be recognised it will be measured as the best estimate of the amount required to settle the obligation at the reporting date, and the amount of the increase in net assets, if any, recognised as revenue. When a liability is subsequently reduced, because the taxable event occurs or a condition is satisfied, the amount of the reduction in the liability is recognised as revenue.

#### Taxes (Property rates)

The municipality recognises an asset in respect of taxes at the gross amount when the taxable event occurs and the asset recognition criteria are met.

#### **Transfers**

The municipality recognises an asset in respect of transfers when the transferred resources meet the definition of an asset and satisfy the criteria for recognition as an asset.

Transferred assets are measured at their fair value as at the date of acquisition.

#### Debt forgiveness and assumption of liabilities

The municipality recognises revenue in respect of debt forgiveness when the former debt no longer meets the definition of a liability or satisfies the criteria for recognition as a liability.

Revenue arising from debt forgiveness is measured at the carrying amount of debt forgiven.

#### **Fines**

Fines are economic benefits or service potential received or receivable by the municipality, as determined by a court or other law enforcement body, as a consequence of the breach of laws or regulations.

Fines are recognised as revenue when the receivable meets the definition of an asset and satisfies the criteria for recognition as an asset.

Assets arising from fines are measured at the best estimate of the inflow of resources to the municipality.

Where the municipality collects fines in the capacity of an agent, the fine will not be revenue of the collecting municipality.

Traffic fines are accounted for at a net value based on total outstanding fines calculated using the average of the previous three years less impairment based on a probability collection factor calculated using the average of the previous 5 years.

#### **Bequests**

Bequests that satisfy the definition of an asset are recognised as assets and revenue when it is probable that the future economic benefits or service potential will flow to the municipality, and the fair value of the assets can be measured reliably.

#### Gifts and donations, including goods in-kind

Gifts and donations, including goods in-kind, are recognised as assets and revenue when it is probable that the future economic benefits or service potential will flow to the municipality and the fair value of the assets can be measured reliably.

#### 1.19 Investment income

Investment income is recognised on a time-proportion basis using the effective interest method.

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

### **Accounting Policies**

#### 1.20 Borrowing costs

Borrowing costs that are directly attributable to the acquisition, construction or production of a qualifying asset are capitalised as part of the cost of that asset when it is probable that they will result in future economic benefits or service potential to the municipality, and the costs can be measured reliably. The municipality applies this consistently to all borrowing costs that are directly attributable to the acquisition, construction, or production of all qualifying assets of the municipality. The amount of borrowing costs eligible for capitalisation is determined as follows:

- Actual borrowing costs on funds specifically borrowed for the purpose of obtaining a qualifying asset less any
  investment income on the temporary investment of those borrowings.
- Weighted average of the borrowing costs applicable to the municipality on funds generally borrowed for the purpose
  of obtaining a qualifying asset. The borrowing costs capitalised do not exceed the total borrowing costs incurred.

The capitalisation of borrowing costs commences when all the following conditions have been met:

- expenditures for the asset have been incurred:
- borrowing costs have been incurred; and
- activities that are necessary to prepare the asset for its intended use or sale are undertaken.

When the carrying amount or the expected ultimate cost of the qualifying asset exceeds its recoverable amount or recoverable service amount or net realisable value or replacement cost, the carrying amount is written down or written off in accordance with the accounting policy on Impairment of Assets and Inventories as per accounting policy number 1.11, 1.12 and 1.13. In certain circumstances, the amount of the write-down or write-off is written back in accordance with the same accounting policy.

Capitalisation is suspended during extended periods in which active development is suspended.

Capitalisation ceases when substantially all the activities necessary to prepare the qualifying asset for its intended use or sale are complete.

When the municipality completes the construction of a qualifying asset in parts and each part is capable of being used while construction continues on other parts, the municipality ceases capitalising borrowing costs when it completes substantially all the activities necessary to prepare that part for its intended use or sale.

All other borrowing costs are recognised as an expense in the period in which they are incurred.

#### 1.21 Comparative figures

Where necessary, comparative figures have been reclassified to conform to changes in presentation in the current year.

#### 1.22 Unauthorised expenditure

Unauthorised expenditure means:

- overspending of a vote or a main division within a vote; and
- expenditure not in accordance with the purpose of a vote or, in the case of a main division, not in accordance with the purpose of the main division.

All expenditure relating to unauthorised expenditure is recognised as an expense in the statement of financial performance in the year that the expenditure was incurred. The expenditure is classified in accordance with the nature of the expense, and where recovered, it is subsequently accounted for as revenue in the statement of financial performance.

#### 1.23 Fruitless and wasteful expenditure

Fruitless expenditure means expenditure which was made in vain and would have been avoided had reasonable care been exercised.

All expenditure relating to fruitless and wasteful expenditure is recognised as an expense in the statement of financial performance in the year that the expenditure was incurred. The expenditure is classified in accordance with the nature of the expense, and where recovered, it is subsequently accounted for as revenue in the statement of financial performance.

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

### **Accounting Policies**

#### 1.24 Irregular expenditure

Irregular expenditure is expenditure that is contrary to the Municipal Finance Management Act (Act No.56 of 2003), the Municipal Systems Act (Act No.32 of 2000), and the Public Office Bearers Act (Act No. 20 of 1998) or is in contravention of the municipality's supply chain management policy. Irregular expenditure excludes unauthorised expenditure. Irregular expenditure is accounted for as expenditure in the Statement of Financial Performance and where recovered, it is subsequently accounted for as revenue in the Statement of Financial Performance.

Irregular expenditure that was incurred and identified during the current financial and which was condoned before year end and/or before finalisation of the financial statements is recorded appropriately in the irregular expenditure register. In such an instance, no further action is also required with the exception of updating the note to the financial statements. Irregular expenditure that was incurred and identified during the current financial year and for which condonement is being awaited at year end is recorded in the irregular expenditure register. No further action is required with the exception of updating the note to the financial statements.

Where irregular expenditure was incurred in the previous financial year and is only condoned in the following financial year, the register and the disclosure note to the financial statements is updated with the amount condoned.

Irregular expenditure that was incurred and identified during the current financial year and which was not condoned by the National Treasury or the relevant authority is recorded appropriately in the irregular expenditure register. If liability for the irregular expenditure can be attributed to a person, a debt account must be created if such a person is liable in law. Immediate steps must thereafter be taken to recover the amount from the person concerned. If recovery is not possible, the accounting officer or accounting authority may write off the amount as debt impairment and disclose such in the relevant note to the financial statements. The irregular expenditure register must also be updated accordingly. If the irregular expenditure has not been condoned and no person is liable in law, the expenditure related thereto must remain against the relevant programme/expenditure item, be disclosed as such in the note to the financial statements and updated accordingly in the irregular expenditure register.

#### 1.25 Use of estimates

The preparation of unaudited annual financial statements in conformity with Standards of GRAP requires the use of certain critical accounting estimates. It also requires management to exercise its judgement in the process of applying the municipality's accounting policies. The areas involving a higher degree of judgement or complexity, or areas where assumptions and estimates are significant to the unaudited annual financial statements are disclosed in the relevant sections of the unaudited annual financial statements. Although these estimates are based on management's best knowledge of current events and actions they may undertake in the future, actual results ultimately may differ from those estimates.

#### 1.26 Revaluation reserve

The surplus arising from the revaluation of property, plant and equipment is credited to a non-distributable reserve. The revaluation surplus is realised as revalued buildings are depreciated, through a transfer from the revaluation reserve to the accumulated surplus/deficit. On disposal, the net revaluation surplus is transferred to the accumulated surplus/deficit while gains or losses on disposal, based on revalued amounts, are credited or charged to the statement of financial performance.

#### 1.27 Off-setting

Assets, liabilities, revenue and expenses have not been offset except when offsetting is required or permitted by a Standard of GRAP.

#### 1.28 Conditional grants and receipts

Revenue received from conditional grants, donations and funding are recognised as revenue to the extent that the municipality has complied with any of the criteria, conditions or obligations embodied in the agreement. To the extent that the criteria, conditions or obligations have not been met a liability is recognised.

#### 1.29 Budget information

Municipality are typically subject to budgetary limits in the form of appropriations or budget authorisations (or equivalent), which is given effect through authorising legislation, appropriation or similar.

General purpose financial reporting by municipality shall provide information on whether resources were obtained and used in accordance with the legally adopted budget.

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

## **Accounting Policies**

#### 1.29 Budget information (continued)

The approved budget is prepared on a accrual basis and presented by functional classification linked to performance outcome objectives.

The approved budget covers the fiscal period from 2018/07/01 to 2019/06/30.

The budget for the economic entity includes all the entities approved budgets under its control.

Comparative information is not required.

Differences between budget and actual amounts are regarded as material differences when a 10% difference exists. All material differences are explained in the Statement of Comparison of Budget and Actual Amounts to the annual financial statements.

#### 1.30 Related parties

Parties are considered to be related if one party directly or indirectly has the ability to control the other party or exercise significant influence over the other party in making financial and operating decisions or is a member of the key management of the municipality. (Refer to note 46)

#### 1.31 Events after reporting date

Events after reporting date are those events, both favourable and unfavourable, that occur between the reporting date and the date when the financial statements are authorised for issue. Two types of events can be identified:

- those that provide evidence of conditions that existed at the reporting date (adjusting events after the reporting date);
- those that are indicative of conditions that arose after the reporting date (non-adjusting events after the reporting date).

The municipality will adjust the amount recognised in the financial statements to reflect adjusting events after the reporting date once the event occurred.

The municipality will disclose the nature of the event and an estimate of its financial effect or a statement that such estimate cannot be made in respect of all material non-adjusting events, where non-disclosure could influence the economic decisions of users taken on the basis of the financial statements.

#### 1.32 Value added tax (VAT)

The municipality accounts for value added tax on the payment basis. Revenue, expenses and assets are recognised net of the amount of VAT. The net amount of VAT recoverable from or payable to, the taxation authority is disclosed on the face of the statement of financial position. (Refer to note 11)

#### 1.33 Investments

Where the carrying amount of an investment is greater than the estimated recoverable amount, it is written down immediately to its recoverable amount and an impairment loss is charged to the statement of financial performance.

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

## **Notes to the Unaudited Separate Annual Financial Statements**

Figures in Rand 2019 2018

#### 2. New standards and interpretations

#### 2.1 Standards and interpretations issued, but not yet effective

The municipality has not applied the following standards and interpretations, which have been published and are mandatory for the municipality's accounting periods beginning on or after 01 July 2019 or later periods:

Standard	I/ Interpretation:	Effective date: Years beginning on or after	Expected impact:
•	GRAP 110 (as amended 2016): Living and Non-living Resources	01 April 2020	Unlikely there will be a material impact
•	Guideline: Accounting for Arrangements Undertaken i.t.o the National Housing Programme	01 April 2019	Unlikely there will be a material impact
•	GRAP 6 (as revised 2010): Consolidated and Separate Financial Statements	01 April 2019	Unlikely there will be a material impact
•	GRAP 7 (as revised 2010): Investments in Associates	01 April 2019	Unlikely there will be a material impact
•	GRAP 8 (as revised 2010): Interests in Joint Ventures	01 April 2019	Unlikely there will be a material impact
•	GRAP 18 (as amended 2016): Segment Reporting	01 April 2019	Unlikely there will be a material impact
•	GRAP 20: Related parties	01 April 2019	Unlikely there will be a material impact
•	GRAP 32: Service Concession Arrangements: Grantor	01 April 2019	Unlikely there will be a material impact
•	GRAP 105: Transfers of functions between entities under common control	01 April 2019	Unlikely there will be a material impact
•	GRAP 106 (as amended 2016): Transfers of functions between entities not under common control	01 April 2019	Unlikely there will be a material impact
•	GRAP 107: Mergers	01 April 2019	Unlikely there will be a material impact
•	GRAP 108: Statutory Receivables	01 April 2019	Unlikely there will be a material impact
•	GRAP 109: Accounting by Principals and Agents	01 April 2019	Unlikely there will be a material impact
•	IGRAP 17: Service Concession Arrangements where a Grantor Controls a Significant Residual Interest in an Asset	01 April 2019	Unlikely there will be a material impact
•	IGRAP 18: Interpretation of the Standard of GRAP on Recognition and Derecognition of Land	01 April 2019	Unlikely there will be a material impact
•	IGRAP 19: Liabilities to Pay Levies	01 April 2019	Unlikely there will be a material impact

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

## **Notes to the Unaudited Separate Annual Financial Statements**

Figures in Rand

#### 3. Investment property

-		2019			2018	
_	Cost / Valuation	Accumulated depreciation and accumulated impairment	Carrying value	Cost / Valuation	Accumulated depreciation and accumulated impairment	Carrying value
	401 546 000	-	401 546 000	392 622 726	-	392 622 726

Reconciliation of investment property - 2019

Investment property

Investment property

 Opening balance
 Fair value adjustments
 Total 401 546 000

 392 622 726
 8 923 274
 401 546 000

Reconciliation of investment property - 2018

Investment property

Opening	Derecognition	Fair value	Total
balance		adjustments	
375 205 590	(14 357 941)	31 775 077	392 622 726

A register containing the information required by section 63 of the Municipal Finance Management Act No 56 of 2003 is available for inspection at the registered office of the municipality.

No Investment Properties are pledged as a security and there are no restrictions on all the Investment Properties.

The total direct operating expenses for repairs and maintenance on all municipal properties amounts to R387 717 976 including repairs and maintenance expenses on investment properties. Refer to repairs and maintenance note 37 and commitments note 43.

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

## **Notes to the Unaudited Separate Annual Financial Statements**

Figures in Rand 2019 2018
Restated\*

#### 3. Investment property (continued)

Operational expenditure regarding investment property earning rentals and those that are not earning rentals are not available as these expenses pertaining to investment properties are not budgeted for separately on the budget.

Per accounting policy Note 1.2 the municipality is on the fair value(FV) model of measuring Investment Property.

There are no contractual obligations to purchase, construct or develop investment property or for repairs, maintenance or enhancements.

The values were determined jointly by an external property valuer, through the update of the Investment Property. All the properties were individually valued by the Poperty Valuers and assumptions used are detailed per each property.

Registration details of internal and external valuers involved in the valuation were as follows; Mr Graham, Professional Valuer (3841)

Properties were individually valued using a specific method that is best applicable to each property. The full methodology and assumptions used are available for review to each propety certificate.

Rental income from investment properties in respect of monthly and annual leases amounted to R16 045 368, (2018: R15 882 120).

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

## **Notes to the Unaudited Separate Annual Financial Statements**

Figures in Rand

#### 4. Property, plant and equipment

Land
Plant and equipment
Furniture and fittings
Motor vehicles
Electricity infrastructure
Other properties (halls, social housing)
Work in progress (WIP)
Recreational facilities
Roads
Wastewater network
Water network
Community buildings
Community buildings
Total

	2019			2018	
Cost / Valuation	Accumulated depreciation and accumulated impairment	Carrying value	Cost / Valuation	Accumulated depreciation and accumulated impairment	Carrying value
81 658 476	-	81 658 476	81 658 475	-	81 658 475
120 597 151	(76 416 614)	44 180 537	115 657 529	(62 739 205)	52 918 324
137 276 715	(87 116 128)	50 160 587	124 405 726	(65 226 433)	59 179 293
582 164 495	(224 380 687)	357 783 808	527 154 065	(186 035 793)	341 118 272
10 616 859 824	(6 838 345 512)	3 778 514 312	9 875 645 071	(6 182 632 324)	3 693 012 747
1 782 721 793	(848 157 315)	934 564 478	1 696 609 623	(797 964 482)	898 645 141
4 038 166 366	· -	4 038 166 366	2 962 310 164	· -	2 962 310 164
810 184 572	(529 402 943)	280 781 629	749 055 738	(483 120 116)	265 935 622
12 562 521 769	(7 766 577 096)	4 795 944 673	11 505 344 069	(6 416 481 363)	5 088 862 706
2 085 698 056	(343 109 533)	1 742 588 523	1 511 467 879	(32 262 974)	1 479 204 905
6 404 642 834	(3 806 350 059)	2 598 292 775	5 939 828 073	(3 631 711 491)	2 308 116 582
2 079 229 333	(1 040 325 402)	1 038 903 931	1 914 402 338	(917 891 114)	996 511 224
30 684 861 560	(21 560 181 289)	19 741 540 095	37 003 538 750	(18 776 065 295)	18 227 473 455

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

## **Notes to the Unaudited Separate Annual Financial Statements**

Figures in Rand

#### 4. Property, plant and equipment (continued)

Reconciliation of property, plant and equipment - 2019

	Opening balance	Additions	Disposals	WIP transfers	Transfers	Revaluations	Depreciation	Impairment loss	Total
Land	81 658 476	_	_	_	_	_	_	-	81 658 476
Plant and equipment	52 918 324	4 855 880	(4 252)	-	_	-	(13 589 415)	-	44 180 537
Furniture and fittings	59 179 293	13 648 370	(23 216)	-	_	-	(22 643 860)	-	50 160 587
Motor vehicles	341 118 272	88 212 178	(12 757 138)	-	-	-	(58 789 504)	-	357 783 808
Electricity infrastructure	3 693 012 747	75 523 637	(10 559 389)	7 472 028	-	269 813 445	(254 664 262)	(2 083 894)	3 778 514 312
Other properties ( halls, social housing)	898 645 141	359 790	(527 816)	2 056 475	699 481	87 249 466	(52 831 456)	(1 086 603)	934 564 478
Work in progress (WIP)	2 962 310 164	1 487 484 747	-	(411 628 545)	-	-	-	-	4 038 166 366
Recreational facilities	265 935 622	168 460	(6 955 655)	28 800	11 470 029	40 027 250	(29 864 143)	(28 734)	280 781 629
Roads	5 088 862 706	10 112 578	(15 252 222)	107 910 846	238 069 206	(117 165 560)	(516 572 484)	(20 397)	4 795 944 673
Wastewater network	1 479 204 905	53 766 450	(728 120)	242 447 332	-	61 328 120	(93 430 164)	-	1 742 588 523
Water network	2 308 116 582	18 321 031	(8 664)	39 487 877	14 564 956	392 438 627	(174 575 077)	(52 557)	2 598 292 775
Community buildings	996 511 224	5 086 504	(1 734 398)	12 225 187	15 035 945	87 077 591	(75 298 122)	-	1 038 903 931
	18 227 473 456	1 757 539 625	(48 550 870)	-	279 839 617	820 768 939	(1 292 258 487)	(3 272 185)	19 741 540 095

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

## **Notes to the Unaudited Separate Annual Financial Statements**

Figures in Rand

#### 4. Property, plant and equipment (continued)

Reconciliation of property, plant and equipment - 2018

	Opening	Additions	Disposals	Transfers	Non cash	Revaluations	Depreciation	Total
	balance				additions			
Land	77 967 166	_	-	-	-	3 691 309	-	81 658 475
Plant and equipment	64 443 651	1 742 507	-	-	-	-	(13 267 834)	52 918 324
Furniture and fittings	74 339 465	9 393 276	(17 526)	-	-	-	(24 535 922)	59 179 293
Motor vehicles	271 957 893	103 837 178	(146 440)	-	-	-	(34 530 359)	341 118 272
Electricity infrastructure	3 203 926 341	74 649 926	(4 550 193)	4 373 633	25 978	617 553 348	(202 966 286)	3 693 012 747
Other properties ( halls, social housing)	838 408 151	34 845 315	· -	49 409	-	73 790 556	(48 448 290)	898 645 141
Work in progress (WIP)	2 043 023 893	1 083 342 994	-	(164 056 723)	-	-	_	2 962 310 164
Recreational facilities	250 905 550	1 173 561	(389 290)	12 915 497	-	29 405 877	(28 075 573)	265 935 622
Roads	4 381 753 072	9 050 236	(6 986 964)	37 785 067	3 367 747	1 006 507 764	(342 614 216)	5 088 862 706
Wastewater network	1 441 409 566	_	(3 215 672)	100 452 365	-	34 331 982	(93 773 336)	1 479 204 905
Water network	2 203 041 657	4 734 334	(1 298 012)	21 735 698	-	237 525 189	(157 622 284)	2 308 116 582
Community buildings	918 076 889	9 128 979	(4 522 743)	10 886 679	-	127 194 110	(64 252 690)	996 511 224
	15 769 253 294	1 331 898 306	(21 126 840)	24 141 625	3 393 725	2 130 000 135	(1 010 086 790)	18 227 473 455

### Proceeds on disposal of PPE

Carrying value of PPE
Net gain/(loss) on disposal of assets

	2019	2018
	48 550 870	21 126 840
	(46 324 822)	(21 014 118)
_	2 226 048	112 722

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

## **Notes to the Unaudited Separate Annual Financial Statements**

Figures in Rand

#### 4. Property, plant and equipment (continued)

There are properties for which tittle deeds are registered under the name of the Municipality but have not been included in the Municipality's financial records. These properties are represented by RDP land, ex Ciskei and other land parcels, vacant and improved. The Municipality is of the view that these properties will have a net realisable value of NIL as they will either be transferred to RDP housing beneficiaries or have long serving residents for which there has been a delay in the transfer of tittle. It should furthermore be noted that management is of the view that the inclusion of these properties in the Annual Financial Statements could result in a misrepresentation of the financial information for users of the Annual Financial Statements.

Expenditure relating to property, plant and equipment is disclosed under repairs and maintenance note 37.

Transfers refer to the assets that have been received from other neigbouring Municipalities as a result of redetermination of Municipal boundaries in terms of the Municipal Demarcation Act).

The following property plant and equipment is in the process of being constructed or developed and is disclosed as part of work-in-progress. Work-in-progress comprises of the following classes of infrastructure.

The carrying value of the property, plant and equipment that is taking a significantly longer period of time to complete than expected and has been halted amounts to R0.00 (2019) and R0.00 (2018) and has been associated with community unrest.

The values were determined by an external Professional Valuer registered with the South African Council for the Property Valuers Profession, Registration No. 4973/1. Revaluation methodology is available at BCMM.

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

## **Notes to the Unaudited Separate Annual Financial Statements**

Figures in Rand

5.	Intangible	assets
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	2019		2018			
	Cost / Valuation	Accumulated ( amortisation and accumulated impairment	Carrying value	Cost / Valuation	Accumulated C amortisation and accumulated impairment	arrying value
	34 796 776	(16 093 486)	18 703 290	47 627 420	(23 784 526)	23 842 894
angible assets - 2019						
				Opening balance	Amortisation	Total
			_	23 842 894	(5 139 604)	18 703 290
- 2018						
			Opening balance	Transfers received	Amortisation	Total
		_	11 666 082	18 213 980	(6 037 168)	23 842 894

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

## **Notes to the Unaudited Separate Annual Financial Statements**

Figures in Rand

#### 6. Heritage assets

	2019		2018			
	Cost / Valuation	Accumulated C impairment losses	arrying value	Cost / Valuation	Accumulated C impairment losses	arrying value
•	7 398 532	-	7 398 532	6 664 967	-	6 664 967
	2 866 049	-	2 866 049	2 866 049	-	2 866 049
	22 198 433	-	22 198 433	22 198 433	-	22 198 433
	18 050 426	-	18 050 426	18 050 426	-	18 050 426
	50 513 440	-	50 513 440	49 779 875	-	49 779 875

#### Reconciliation of heritage assets 2019

	balance	
Monuments	6 664 967 733 565	7 398 532
Memorials	2 866 049 -	2 866 049
Historical buildings & sites	22 198 433 -	22 198 433
Other Heritage sites	18 050 426	18 050 426
	49 779 875 733 565	50 513 440

#### Reconciliation of heritage assets 2018

Monuments
Memorials
Historical buildings & sites
Other Heritage sites

Opening	Total
balance	
6 664 967	6 664 967
2 866 049	2 866 049
22 198 433	22 198 433
18 050 426	18 050 426
49 779 875	49 779 875

**Additions** 

Total

Opening

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

## **Notes to the Unaudited Separate Annual Financial Statements**

Figures in Rand

#### 6. Heritage assets (continued)

Where practical, heritage assets were valued on the replacement value method and retrospectively restated on 01 July 2012 in accordance with the transitional provision applicable to GRAP 103. However, due to the nature of certain heritage assets, it is not possible or practical to establish a fair value associated with these assets and have been recognised in accordance with GRAP 103.99.

Heritage assets are reviewed annually for impairment. Some of the items carried at R1 had physical damages.

None of the City's Heritage assets are restricted and or pledged as a security.

The additions in the Heritage assets is as a result of a newly constructed statue of Dr WB Rubusana that is erected in front of the City Hall.

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

## **Notes to the Unaudited Separate Annual Financial Statements**

Figures in Rand	2019	2018 Restated*
7. Investments in associates		
Name of entity	Carrying amount 2019	Carrying amount 2018
BCMM share in IDZ - 26,000 shares @ 0,01c included in the carrying amount (Unlisted)	652 038 851	575 291 818
% holding	26%	26%
The carrying amounts of associates are shown net of impairment losses.		

Movements in carrying value

 Opening balance
 575 291 818 542 747 108

 Share of surplus/deficit
 76 747 033 32 544 710

 652 038 851 575 291 818

Investment in associate amounted to R 652 038 851 (2018: R 575 291 818).

#### Fair value

Total equity

Management could not make a reliable estimate of the fair value of the associate as the information to determine the fair value is not readily available. Management however believes that the face value approximates the fair value of the shares.

#### Principal activities, country of incorporation and voting power

Legal name	Principal activity	Country of incorporation	Proportion of voting power
East London Industrial Development Zone (Pty)Ltd	Development of East London's Industrial Development Zone.	SA	26%
Summary of controlled entity's interest in associate			
Total assets		938 037 893	827 627 870
Total liabilities		285 999 042	252 336 052
Revenue		76 747 032	32 544 710
Surplus		575 291 819	542 747 108

#### Associates with different reporting dates

The financial statements of East London Industrial Development Zone (Proprietary) Limited have a different year end to BCMM and ELIDZ statements are prepared for the accounting period 01 April 2018 to 31 March 2019.

652 038 851

575 291 818

Per Accounting Policy 1.8, the municipality uses the most recent available financial statement of the associate in applying the equity method. The amounts reflected above are for the period 01 July 2018 - 30 June 2019.

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

## **Notes to the Unaudited Separate Annual Financial Statements**

Figures in Rand	2019	2018 Restated*
8. Employee benefit obligations		
The amounts recognised in the statement of financial position are as follows:		
Carrying value Balance at the beginning of the year	733 154 631	712 160 259
Interest cost Current service cost	66 226 017 45 500 660	62 784 568 45 086 372
Actual employer benefit payments Actuarial gain recognised in the year	(44 327 240) (71 738 981)	(42 676 130)
	728 815 087	733 154 631
Non-current liabilities Current liabilities	(659 185 670) (69 629 417)	(686 152 861) (47 001 770)
Net liability	(728 815 087)	(733 154 631)
Net costs		
Interest cost Current service cost	50 673 684 25 123 633	48 169 637 24 732 544
Actuarial gains recognised in the year  Net costs per Statement of Financial Performance	(82 596 666) (6 799 349)	(40 594 733) <b>32 307 448</b>
Post retirement medical contribution amounts recognised in the statement of finance	cial position	
Balance at the beginning of the year	537 974 627	527 298 221
Interest costs Current service cost	50 673 684 25 123 633	48 169 637 24 732 544
Actual employer benefit payments	(19 306 703)	(21 631 042)
Actuarial gain recognised in the year	(82 596 666)	<u> </u>
	511 868 575	537 974 627
Post retirement medical contribution - Net cost		
Interest costs	50 673 684	48 169 637
Current service cost	25 123 633	24 732 544
Actuarial gains recognised in the year	(82 596 666) (6 799 349)	(40 594 733) <b>32 307 448</b>
	(6 799 349)	32 307 4

The best estimates for the employer benefit payments in the 2019/20 financial period is expected to be R20 603 827 (The actual employer benefit payments in the 2018/19 financial period was R19 306 703).

The municipality employees contribute to 5 accredited medical aid schemes, namely LA Health, Bonitas, Key Health, SAMWU Med and Hosmed. Pensioners continue on the option they belonged to on the day of their retirement.

The obligation in respect of the medical care contributions for retirement benefits is valued every year by independent qualified actuaries. The last actuarial valuation was prepared in July 2019 by ARCH Actuarial Consulting using the Projected Unit Credit Method.

The municipality opted not to recognise the actuarial loss applying the "Corridor" method.

The employer's post-employment health care liability consists of a commitment to pay a portion of the pensioners' post-employment medical scheme contributions. The liability is also generated in respect of dependants who are offered continued membership of the medical scheme on the death of the primary member.

# **BUFFALO CITY METROPOLITAN MUNICIPALITY**Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

## **Notes to the Unaudited Separate Annual Financial Statements**

Figures in Rand	2019	2018 Restated*
8. Employee benefit obligations (continued)		
Key assumptions used		
Assumptions used at the reporting date:		
Discount rate Health care cost inflation rate Net-of-health-care-cost-inflation discount rate Maximum subsidy inflation rate Net-of-maximum-subsidy-inflation discount rate Average retirement age Continuation of membership at retirement Proportion with a spouse dependant at retirement Mortality during employment Mortality post-employment	9.39 % 6.86 % 2.37 % 4.77 % 4.41 % 62 75.00 60.00 SA 85-90 PA(90) -1 with a 1% mortality improvement p.a. from 2010	9.59 % 7.40 % 2.04 % 5.18 % 4.20 % 63 100.00 90.00 SA 85-90 PA(90) - 1
In-service members Number of in-service members Average age Average past service Average present value of post-employment subsidy p.m. Average current value of post-employment subsidy p.m.  Continuation members Number of principal members Average number of spouse dependants Average age of members Average subsidy per month	3 422 44.6 11.8 R 1 501 R 2 264 529 0.41 71.7 R 3 138	3 304 44.3 11.6 R 1 571 R 2 457 532 0.41 71.4 R 2 960

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

## **Notes to the Unaudited Separate Annual Financial Statements**

Figures in Rand 2018 Restated\*

#### **Employee benefit obligations (continued)**

#### **Sensitivity Results**

The liability at the Valuation Date was recalculated to show the effect of:

A 1% increase and decrease in the assumed rate of health care cost inflation;

A 1% increase and decrease in the discount rate;

A one-year age reduction in the assumed rates of post-employment mortality;

A one-year decrease in the assumed average retirement age; and

A 10% decrease in the assumed proportion of in-service members that continue to receive the subsidy after retirement.

Assumption	Change	In-service members	Continuation members	Total	% change
Central assumptions		277.127	234.742	511.869	
Health care inflation rate	+1%	309.153	251.650	560.803	10 <sup>9</sup>
	-1%	240.913	217.737	458.650	-109
Discount rate	+1%	232.433	215.365	447.798	-13°
	-1%	334.569	257.541	527.922	16°
Post-employment mortality	-1 yr	284.629	243.293	527.922	39
Average retirement age	-1 yr	305.157	234.742	539.899	5°
Continuation of membership at retirement	-10%	240.177	234.742	474.918	-79

The post-employment mortality adjustment assumes that someone aged 70 will experience the mortality of someone aged 69. The liability is expected to increase under this scenario because members are expected to live longer.

The table above indicates, for example, that if medical inflation is 1% greater than the long-term assumption made, the liability will be 10% higher than that shown.

The table below summarises the results of this analysis on the Current-Service and Interest Costs for the year ending 30 June 2019.

Assumption	Change	Current service cost	Interest Cost	Total	% change
Central assumptions		25 123 600	50 673 700	75 797 300	
Health care inflation rate	+1%	27 866 200	55 184 900	83 051 100	+10%
	-1%	21 790 300	45 604 300	67 394 600	-11%
Discount rate	+1%	20 905 400	48 751 500	69 656 900	-8%
	-1%	30 537 200	52 661 200	83 198 400	+10%
Post-employment mortality	-1 yr	25 844 100	52 343 500	78 187 600	+3%
Average retirement age	-1 yr	27 139 700	54 035 400	81 175 100	+7%
Continuation of membership at retirement	-10%	22 611 300	47 573 100	70 184 400	-7%

These figures were derived at the last valuation and were presented in that report.

The table below summarises the results of this analysis on the Current-Service and Interest Costs for the year ending 30 June 2020.

Assumption
Central assumptions Health care inflation rate
Discount rate
Post-employment mortality
Average retirement age
Continuation of membership at retirement

Change	Current	interest Cost	iotai	% cnange
	service cost			
	20 993 600	47 118 800	68 112 400	
+1%	23 715 200	51 709 200	75 424 400	+11%
-1%	17 834 100	42 126 100	59 960 200	
+1%	17 315 000	45 482 200	62 797 200	-8%
-1%	25 791 000	48 831 100	74 622 100	+10%
-1 yr	21 559 400	48 626 200	70 185 600	
-1 yr	22 259 600	49 750 900	72 010 500	
-10%	18 194 500	43 649 200	61 843 700	-9%

Interest Cost

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

## **Notes to the Unaudited Separate Annual Financial Statements**

Figures in Rand	20	019	2018
			Restated*

#### 8. Employee benefit obligations (continued)

#### History of Liabilities, Assets and Experience Adjustments

The table below summarises the accrued liabilities and the plan assets for the current period and previous periods.

Liability history	30/06/2015	30/06/2016	30/06/2017	30/06/2018	30/06/2019
Accrued liability	503.423	505.116	527.298	537.975	511.869
Fair value of plan asset	0.000	0.000	0.000	0.000	0.000
Surplus / (Deficit)	(503.423)	(505.116)	(527.298)	(538.975)	(512.869)

The table below summarises the experience adjustments for the current period and the previous four periods. Experience adjustments are the effects of differences between the previous actuarial assumptions and what has actually occurred.

Year ending	Year ending	Year ending	Year ending	Year ending 30/06/2019
37.093 0.000	(11.690) 0.000	26.366 0.000	(1.794) 0.000	(3.964) 0.000
		_	195 180 004 15 552 333 20 377 027 (25 020 537) 10 857 685	184 862 038 14 614 931 20 353 828 (22 569 396) (2 081 397)
		_	216 946 512	195 180 004
		- -	15 552 333 20 377 027 10 857 685 (25 020 537) 21 766 508	14 614 931 20 353 828 (2 081 397) (22 569 396) 10 317 966
irs)		-	9 974 424 248 446 3 219 126 12 472 879 9 332 415 35 247 290 2 056 597 37 303 887	11 186 094 454 051 3 399 936 15 476 087 12 715 137 43 231 305 (474 802) 42 756 503
	<b>30/06/2015</b> 37.093 0.000	30/06/2015 30/06/2016 37.093 (11.690) 0.000 0.000 e statement of financial positi	30/06/2015 30/06/2016 30/06/2017 37.093 (11.690) 26.366 0.000 0.000 0.000  e statement of financial position	30/06/2015 30/06/2016 30/06/2017 30/06/2018 37.093 (11.690) 26.366 (1.794) 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.000 0.0

Carrying value of stock is disclosed at the lower of cost and net realisable value.

The inventories (write-downs) amount is in respect of obsolete stock and not due to a change in accounting policy.

Inventory write-downs is included under note 38: General Expenses - Other expenses.

#### Inventory pledged as security

No inventory was pledged as security.

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

## **Notes to the Unaudited Separate Annual Financial Statements**

Figures in Rand	2019	2018 Restated*
10. Receivables from non-exchange transactions		
Traffic fines	38 750 259	27 896 195
Other receivables (billing)	187 964 156	160 819 057
Other debtors	7 671 753	7 399 567
Property rates	584 203 499	435 853 482
Allowance for impairment property rates and other receivables billing	(443 371 621)	<u> </u>
	375 218 046	229 599 605
Property rates age analysis		
Current (0-30 days)	107 643 758	74 517 231
31-60 days	35 006 196	27 423 925
61-90 days	22 867 998	13 221 235
91-120 days 121- 365 days	18 697 787 121 085 395	10 453 639 80 754 414
>365 days	278 902 365	229 483 038
	584 203 499	435 853 482
Other receivables (billing) age analysis		
Current (0-30 days)	30 597 961	6 823 366
31-60 days	4 381 103	4 511 124
61-90 days	3 205 243	3 593 903
91-120 days	3 249 982	3 223 118
121- 365 days	24 284 553	33 498 927
>365 days	122 245 314	109 168 619
	187 964 156	160 819 057
Less: Allowance for Impairment - Property rates and other receivables		
Current (0-30 days)	(91 815 344)	(83 315 715)
31-60 Days	(21 748 495)	
61-90 Days	(13 954 990)	,
91-120 Days 121-365 days	(11 609 988)	
>365 days	(74 494 235) (229 748 569)	,
2000 days		(402 368 696)
		( 1 111 111)
Traffic Fines Opening Balance - Total Outstanding Fines (Based on prior 3 years)	111 584 781	74 026 927
Less: Outstanding Fines in respect of prior third year	(14 877 599)	
Total Traffic Fines Issued BCMM	90 874 420	68 138 450
Traffic Fines withdrawn, untraceable and uncollectable	(5 376 243)	
Traffic Fines Paid	(13 725 969)	
Total Outstanding Fines	168 479 390	111 584 781
Impairment (Based on a probability collection factor of approx. 23% - 2019 and 25% - 2018)	(129 729 131)	(83 688 586)
Traffic Fines Debtor	38 750 259	27 896 195
	-	

#### Trade and other receivables from non-exchange transactions pledged as security

No portion of accounts receivable was pledged as security for any financial liabilities.

No security is held for any accounts receivable.

These accounts best represent the maximum exposure to credit risk at the end of the reporting period, without taking account of any collateral held or other credit enhancements.

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

## Notes to the Unaudited Separate Annual Financial Statements

Figures in Rand	2019	2018
		Restated*

#### 10. Receivables from non-exchange transactions (continued)

#### Credit quality of receivables from non-exchange transactions

The credit quality of trade and other receivables from non-exchange transactions that are neither past nor due nor impaired can be assessed by reference to external credit ratings.

Although credit quality can be assessed the municipality did not apply any methods to evaluate the credit quality.

#### Trade and other receivables from non-exchange transactions impaired

As of 30 June 2019, other receivables from non-exchange transactions of R (443 371 621) (2018: R (402 368 696)) were impaired and provided for.

Amounts totalling R36 869 408 (2018: R45 496 454) were written off as uncollectable against the debt impairment allowance account. This represents 0.02% (2018: 0.01%) of the total operating income for the year.

#### Reconciliation of allowance for impairment of trade and other receivables from non-exchange transactions

Opening balance	(402 368 696) (352 103 319)
Allowance for impairment	(77 872 333) (95 761 831)
Amounts written off as uncollectible	36 869 408 45 496 454
	(443 371 621) (402 368 696)

The creation and release of provision for impaired receivables have been included in operating expenses in surplus or deficit (note 35). Amounts charged to the allowance account are generally written off when there is no expectation of recovering additional cash.

These amounts best represent the maximum exposure to credit risk at the end of the reporting period, without taking account of any collateral held or credit enhancements.

#### 11. VAT receivable

VAT 170 849 380 109 939 374

The above VAT receivable amount is the net amount of total VAT input R4 741 164 456 (2018: R4 080 942 715) less total VAT output R4 570 315 076 (2018: R3 971 003 341).

The municipality is registered on the payment basis. VAT is declared to SARS on receipt of payments from customers and claimed once payment is made to suppliers.

#### 12. Receivables from exchange transactions

Gross balances Electricity Water Sewerage Refuse Accrued income	387 048 444 329 739 719 476 770 376 426 515 579 239 428 552 206 774 610 272 779 500 242 524 341 388 396 859 391 126 109 1 764 423 731 1 596 680 358
Less: Allowance for impairment Electricity Water Sewerage Refuse	(224 907 641) (158 580 820) (272 868 169) (289 421 989) (134 798 546) (109 980 876) (153 575 167) (141 515 444) (786 149 523) (699 499 129)

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

## **Notes to the Unaudited Separate Annual Financial Statements**

Figures in Rand	2019	2018 Restated*
12. Receivables from exchange transactions (continued)		
Net balance		
Electricity	162 140 803	171 158 899
Water Sewerage	203 902 207 104 630 006	137 093 590 96 793 734
Refuse	119 204 333	101 008 897
Accrued income	388 396 859	391 126 109
	978 274 208	897 181 229
Electricity		
Current (0 -30 days)	200 612 062	207 590 024
31 - 60 days	23 782 089	11 950 693
61 - 90 days 91 - 120 days	11 802 765 7 728 571	6 437 138 4 497 083
121 - 365 days	47 768 515	27 523 077
> 365 days	95 354 442	71 741 704
	387 048 444	329 739 719
Water		
Current (0 -30 days)	65 194 979	95 286 884
31 - 60 days	20 549 823	38 688 753
61 - 90 days 91 - 120 days	15 839 497 14 708 088	29 465 456 22 776 748
121 - 365 days	84 474 331	122 579 833
> 365 days	276 003 658	117 717 905
	476 770 376	426 515 579
Sewerage		
Current (0 -30 days)	25 591 286	20 803 885
31 - 60 days	11 425 054	10 095 600
61 - 90 days	7 100 531	6 139 572
91 - 120 days 121 - 365 days	5 698 915 39 016 107	4 854 509 35 443 091
> 365 days	150 596 659	129 437 953
,	239 428 552	206 774 610
Define		
Refuse Current (0 -30 days)	19 536 864	18 715 794
31 - 60 days	9 962 879	9 890 327
61 - 90 days	6 626 293	7 069 979
91 - 120 days	6 025 949	5 848 789
121 - 365 days	43 390 322	43 829 326
> 365 days	187 237 193	157 170 126
	272 779 500	242 524 341

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

## **Notes to the Unaudited Separate Annual Financial Statements**

Figures in Rand	2019	2018
		Restated*

#### 12. Receivables from exchange transactions (continued)

Summary of debtors by customer classification: (This refers to the total debtor classification including exchange and non-exchange transactions as per billing system i.e. this includes rates and other billing receivables)

and non-exchange transactions as per billing system i.e. this includes rates and other	0 0
Consumers	
Current (0 -30 days)	140 836 633 155 252 307
31 - 60 days	67 246 059 72 230 183
61 - 90 days	46 035 863 50 941 046
91 - 120 days	42 395 144 39 214 312
121 - 365 days	287 120 965 239 075 703
> 365 days	959 419 530 653 440 098
	1 543 054 194 1 210 153 649
Less: Allowance for impairment	(909 845 646) (696 253 470)
	633 208 548 513 900 179
Industrial/ commercial	
Current (0 -30 days)	288 447 358 222 852 467
31 - 60 days	32 149 097 22 444 623
61 - 90 days	18 023 569 10 275 826
91 - 120 days	13 014 398 7 500 303
121 - 365 days	68 751 888 64 162 852
> 365 days	145 455 800 126 978 062
	565 842 110 454 214 133
Less: Allowance for impairment	(319 675 498) (250 390 512)
	246 166 612 203 823 621
National and provincial government	
Current (0 -30 days)	19 892 920 23 582 131
31 - 60 days	5 711 987 2 729 743
61 - 90 days	3 382 896 520 336
91 - 120 days	699 751 263 005
121 - 365 days > 365 days	4 146 371 3 263 338 5 464 301 14 243 475
> 505 days	
	39 298 226 44 602 028
Total	
Current (0 -30 days)	449 176 911 423 737 183
31 - 60 days	105 107 143 102 560 421
61 - 90 days	67 442 327 65 927 282
91 - 120 days	56 109 293 51 653 887
121 - 365 days > 365 days	360 019 224 343 628 668 1 110 339 631 814 719 346
- 505 days	
Lance Alleviane a few immediane	2 148 194 529 1 802 226 787
Less: Allowance for impairment	(1 229 521 144)(1 101 867 825)
	918 673 385 700 358 962
Less: Allowance for impairment	
Current (0 -30 days)	(254 614 642) (228 179 632)
31 - 60 days	(60 311 109) (54 049 392)
61 - 90 days	(38 698 812) (34 680 962)
91 - 120 days	(32 195 849) (28 853 160)
121 - 365 days	(206 581 191) (185 133 186)
> 365 days	(637 119 542) (570 971 493)
	(1 229 521 145)(1 101 867 825)

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

## **Notes to the Unaudited Separate Annual Financial Statements**

Figures in Rand		2018 Restated*
12. Receivables from exchange transactions (continued)		
Total debtor past due but not impaired Current (0 -30 days)	87 877 561	63 586 194

#### Consumer debtors pledged as security

No portion of accounts receivable was pledged as security for any financial liabilities.

No security is held for any of the accounts receivable.

#### Credit quality of consumer debtors

The credit quality of consumer debtors that are neither past due nor impaired can be assessed by reference to external credit ratings (if available) or to historical information about counterparty default rates. Although credit quality can be assessed the municipality did not apply any methods to evaluate the credit quality.

#### Consumer debtors impaired

As of 30 June 2019, consumer debtors of R (786 149 523) (2018: R (699 499 129)) were impaired and provided for.

Amounts totaling R199 490 679 as of June 30, 2019 (2018: R240 827 289) were written off as uncollectable against the debt impairment allowance account. This represents 0.0331% (2018: 0.0462%) of the total operating income for the year.

#### Reconciliation of allowance for impairment of consumer debtors

Opening balance	(699 499 129) (714 811 285)
Allowance for impairment	(286 100 354) (225 515 133)
Amounts written off as uncollectible	`199 449 960´ `240 827 289´
	(786 149 523) (699 499 129)

The creation and release of allowance for impaired receivables have been included in operating expenses in the statement of financial performance (note 35). Amounts charged to the allowance account are generally written off when there is no expectation of recovering additional cash.

These amounts best represent the maximum exposure to credit risk at the end of the reporting period, without taking account of any collateral held or other credit enhancements.

Refer to note 10 regarding impairment of non-exchange transactions.

In terms of the arrangements to repay rates and services debt as at 30 June 2019, 3521 (2018: 2596) debtors had active outstanding arrangements to the value of R61 326 180 (2018: R35 486 337). The repayment periods range from 1 month to a maximum of 24 months in terms of the Credit Control Policy.

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

## **Notes to the Unaudited Separate Annual Financial Statements**

Figures in Rand	2019	2018 Restated*
13. Cash and cash equivalents		
Cash and cash equivalents consist of:		
Cash on hand Bank balances Short-term deposits	84 607 242 941 512 924 619 393 1 167 645 512	80 007 164 656 641 1 660 392 952 <b>1 825 129 600</b>
Allocation of external investments (call and short-term deposits) BCMET Own funding (operating account commitments)		531 780 1 659 861 172 <b>1 660 392 952</b>
Call and short-term deposits per institution Absa (interest rate range 6.3% - 6.6% : 2018 6.30% - 7.72%) Nedbank (interest rate range 6.3% - 6.6% : 2018 6.30% - 7.85%) RMB (interest rate range 6.3% - 6.6% : 2018 6.30% - 7.95%) Standard Bank (interest rate range 6.3% - 6.6% : 2018 6.30% - 7.75%) Stanlib (interest rate range 7.2% - 7.5% : 2018 7.29% - 7.55%)	239 825 801 205 985 619 240 877 015 152 179 540 85 751 418 <b>924 619 393</b>	414 689 209 408 150 415 415 168 994 295 161 008 127 223 326 <b>1 660 392 952</b>

Own funding includes the insurance and Compensation for Occupational Injuries and Diseases (COID) purposes.

No cash and cash equivalents (or portions thereof) were pledged as security for any financial liabilities.

No restrictions exist with regard to the use of cash. No portion is past due or impaired.

These amounts best represent the maximum exposure to credit rist at the end of the reporting period, without taking account of any collateral held or other credit enhancements.

A cession by the Municipality in respect of the Department of Labour for COID amounts to R18 500 034 (2018 : R10 474 620)

#### The municipality had the following bank accounts

Account number / description	Bank statemen	t balances	Cash book bala	ances	
	30 June 2019	30 June 2018	30 June 2019	30 June 2018	
ABSA BANK - Primary	2 571 001	241 424 838	2 522 341	159 594 559	
Account - 408-009-0281					
ABSA BANK - Prism	-	-	-	3 710 137	
Account - 408-009-0574					
ABSA BANK - Market	-	2 607 020	-	1 351 945	
Account - 408-009-0639					
ABSA BANK - Unpaid	-	3 106	-	-	
Account - 408-009-0697					
STANDARD BANK - Primary	381 736 314	-	233 367 599	-	
Account - 081-166-702					
STANDARD BANK - Market	1 784 773	-	1 108 402	-	
Account - 081-167-873					
STANDARD BANK - Prism	-	-	5 943 170	-	
Account - 081-167-776					
Total	386 092 088	244 034 964	242 941 512	164 656 641	

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

## **Notes to the Unaudited Separate Annual Financial Statements**

Figures in Rand	2019	2018 Restated*
14. Revaluation reserve		
Opening balance Change during the year		1 6 925 099 056 ) 2 121 131 415

9 866 999 401 9 046 230 471

60

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

Figures in Rand					2019	2018 Restated*
15. Unspent conditional grants and	receipts					
Unspent conditional grants and recei	pts comprises o	of:				
Unspent conditional grants and receivational Government Grants Provincial Government Grants Other conditional grants Administrative grant	pts				3 062 775 7 680 686 2 187 164 194 726 124	43 730 864 14 329 878 5 140 807 182 141 961
					207 656 749	245 343 510
National Government	Unspent balance 2018	Current years receipts / interest allocated	Transfer to revenue operating expenditure	Transfer to revenue capital expenditure	Transfers / Prior period error	Unspent balance 2019
Financial Management Grant (FMG) Neighbourhood Development Partnership Grant (NDPG)	1 204	1 150 000 6 000 000	(1 086 539) -	(64 892) (5 992 817)		178 7 183
Integrated National Electrification Programme (INEP)	567	6 200 000	-	(4 875 550)	(337 402)	987 615
Electricity Demand: Side Management Grant (EDSM)	19	8 000 000	-	(7 996 091)	(1 643)	2 285
Urban Settlement Development Grant (USDG)	291 553	962 992 000	(83 784 580)	(778 446 265)	(101 051 265)	1 443
Expanded Public Works Programme (EPWP)	216	4 167 000	(4 167 264)	-	-	(48
Municipal Emergency Housing Grant (MEHG)	-	9 043 295	(7 853 371)	-	(895 564)	294 360
Integrated City Development Grant (ICDG)	-	10 003 000		(10 002 379)		621
Infrastructure Skills Development Grant (ISDG)	1 845 208	10 800 000	(9 456 700)	,	,	
Public Transport Network Grant (PTNG)	41 592 183	95 165 000	(2 965 645)	(79 366 197)	(53 759 061)	666 280
Subtotal	43 730 864	113 520 295	(109 314 099)	(886 759 440)	(158 114 931)	3 062 775
Provincial Government	Unspent balance 2018	Current years receipts / interest allocated	Transfer to revenue operating expenditure	revenue capital	Transfers / Prior period error	Unspent balance 2019
Transitional Grant King William's Town: Grants	113 769 2 053	-	-	-	-	113 769 2 053
Government European Commission	1 114 528	74 059		_	_	1 188 587
Gompo Survey (DVRI Hydroponics)	98 532	-	-	-	-	98 532
Rehabilitation of Stoney Drift Landfill Site (DEDEAT)	199 168	-	-	-	-	199 168
Gompo & Mdantsane Art Centres (DVRI Arts Centre)	861	-	-	-	-	861
Pilot Housing Project	268 793	- 44 024	-	-	-	268 793
Reeston Development - Land Affairs Mdantsane Urban Renewal Project (Mount Ruth Node)	165 214 10 856 433	11 034 721 337	-	(7 455 623)	-	176 248 4 122 147
Ikhwezi Block 1 Development Mdantsane Upgrade - MD	175 288 189 165	-	-	- -	-	175 288 189 165
Assessment Study Needscamp Planning	937 253	-	-	-	-	937 253

# **BUFFALO CITY METROPOLITAN MUNICIPALITY**Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

## **Notes to the Unaudited Separate Annual Financial Statements**

Figures in Rand					2019	2018 Restated*
<b>15.</b> Unspent conditional grants and r Department of Sports, Recreation, Arts and Culture (DSRAC)	eceipts (contin 208 821	ued) -	-	-	-	208 821
Subtotal	14 329 878	806 430	_	(7 455 623)	-	7 680 685
Other conditional grants	Unspent balance 2018	Current years receipts / interest allocated	Transfer to revenue operating expenditure	Transfer to revenue capital expenditure	Transfers / Prior period   error	Unspent balance 2019
Amatole District Municipality Funding (ADM) Buffalo City Metro Transport	1 673 270 487 499	-	-	-	(1 673 270)	- 487 499
(BCMET) Funding VUNA Award	1 040 066	-	-	-	(1 040 066)	-
Friends of East London Zoo (Felzoo) SALAIDA (Gavle) Leiden Umsobomvu Youth Fund City of Oldenburg	248 025 1 051 684 74 274 241 844 324 143	122 622 5 218 18 842 23 424	- (410 411) - - -	- - -	- - - -	248 025 763 895 79 492 260 686 347 567
Subtotal	5 140 805	170 106	(410 411)		(2 713 336)	
Administrative grant	Unspent balance 2018	Current years receipts / interest allocated	Transfer to revenue operating expenditure	Transfer to revenue capital expenditure	Transfers / Prior period   error	Unspent balance 2019
Land Affairs - West Bank Land Affairs - East Bank	97 766 810 84 375 152	6 976 416 5 607 744	- -	- -		104 743 226 89 982 896
Subtotal	182 141 962	12 584 160	-	-	-	194 726 122
National Government (2018)	Unspent balance 2017	Current years receipts / interest allocated	revenue operating	Transfer to revenue capital expenditure	Transfers / Prior period   error	Unspent balance 2018
Financial Management Grant (FMG) Integrated National Electrification Programme (INEP)	771 25 470 812	1 300 000 7 300 000	(1 299 567) -		(13 325 949)	1 204 568
Electricity Demand: Side Management Grant (EDSM)	-	5 000 000	-	(4 999 982)		18
Urban Settlement Development Grant (USDG) Expanded Public Works Programme	195 139	928 128 000 4 952 000	(65 131 354) (4 916 940)	,	(96 895 150) (34 982)	
(EPWP) Integrated City Development Grant	116 650	6 956 000	(+ 310 340)	(6 956 000)	,	
(ICDG) Infrastructure Skills Development	2 013 060	10 560 000	(8 586 659)	-	(2 141 193)	1 845 208
Grant (ISDG) Public Transport Network Grant (PTNG)	33 136 686	55 868 000	(4 593 997)	(36 991 983)	(5 826 523)	41 592 183
Subtotal	60 738 313	020 064 000	(84 528 517)	(834 202 398)	(118 340 447)	43 730 951
Provincial Government (2018)	Unspent balance 2017	Current years receipts / interest allocated	revenue operating	Transfer to revenue capital expenditure	Transfers / Prior period error	Unspent balance 2018

# **BUFFALO CITY METROPOLITAN MUNICIPALITY**Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

## **Notes to the Unaudited Separate Annual Financial Statements**

Figures in Rand					2019	2018 Restated*
15. Unspent conditional grants and	receipts (contin	ued)				
Transitional Grant	113 769	-	_	_	_	113 769
King William's Town: Grants	2 053	_	_	_	_	2 053
Government	_ 000					_ 000
European Commission	1 044 957	69 571	_	_	_	1 114 528
Gompo Survey (DVRI Hydroponics)	98 532	-	_	_	_	98 532
Human Settlement Development Grant (HSDG)		109 905 110	(71 002 960)	-	-	38 902 150
Rehabilitation of Stoney Drift Landfill Site (DEDEAT)	199 168	-	-	-	-	199 168
Gompo & Mdantsane Art Centres (DVRI Arts Centre)	861	-	-	-	-	861
Pilot Housing Project	268 793	_	_	_	_	268 793
Reeston Development - Land Affairs	140 029	25 185	_	_	_	165 214
Mdantsane Urban Renewal Project (Mount Ruth Node)	10 226 501	629 932	-	-	-	10 856 433
Ìkhwezi Block 1 Development	175 288	-	-	-	-	175 288
Mdantsane Upgrade - MD Assessment Study	189 165	-	-	-	-	189 165
Needscamp Planning	937 253	-	-	-	-	937 253
Department of Sports, Recreation, Arts and Culture (DSRAC)	208 821	-	-	-	-	208 821
Subtotal	13 605 190	110 629 798	(71 002 960)	-	-	53 232 028
Other conditional grants	Unspent balance 2017	Current years receipts / interest	Transfer to revenue operating expenditure	revenue capital	Transfers / Prior period error	Unspent balance 2018
		allocated	expenditure	expenditure		
Amentala District Marchine - 11th		anocateu				
Amatole District Municipality Funding (ADM)	1 673 270	-	-	-	-	1 673 270
Funding (ADM) Buffalo City Metro Transport	1 673 270 487 499	-	-	-	-	1 673 270 487 499
Funding (ADM) Buffalo City Metro Transport (BCMET) Funding		-	-	-	-	
Funding (ADM) Buffalo City Metro Transport (BCMET) Funding VUNA Award	487 499 1 040 066	-	-	-	- - -	487 499
Funding (ADM) Buffalo City Metro Transport (BCMET) Funding VUNA Award Friends of East London Zoo (Felzoo)	487 499 1 040 066 248 025	- - - 169 352	- - - (639 468)	- - - (229 000)	- - - -	487 499 1 040 066 248 025
Funding (ADM) Buffalo City Metro Transport (BCMET) Funding VUNA Award	487 499 1 040 066	- - - 169 352 8 711	- - - (639 468) (77 470)	- - - (229 000)	- - - -	487 499 1 040 066
Funding (ADM) Buffalo City Metro Transport (BCMET) Funding VUNA Award Friends of East London Zoo (Felzoo) SALAIDA (Gavle)	487 499 1 040 066 248 025 1 750 800		- - - (639 468) (77 470)	- - - (229 000) - -	- -	487 499 1 040 066 248 025 1 051 684
Funding (ADM) Buffalo City Metro Transport (BCMET) Funding VUNA Award Friends of East London Zoo (Felzoo) SALAIDA (Gavle) Leiden Umsobomvu Youth Fund	487 499 1 040 066 248 025 1 750 800 143 033 224 074	8 711	(77 470) -	- - - (229 000) - - -	- - -	487 499 1 040 066 248 025 1 051 684 74 274
Funding (ADM) Buffalo City Metro Transport (BCMET) Funding VUNA Award Friends of East London Zoo (Felzoo) SALAIDA (Gavle) Leiden	487 499 1 040 066 248 025 1 750 800 143 033	8 711		- - (229 000) - - - -	- - -	487 499 1 040 066 248 025 1 051 684 74 274
Funding (ADM) Buffalo City Metro Transport (BCMET) Funding VUNA Award Friends of East London Zoo (Felzoo) SALAIDA (Gavle) Leiden Umsobomvu Youth Fund Glasgow Partnership	487 499 1 040 066 248 025 1 750 800 143 033 224 074 89 858	8 711 17 770 -	(77 470) - (89 858)	(229 000) (229 000)	- - -	487 499 1 040 066 248 025 1 051 684 74 274 241 844
Funding (ADM) Buffalo City Metro Transport (BCMET) Funding VUNA Award Friends of East London Zoo (Felzoo) SALAIDA (Gavle) Leiden Umsobomvu Youth Fund Glasgow Partnership City of Oldenburg	487 499 1 040 066 248 025 1 750 800 143 033 224 074 89 858 540 950	8 711 17 770 - 36 168 232 001 Current years receipts / interest	(77 470) - (89 858) (252 975)	(229 000) Transfer to revenue capital	- - - - - Transfers /	487 499 1 040 066 248 025 1 051 684 74 274 241 844 - 324 143 5 140 805  Unspent
Funding (ADM) Buffalo City Metro Transport (BCMET) Funding VUNA Award Friends of East London Zoo (Felzoo) SALAIDA (Gavle) Leiden Umsobomvu Youth Fund Glasgow Partnership City of Oldenburg Subtotal	487 499 1 040 066 248 025 1 750 800 143 033 224 074 89 858 540 950 6 197 575 Unspent	8 711 17 770 - 36 168 232 001 Current years receipts /	(77 470) - (89 858) (252 975) (1 059 771) Transfer to revenue operating	(229 000) Transfer to revenue capital	- - - - - Transfers / Prior period	487 499 1 040 066 248 025 1 051 684 74 274 241 844 - 324 143 5 140 805

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

### Notes to the Unaudited Separate Annual Financial Statements

Figures in Rand	2019	2018 Restated*
16. Borrowings		
At amortised cost Annuity loans	345 554 088	398 126 111
Non-current liabilities At amortised cost	287 580 532	345 554 088
Current liabilities At amortised cost	57 973 556	52 572 023

The municipality did not default on any of the borrowings in respect of capital or interest portions.

No terms attached to the borrowings were re-negotiated.

Average interest rate is 9.74%

#### 17. Provisions

#### Reconciliation of provisions - 2019

	Opening Balance	Additions	Total
Landfill Sites	211 366 794	699 481	212 066 275
Bonus provision	39 743 169	4 320 608	44 063 777
	251 109 963	5 020 089	256 130 052
Reconciliation of provisions - 2018			
	Opening Balance	Additions	Total
Landfill Sites	176 492 077	34 874 717	211 366 794
Bonus provision	35 846 211	3 896 958	39 743 169
	212 338 288	38 771 675	251 109 963
Non-current liabilities		11 158 873	10 459 392
Current liabilities		244 971 179	240 650 571
	-	256 130 052	251 109 963

With regards to the Provision for Landfill sites it is stated in the Department of Water Affairs and Forestry "Minimum Requirements for Waste Disposal by Landfill", Second Edition 1998, Chapter 2.3.4, that "All landfills except those closed prior to August 1990 when the permitting system came into effect, must be permitted before they can be considered closed. Closure will involve, inter alia, the application of final cover, topsoil, vegetating, drainage maintenance and leachate management." Rehabilitation costs in respect of geohydrological monitoring is anticipated to be a recurring cost for the next 30 years. The future value of the rehabilitation of landfill sites obligation was calculated by inflating the non-current rehabilitation cost to an estimated future cost which was then discounted to present value.

#### Assumptions used:

- Interest rate used is BCMM's borrowing rate at 9.74% (2018: 9.91%).
- The valuation for the landfill site provision in 2019 was done by Munitech (Pty) Ltd, a company which specialises in infrastructure maintenance and operations and municipal services, which includes solid waste collection and disposal. The company registration number is 1988/761/07 and the SAACE membership number is 439.

The expense relating to the provision is included under note 38: General Expenses - Other expenses.

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

## **Notes to the Unaudited Separate Annual Financial Statements**

Figures in Rand	2019	2018 Restated*
18 Financial assets by category		

#### 18. Financial assets by category

2019	Financial Total assets at amortised cost
Trade and other receivables from exchange transactions	12 978 274 208 978 274 208
Other receivables from non-exchange transactions	10 375 218 046 375 218 046
Cash and cash equivalents	13 1 167 645 512 1 167 645 512
	2 521 137 766 2 521 137 766

2018		Financial assets at amortised cost	Total
Trade and other receivables from exchange transactions	12	897 181 229	897 181 229
Other receivables from non-exchange transactions	10	229 599 605	229 599 605
Cash and cash equivalents	13 1	1 825 129 600	1 825 129 600
	$\overline{2}$	2 951 910 434	2 951 910 434

Refer to note 48 - Risk management

#### 19. Financial liability by category

2019		Financial liabilities at amortised cost	Measured at fair value	Total
Accrued leave pay	20	93 397 746	-	93 397 746
Payments received in advance	20	136 456 462	-	136 456 462
Borrowings: Other financial liabilities	16	345 554 088	-	345 554 088
Trade and other payables	20	797 062 662	-	797 062 662
Consumer deposits	21	-	64 109 019	64 109 019
Other deposits	20	-	7 376 353	7 376 353
Unspent conditional grants	15	207 656 749	-	207 656 749
		1 580 127 707	71 485 372	1 651 613 079

2018		Financial liabilities at amortised cost	Measured at fair value	Total
Accrued leave pay	20	77 722 616	-	77 722 616
Payments received in advance	20	131 369 432	-	131 369 432
Borrowings: Other financial liabilities	16	398 126 111	-	398 126 111
Trade and other payables	20	850 714 004	-	850 714 004
Consumer deposits	21	-	60 012 613	60 012 613
Other deposits	20	-	6 882 738	6 882 738
Unspent conditional grants	15	245 343 510	-	245 343 510
		1 703 275 673	66 895 351	1 770 171 024

Refer to note 48 - Risk management

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

## **Notes to the Unaudited Separate Annual Financial Statements**

Figures in Rand	2019	2018 Restated*
20. Trade payables from exchange transactions		
Trade payables Payments received in advanced Retention monies Accrued leave pay Deposits received Other creditors	657 649 834 136 456 462 107 007 205 93 397 746 7 376 353 32 405 623 1 034 293 223	677 854 946 131 369 432 94 711 079 77 722 616 6 882 738 78 147 979 1 066 688 790
21. Consumer deposits		
Electricity Water	38 768 862 25 340 157 <b>64 109 019</b>	36 285 976 23 726 637 <b>60 012 613</b>

The amounts reflected represent a cost value which is viewed to be the approximate fair value.

The consumer deposits are reflected at nominal value as they are utilised as part of the settlement of final consumer accounts.

Guarantees held in lieu of Electricity and Water deposits amounted to R20 851 479 (2018: R19 626 779).

#### 22. Revenue

Service charges	2 820 302 005 2 589 562 060
Rental of facilities and equipment	20 704 443 15 882 120
Licences and permits	14 300 355 14 249 685
Total other revenue	162 085 186 155 323 264
Interest received - investment	165 344 665 175 866 976
Property rates	1 294 948 221 973 025 312
Government grants & subsidies	1 916 450 673 1 746 651 862
Levies	58 289 294 57 512 912
Public contributions and donations - PPE	279 066 643 3 393 726
Fines	24 938 282 23 698 183
Fuel levy	513 844 000 467 978 000
	7 270 273 767 6 223 144 100
The amount included in revenue arising from exchanges of goods or services are as follows:  Service charges  Rental of facilities and equipment  Total other revenue	2 820 302 005 2 589 562 060 20 704 443 15 882 120 162 085 186 155 323 264
Interest received	165 344 665 175 866 976
THO FOULTONIAN	
	3 168 436 299 2 936 634 420

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

## **Notes to the Unaudited Separate Annual Financial Statements**

Figures in Rand	2019	2018
		Restated*
22. Revenue (continued)		
The amount included in revenue arising from non-exchange transactions is as follows:		
Taxation revenue		
Property rates	1 294 948 221	
Licences or permits	14 300 355	14 249 685
Transfer revenue		
Government grants & subsidies	1 916 450 673	
Levies	58 289 294	
Donations received	279 066 643	
Fines	24 938 282	23 698 183
Fuel levy	513 844 000	467 978 000
	4 101 837 468	3 286 509 680
Traffic fines are made up as follows:		
Traffic fines movement	10 854 065	8 649 194
Revenue received	14 084 217	15 036 942
Revenue raised	24 938 282	23 686 136

Total fines outstanding at 30 June 2019 is R168 479 390 (R111 584 781 : 2018) after eliminating untraceable and collected fines. A probability factor of 23% (25% : 2018) collection of total outstanding fines was calculated which amounted to R38 750 259 (R27 896 195 : 2018). Refer to note 10.

The lifespan of traffic fines is as follows:

- Traffic offences in respect of which the admission of guilt amount is below R500: one year from date of issue of the warrant.
- Traffic offences in respect of which the admission of guilt amount is from R500 up to the maximum amount that may be determined by a peace officer in terms of section 56(1) of Act 51 of 1977: two years from the date of issue of the warrant.

The above arrangement also applies in traffic cases where a notice in terms of section 341 of Act 51 1977 is followed up by a summons setting admission of guilt up to the above maximum amount.

#### 23. Service charges

Sale of electricity	1 716 079 715 1 651 379 356
Sale of water	495 951 112 361 971 467
Sewerage and sanitation charges	328 752 621 304 784 783
Refuse removal	251 830 194 245 180 658
Other service charges	27 688 363 26 245 796
	2 820 302 005 2 589 562 060

#### 24. Rental of facilities and equipment

#### Facilities and equipment

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

## **Notes to the Unaudited Separate Annual Financial Statements**

Figures in Rand	2019	2018 Restated*
25. Other revenue - (exchange)		
Grazing fees	96 920	57 633
Fire brigade	123 245	32 570
Vehicle registrations	26 198 427	25 673 650
Street frontage and administration fees	339 828	210 735
Town planning and sub-division fees	3 933 225	3 723 989
Commission	25 089 482	23 276 472
Private works	3 389 470	3 757 440
Tender receipts	874 463	960 062
Sale of property	7 011 360	4 185 598
Coupons and clip tickets	425 111	563 412
Plan approval fees	18 635 333	13 070 859
Sale of scrap waste	2 889 075	2 956 040
Cold storage fees	1 800 529	1 089 303
Hire charges	10 659	24 128
Photocopies	53 132	114 632
Library	90	170 432
Insurance	1 828 065	3 835 212
Sale of plants and animals	9 940	9 213
Admission fees	2 658 647	2 863 818
Service connections and reconnections	43 987 565	45 415 264
Sundry income	15 335 932	13 010 821
Cemetery fees	7 394 688	10 321 981
	162 085 186	155 323 264
26. Interest received		
Interest revenue		
Call accounts with financial institutions	75 713 495	108 729 758
Bank	22 537 765	17 815 608
Interest charged on trade and other receivables	67 093 405	49 321 610
	165 344 665	175 866 976

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

## **Notes to the Unaudited Separate Annual Financial Statements**

Figures in Rand	2019 2018 Restated*
27. Property rates	
Rates received	
Residential Commercial Industrial Public Benefit Organisation Educational Agricultural Public Service Infrastructure Vacant land Less: Income forgone	550 539 241
Valuations	
Residential Commercial Industrial Public Benefit Organisation Educational Agricultural Public Service Infrastructure Vacant Land Rural Communal Land	62 142 944 000 47 944 269 94 24 835 478 000 17 684 155 64 4 319 155 000  - 81 658 00 2 537 637 000 1 681 587 00 3 140 757 000 2 828 176 84 282 700 500 354 417 00 2 988 186 000 1 087 914 73 - 3 552 303 00
	100 246 857 500 75 214 482 10

The following property categories no longer exist with effect from 1 July 2018 in terms of the Buffalo City Metropolitan Municipality's Rates Policy and the Valuation Roll, hence they reflect zero values for 2019:

- Public Benefit Organisations
- Rural Communal Land and Special

A new property category i.e. Industrial, was created with effect from 1 July 2018 in terms of BCMM's Rates Policy, hence the zero value for 2018.

The Buffalo City Metropolitan Municipality is requierd in tems of the Municipal Property Rates Act, Act 6 of 2004 (MPRA) to undertake a General Valuation on land and buildings every 4 years and a supplementary valuation at least once a year. The third general valuation in terms of the MPRA was done in 2017 and the implementation date was 1 July 2018. The valuation date was 1 July 2017.

Rates are levied on a monthly basis (the due date for monthly accounts is the 15th of every month). Consumers must apply if they want to pay annually with the final date for payment for annual accounts being 30 September each year. Interest at a standard rate (as amended from time to time), is levied on rates outstanding after 30 September, except where the owner is paying in installments.

#### Tarifffs levied: cents in the rand

0.010660	0.010660
0.026649	0.026649
0.026649	-
-	0.002665
0.007462	0.007462
0.002665	0.002665
0.002665	0.002665
0.031979	0.031979
	0.026649 0.026649 0.007462 0.002665 0.002665

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

## **Notes to the Unaudited Separate Annual Financial Statements**

Figures in Rand	2019	2018
		Restated*

#### 27. Property rates (continued)

#### **Municipal properties**

Buffalo City Metropolitan Municipality grants rebates in terms of the Municipality's rates policy to the following categories of property or owners:

1) Newly developed commercial/ industrial properties with a value of R50 000 000 and above.

The rebate will be phased in over a period of 5 years, from the effective date of the valuation of the improved property in the municipality's valuation roll as follows:

Year 1 – 50%

Year 2 - 40%

Year 3 - 30%

Year 4 - 20%

Year 5 – 10%, thereafter full rates are payable.

2) A discretionary rebate/discount of up to 75%, where the Municipality does not supply some or all of the following services:

Constructed public roads	15%	15%
Water supply	22.5%	22.5%
Refuse removal service	7.5%	7.5%
Electricity supply	15%	15%
Sewerage service	15%	15%
	75%	75%

3) Senior citizens who are 60 years and above qualify for up to 100% depending on their income level allocated as follows:

Gross monthly income (Rand)	Rebate
0 - 3500	100%
3501 - 5000	85%
5001 - 6500	70%
6501 - 8000	55%
8001 - 9500	40%
9501 - 10500	25%
10501 - 12000	20%
12001 - 13500	15%
13501 - 15000	10%

- 4) On application, Public Benefit Organisations (PBO's) as defined in the Municipal Property Rates Act and BCMM's Rates Policy are granted rebates.
- 5) Section 17 of the MPRA lists other impermissible rates, where a municipality may not levy a rate and the following were applied in the 2018/19 financial year:

Section 17(1)(a) - First 30% of the market value of public service infrastructure.

Section 17(1)(h) - First R15 000 of the market value of a property categorised as residential.

Section 17(1)(i) - On a property registered in the name of and used primarily as a place of public worship by a religious community, including an official residence registered in the name of that community which is occupied by an office bearer of that community.

## **Notes to the Unaudited Separate Annual Financial Statements**

Figures in Rand	2019	2018 Restated*
28. Grants and subsidies paid		
Buffalo City Metropolitan Development Agency	29 847 217	20 219 108
Mayoral Social Responsibility	670 221	949 663
Sponsored Events	27 847 411	28 281 696
Social Welfare Grant (Poor relief) Other Organisations	15 910 605 2 765 000	8 530 024 1 568 872
	77 040 454	59 549 363
29. Government grants and subsidies		
Operating grants		
Government grants - operating projects	111 705 546	92 672 155
Other Government grants and subsidies	798 242 016	723 392 164
Government grants - housing projects	8 748 934	-
	918 696 496	816 064 319
Capital grants		
Government grant (capital: PPE)	997 754 177	930 587 543
	1 916 450 673	1 746 651 862
30. Other revenue - (non-exchange)		
Dog tax and penalties	949 641	785 765
Fire levy	57 339 653	56 727 147
	58 289 294	57 512 912

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

## **Notes to the Unaudited Separate Annual Financial Statements**

Figures in Rand	2019	2018 Restated*
31. Employee related costs		
Basic emoluments	1 252 651 933	1 111 201 619
Medical aid contributions	91 069 604	84 980 056
UIF	9 670 604	9 600 340
Leave pay contributions (Leave pay provision charge)	48 353 281	27 896 526
Pension fund contributions	215 013 298	196 263 438
Overtime payments	136 607 351	148 874 886
Long-service awards	24 955 404	22 535 285
13th Cheques	92 959 622	81 046 157
Car allowance	31 132 525	28 268 123
Housing benefits and allowances	7 045 722	7 606 822
Essential user cost	27 288 015	26 137 261
Group life	7 232 945	7 002 118
Other allowances	64 435 757	59 429 681
Employee benefit obligation net cost	14 967 159	42 625 414
	2 023 383 220	1 853 467 726

Other allowances include senior manager allowance packages, acting scarcity, standby, cellphone and accomodation / incidental allowances.

Essential user allowances are paid to employees who use their private vehicles for municipal business.

#### **Remuneration of City Manager**

Annual Remuneration Travel Allowance Allowance UIF Medical Aid Pension Contributions	1 407 132 312 000 332 079 1 785 27 205 265 019	1 324 609 312 000 296 858 1 785 26 431 263 384
	2 345 220	2 225 067
Remuneration of Chief Financial Officer		
Annual Remuneration Travel Allowance Allowance UIF Medical Aid Pension Contributions Group Life	735 924 192 000 109 632 1 190 33 745 144 898 13 913	1 067 628 288 000 146 482 1 785 47 307 208 187 19 990 1 779 379

The position became vacant on 01 March 2019. If the position was filled for the entire financial year the remuneration would have amounted to R1 857 672. Acting allowance to the value of R61 961 was paid in the 2018/19 financial year in respect of the vacant Chief Financial Officer post.

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

## **Notes to the Unaudited Separate Annual Financial Statements**

Figures in Rand	2019	2018 Restated*
31. Employee related costs (continued)		
Remuneration of HOD: Executive Support Services		
Annual Remuneration Travel Allowance Allowance UIF Medical Aid Pension Contributions Group Life	1 120 915 242 766 268 720 1 785 25 063 194 873 14 070	1 063 487 242 766 234 514 1 785 24 337 191 946
	1 868 192	1 772 479
Remuneration of HOD: Human Settlements		
Annual Remuneration Travel Allowance Allowance UIF Medical Aid Pension Contributions Group Life Housing Subsidy	968 165 286 475 107 510 1 785 49 807 166 559 16 447	227 241 70 448 21 743 446 11 309 40 903 4 255 2 390
The position was filled on 1 April 2018. If the position was filled amounted to R1 514 940. Acting allowance to the value of R1 vacant HOD: Human Settlements position.		
Remuneration of HOD: Corporate Services		
Annual Remuneration	1 120 915	1 063 487

	1 596 747	631 225
Pension Contributions	180 438	71 268
UIF	1 785	744
Allowance	456 476	171 641
Annual Remuneration	958 048	387 572
Remuneration HOD: Health and Public Safety		
	1 868 192	1 772 478
Pension Contributions	211 113	207 380
Medical Aid	43 956	43 127
UIF	1 785	1 785
Allowance	250 423	216 699
Travel Allowance	240 000	240 000
Annual Remuneration	1 120 915	1 063 487

The position was filled on 1 February 2018. If the position was filled for the entire financial year the remuneration would have amounted to R1 514 940. Acting allowance to the value of R44 903 was paid in the 2017/18 financial year in respect of the vacant HOD: Health and Public Safety position.

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

## **Notes to the Unaudited Separate Annual Financial Statements**

Figures in Rand	2019	2018 Restated*
31. Employee related costs (continued)		
Remuneration of HOD: Infrastructure Services		
Annual Remuneration	1 120 915	1 063 487
Travel Allowance	168 000	168 000
Allowance	327 831	295 195
UIF	1 785	1 785
Medical Aid	24 556	22 988
Pension Contributions	211 113	207 380
Group Life	13 993	13 644
	1 868 193	1 772 479
Remuneration of HOD: Development and Spatial Planning		
Annual Remuneration	1 120 915	1 063 487
Travel Allowance	192 000	192 000
Allowance	308 316	271 887
UIF	1 785	1 785
Medical Aid	24 556	26 843
Pension Contributions	211 113	207 380
Group Life	9 508	9 097
	1 868 193	1 772 479
Remuneration of HOD: Economic Development & Agencies		
Annual Remuneration	958 048	467 921
Travel Allowance	285 643	133 429
Allowance	351 271	152 227
UIF	1 785	892
	1 596 747	754 469

The position was filled on 1 January 2018. If the position was filled for the entire financial year the remuneration would have amounted to R1 514 940.

#### **Remuneration of HOD: Municipal Services**

The position was vacant for 2018/19. If the position was filled for the entire financial year the remuneration would have amounted to R1 596 747. Acting allowance to the value of R173 792 was paid in the 2018/19 financial year in respect of the vacant HOD: Municipal Services post.

The position was vacant for 2017/18. If the position was filled for the entire financial year the remuneration would have amounted to R1 514 940. Acting allowance to the value of R133 914 was paid in the 2017/18 financial year in respect of the vacant HOD: Municipal Services post.

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

## **Notes to the Unaudited Separate Annual Financial Statements**

Figures in Rand	2019	2018 Restated*
32. Remuneration of councillors		
Executive Mayor	810 150	789 100
Deputy Executive Mayor	654 293	637 293
Mayoral Committee Members	5 649 727	5 828 524
Speaker	654 293	637 293
Chief Whip	616 334	601 134
Councillors salaries	26 851 580	25 343 192
Councillors' pension contribution	4 265 267	4 135 819
Councillors housing subsidy	2 360 870	2 260 632
Councillors medical aid	2 270 435	2 070 347
Travel allowance	13 873 281	13 122 948
Cellphone Allowance	4 309 289	4 046 739
	62 315 519	59 473 021

#### In-kind benefits

The Executive Mayor, Deputy Executive Mayor, Speaker, Chief Whip and Mayoral Committee Members are full-time. Each is provided with an office and secretarial support at the cost of the Council. Cost of secretarial support amounts to R20 931 379 (2018: R18 867 918.

The House Keeper appointed to maintain the Mayoral house cost to Council amounts to R268 991 (2018: R300 872).

The Executive Mayor, Deputy Executive Mayor and Speaker each have the use of a Council owned vehicle for official duties. Repairs to the vehicles amounts to R189 917 (2018: R386 444). An amount of R1 097 339 (2018: R892 225) was incurred for hired vehicles.

The Executive Mayor, Deputy Executive Mayor and Speaker each have full-time bodyguards. Cost of 14 bodyguards amounts to R9 491 354 (2018: R10 221 059).

#### 33. Depreciation and amortisation

Property, plant and equipment Intangible assets - amortisation	4 5	1 293 698 651 5 139 605	1 008 533 397 7 693 061
		1 298 838 256	1 016 226 458
34. Finance costs			
Non-current borrowings Other interest paid (Arrears salaries)		38 466 994 -	43 935 228 19 552
		38 466 994	43 954 780
35. Debt impairment			
Contributions to debt impairment - Exchange	12	286 100 354	243 404 631
Contributions to debt impairment - Non-exchange	10	77 872 333 363 972 687	77 872 332 <b>321 276 963</b>
			021 27 0 000
36. Bulk purchases			
Electricity Water		1 395 328 547 233 628 257	1 345 951 511 206 536 912
		1 628 956 804	1 552 488 423

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

## **Notes to the Unaudited Separate Annual Financial Statements**

Figures in Rand	2019	2018 Restated*
37. Repairs and maintenance		
Repairs and maintenance	387 706 926	355 848 175
The above repairs and maintenance are made up of the below categories		
Infrastructure	194 562 005	146 488 115
Community assets	7 635 086	9 607 139
Other Assets	23 151 326	37 324 063
Furniture and fittings	8 883 536	7 493 499
Machinery and equipment	127 315 594	125 740 055
Transport assets	26 159 379	29 195 304
	387 706 926	355 848 175

Included in the note above repairs and maintenance disclosure is a combination of property, plant and equipment and investment property.

#### 38. General expenses

Advertising	11 217 633	12 935 314
Assessment rates & municipal charges	17 256 871	19 439 844
Auditors remuneration	15 108 534	12 809 701
Bank charges	5 190 130	4 939 917
Cleaning	517 427	528 645
Commission paid	39 072 491	39 328 655
Legal costs	33 563 385	16 001 235
Consulting and professional fees	14 320 548	9 500 237
Consumables	38 223 726	36 000 270
Entertainment	12 795 012	10 260 941
Hire (Labour and plant)	119 688 026	85 304 267
Insurance	22 943 210	19 886 610
Conferences and seminars	3 947 864	4 501 159
IT expenses	40 703 800	38 366 730
Marketing	4 513 802	2 832 548
Levies	17 096 693	15 832 040
Magazines, books and periodicals	1 098 798	972 914
Motor vehicle expenses	4 142 036	4 350 948
Fuel and oil	51 367 790	45 490 678
Postage and courier	6 452 715	6 168 431
Printing and stationery	7 050 990	7 925 681
Promotions	632 212	553 125
Projects	222 452 507	191 752 178
License fees	2 580 700	2 243 126
Special events	11 275 919	7 350 306
Security (Guarding of municipal property)	3 727 427	761 199
Subscriptions and membership fees	14 925 843	14 373 703
Telephone and fax	24 379 171	24 318 397
Training	11 950 666	8 386 508
Travel - local	15 918 284	15 557 220
Travel - overseas	1 470 705	1 023 049
Title deed search fees	649 957	132 980
Uniforms	11 616 792	9 412 861
Lease rentals on operating lease	36 435 998	34 212 927
Remuneration to WARD Committees	7 072 336	6 780 343
Disconnections	12 765 758	11 124 523
Other expenses	67 688 557	64 361 067
	911 814 313	785 720 277

## **Notes to the Unaudited Separate Annual Financial Statements**

Figures in Rand		2019	2018 Restated*
39. Fair value adjustments			
Investment property (Fair value model)		8 923 274	31 775 077
Refer to note 3 for details of the valuer.			
40. Auditors' remuneration			
Audit fees		15 108 534	12 809 701
41. Cash generated from operations			
Surplus Adjustments for		517 124 078	218 444 583
Adjustments for: Depreciation and amortisation	33	1 298 838 256	1 016 226 458
Gain on sale of assets and liabilities	4	46 324 822	21 014 118
Share of profit of associate	7	(76 747 032)	
Fair value adjustment on Investment property revalued	39	(8 923 274)	,
Debt impairment	35	363 972 687	321 276 963
Movements in retirement benefit assets and liabilities	8		205 856 410
Movements in provisions	17	5 020 089	38 771 675
PPE (Transfers / Adjustments)	4	(279 839 617)	,
Non-cash PPE	4	1 832 031	(3 393 725)
Intangible asset transfer	5	-	(18 213 980)
Opening balance adjustments		-	(213 861 843)
Changes in working capital:	0	E 450 040	(4.044.007)
Inventories  Mayoment in Receivables from exphange transactions	9 12	5 452 616	(4 211 967) (328 546 470)
Movement in Receivables from exchange transactions Other receivables from non-exchange transactions	10	(145 618 441)	48 247 377
Trade payables from exchange transactions	20	(32 395 567)	
Movement in VAT receivables	11	(60 910 006)	
Unspent conditional grants and receipts	15	(37 686 761)	
Consumer deposits	21	4 096 406	2 691 403
		1 151 135 077	1 503 445 223

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

## **Notes to the Unaudited Separate Annual Financial Statements**

Figures in Rand	2019	2018 Restated*
42. Operating leases - as lessee (expense)		
Minimum lease payments due - Buildings	42.070.000	12 227 664
<ul><li>within one year</li><li>in second to fifth year inclusive</li></ul>	12 978 992 2 493 034	13 327 664 13 546 076
	15 472 026	26 873 740

Operating lease payments represent rentals payable by the municipality for certain of its office properties.

Leases are negotiated for an average term of five years and rental escalates at annual fixed rates that vary between 0% and 12% annually.

No contingent rent is payable.

#### Minimum lease payments due - Printing Machines

	11 341 089	15 862 421
- in second to fifth year inclusive	4 497 985	9 628 890
- within one year	6 843 104	6 233 531

Operating lease payments represent rentals payable by the municipality for certain of its printing machinery.

Leases are negotiated for an average term of three years and there is no rental escalation.

No contingent rent is payable.

#### 43. Commitments

#### Authorised capital expenditure

#### Already contracted for but not provided for - Property, plant and equipment

			595 254 527	1 039 300 104
•	Other		4 304 364	4 262 168
•	Infrastructure		291 115 048	684 938 681
•	Community (including housing)		299 835 115	350 099 255

This committed expenditure relates to Infrastructure, Community and other Property, Plant and Equipment. The above amounts exclude VAT.

#### 44. Contingencies

Litigation issues	59 242 110	116 684 590
Labour issues	13 097 481	25 402 285
Insurance issues	74 742 247	63 192 911
Total contingent liabilities	147 081 838	205 279 786

#### **Contingent assets**

Due to the uncertainty relating to the inflow of the ecomic benefit / service potential, BCMM has no contingent assets.

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

## **Notes to the Unaudited Separate Annual Financial Statements**

Figures in Rand 2019 2018
Restated\*

#### 45. Related parties

Members of key management

#### Relationships

Controlled entities

Buffalo City Metropolitan Development Agency SOC

td

Associates Refer to note 7

Refer to note 31 and 32

Buffalo City Metropolitan Development Agency (BCMDA) (a SOC Ltd company registration no 2016/168330/30).

The BCMDA was incorporated on 20 April 2016 as a Municipal Entity of BCMM. BCMDA is 100% controlled by BCMM.

BCMM relationship with BCMDA: Subsidiary - Buffalo City Metropolitan Development Agency (SOC) Ltd.

The municipality issued grants of R34 324 300 to BCMDA during the current financial year (2018: R23 100 000).

BCMDA has trade receivables of R1 029 620 (2018: R0 and trade payables of R0 (2018: R116 285) which relates to transactions with BCMM.

BCMM reimbursed BCMDA with an amount of R564 601 (2018: R0) for the implementation of the BCMDA Water World Project.

BCMDA has paid no consumer accounts during the current financial year.

There are no share based payments in respect of BCMDA.

There are no post-employment benefits for key personnel in respect of BCMDA.

BCMM paid an amount of R3 240 366 (2018: R2 953 301) VAT inclusive in respect of grass mowing, municipal services and office rental for the 2017/18 financial year to the East London IDZ.

All Councillors and Employees have disclosed their interest in related parties and no one has the ability to control or exercise significant influence over Council in making financial and operating decisions.

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

## **Notes to the Unaudited Separate Annual Financial Statements**

Figures in Rand	2019	2018
_		Restated*

#### 46. Prior-year adjustments

Presented below are those items contained in the statement of financial position, statement of financial performance and cash flow statement that have been affected by prior-year adjustments:

#### Statement of financial position

#### Accumulated surplus prior to 2018

	Note	Error reference	As previously reported	Correction of error	Restated
Opening balance			10 112 266 902	-	10 112 266 902
PPE - Various	4	k,m,n,r	-	73 984 182	73 984 182
Investment property	3	j	-	(21 070 266)	(21 070 266)
Intangible assets	5	k,l	-	7 835 222	7 835 222
VAT receivable	11	h	-	(17 835 759)	(17 835 759)
Payables from exchange transactions - Retention monies	20	İ	-	658 680	658 680
Payables from exchange transactions - Other creditors	20	a,f	-	(17 463 922)	(17 463 922)
Receivables from non-exchange transactions - Property rates	10	c,d	-	(385 541)	(385 541)
Receivables from exchange transactions	12	t	-	568 305	568 305
Investment in associate	7	g	-	433 273 156	433 273 156
Receivables from non-exchange transactions - Other receivables (billing)	10	ť	-	6 843 470	6 843 470
Receivables from non-exchange transactions - Accrued income	10	b	-	(3 459 776)	(3 459 776)
Provision - Bonus (13th Cheques)	17	٧	-	(35 846 211)	(35 846 211)
Employee benefit obligation	8	V		(184 862 038)	(184 862 038)
		-	10 112 266 902	242 239 502	10 354 506 404

#### 2018

Revaluation reserve	Note	Error reference	As previously reported	Correction of error	Restated
Opening balance PPE - Various	4	k,m,n	9 050 457 617 -	- (4 227 146)	9 050 457 617 (4 227 146)
		-	9 050 457 617	(4 227 146)	9 046 230 471

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

## **Notes to the Unaudited Separate Annual Financial Statements**

Figures in Rand	2019	2018
		Restated*

#### 46. Prior-year adjustments (continued)

#### **Detail of Statement of Financial Position**

	Note	Error	As previously	Correction of	Re-	Restated
	NOLE	reference	reported	error	classification	Nestateu
Investment property	3	j	427 562 993	(34 940 266)	-	392 622 727
PPE - Buildings	4	k,n	142 215 759	(142 215 759)	_	-
PPE - Plant and equipment	4	k,l	29 373 101	23 545 223	_	52 918 324
PPE - Furniture and fittings	4	k,l	21 168 630	20 626 471	17 384 191	59 179 292
PPE - Office equipment	4	k,l	17 384 191	-	(17 384 191)	-
PPE - Motor vehicles	4	k,l	337 372 653	3 745 619	-	341 118 272
PPE - Electricity infrastructure	4	k,l,m,n	3 625 327 922	67 684 825	-	3 693 012 747
PPE - Other properties	4	k	898 877 846	(232 704)	-	898 645 142
PPE - Work in progress	4	k,m,n,q,r	3 153 145 860	(190 <sup>835</sup> 696)	-	2 962 310 164
PPE - Recreational facilities	4	k	255 861 178	` 10 074 444´	-	265 935 622
PPE - Roads	4	k,m,n	5 070 660 376	18 202 331	-	5 088 862 707
PPE - Wastewater network	4	k,n	1 302 813 640	176 391 266	-	1 479 204 906
PPE - Water network	4	k,p	2 243 609 217	64 507 366	-	2 308 116 583
PPE - Community buildings	4	k	1 010 906 470	(14 395 246)	-	996 511 224
Intangible assets	5	k,l	17 663 566	6 179 329	-	23 842 895
Investment in associate	7	g	121 008 277	454 283 541	-	575 291 818
VAT receivable	11	h	127 775 133	(17 835 760)	-	109 939 373
Payables from exchange transactions -	20	İ	(95 369 760)	658 680	-	(94 711 080)
Retention monies						
Payables from exchange transactions - Other creditors	20	a,f	(45 343 858)	(32 804 120)	-	(78 147 978)
Payables from exchange transactions - Trade payables	20	е	(680 379 939)	2 524 993	-	(677 854 946)
Payables from exchange transactions - Payments received in advance	20	t	(126 723 055)	(4 646 377)	-	(131 369 432)
Payables from exchange transactions - Deposits received	20	u	(839 163)	(6 043 575)	-	(6 882 738)
Receivables from non-exchange transactions - Property rates	10	c,d	431 077 615	4 775 866	-	435 853 481
Receivables from non-exchange transactions - Other billing	10	t	228 689 250	(68 063 795)	193 602	160 819 057
Receivables from non-exchange - Impairment	10		(391 435 417)	(10 891 929)	-	(402 327 346)
Receivables from non-exchange transactions - Accrued income	10	b	433 488 035	(42 361 926)	(391 126 109)	-
Receivables from exchange transactions - Accrued income	12		-	-	391 126 109	391 126 109
Receivables from exchange transactions - Electricity	12	s,t	298 544 178	31 195 541	-	329 739 719
Receivables from exchange transactions - Housing rental	12	t	193 602	-	(193 602)	-
Receivables from exchange transactions - Refuse	12	t	242 221 931	302 410	-	242 524 341
Receivables from exchange transactions - Sewerage	12	t	188 246 450	18 528 160	-	206 774 610
Receivables from exchange transactions - Water	12	s,t	479 319 769	(52 804 189)	-	426 515 580
Unspent conditional grants - Government grants	15	b	(53 232 025)	38 902 150	-	(14 329 875)
Provision - Bonus(13th Cheques)	17	V	_	(39 743 169)	_	(39 743 169)
Employee benefit obligation - Long service award	8	V	-	(195 180 004)	-	(195 180 004)
				89 133 700	-	-

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

## **Notes to the Unaudited Separate Annual Financial Statements**

Figures in Rand	2019	2018
		Restated*

## 46. Prior-year adjustments (continued)

Summary of Statement of Financial Position		As previously reported	Correction of error	Re- classification	Restated
Investment property	3	427 562 993	(34 940 266)	-	392 622 727
Property, plant and equipment	4	18 190 375 318	`37 098 140 <sup>′</sup>	-	18 227 473 458
Intangible assets	5	17 663 566	6 179 329	-	23 842 895
Investments in associates	7	121 008 277	454 283 541	-	575 291 818
VAT receivable	7	127 775 133	(17 835 760)	-	109 939 373
Receivables from non-exchange	10	737 115 245	(116 541 784)	(390 932 507)	229 640 954
transactions	40	500 005 454	(0.770.070)	000 000 507	007.400.000
Receivables from exchange transactions	12	508 985 451	(2 778 078)	390 932 507	897 139 880
Trade payables from exchange transactions	20	1 026 378 391	(40 310 399)	-	986 067 992
Unspent conditional grants	15	(284 245 662)	38 902 150	-	(245 343 512)
Provision - Bonus(13th Cheques)	17	`	(39 743 169)	-	(39 743 169)
Employee benefit obligation - Long service award	8	-	(195 180 004)	-	(195 180 004)
		- 20 872 618 712	89 133 700	-	20 961 752 412

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

## **Notes to the Unaudited Separate Annual Financial Statements**

Figures in Rand	2019	2018
		Restated*

## 46. Prior-year adjustments (continued)

#### **Detail of Statement of financial performance**

#### 2018

	Note	Error reference	As previously reported	Correction of error	Re- classification	Restated
Amortisation - Intangibles	33	k,l	6 037 168	1 655 893	-	7 693 061
Depreciation - PPE	33	0	981 073 906	27 459 490	_	1 008 533 396
Loss on disposal of asset	4	k	2 499 363	14 329 157	_	16 828 520
Fair value adjustment	39	0	(36 725 077)		_	(36 725 077)
Share of surplus in associate	7	g	(11 534 322)		_	(32 544 710)
Employee related cost - Basic	31	a	1 098 159 725	13 041 897	_	1 111 201 622
emoluments						
Employee related cost - Pension fund contributions	31	а	193 915 892	2 347 541	-	196 263 433
Employee related cost - 13th Cheques	31	V	-	3 896 958	-	3 896 958
Employee related cost - Employee benefit	31	V	-	10 317 966	-	10 317 966
obligation net cost						
General expenses - Lease rentals on	38	e,f	114 659 970	(984 672)	(79 462 371)	34 212 927
operating lease				, ,	,	
General expenses - Projects	38	b	264 424 427	(72 592 522)	(79 726)	191 752 179
General expenses - Consumables	38	b	35 970 541	-	29 728	36 000 269
General expenses - Printing and	38	b	7 875 683	-	49 998	7 925 681
stationary						
General expenses - Hire (Labour and plant)	38	b	5 841 896	-	79 462 371	85 304 267
General expenses - Consulting and	38	b	25 501 472	_	(16 001 235)	9 500 237
professional fees	00	D	20 001 412		(10 001 200)	3 000 201
General expenses - Legal costs	38		-	-	16 001 235	16 001 235
Government grants - Housing projects	29	b	(71 002 960)	71 002 960	-	-
Property rates - Agricultural	27	c,d	(7 070 932)	13 883	-	(7 057 049)
Property rates - Commercial	27	c,d	(466 691 322)		-	(465 690 681)
Property rates - Educational	27	c,d	(12 561 681)		-	(12 506 856)
Property rates - Residential	27	c,d	(474 277 677)		-	(475 824 233)
Property rates - Vacant land	27	c,d	(43 934 354)	` 131 849 <sup>′</sup>	-	`(43 802 505)
Service charges - Sale of water	23	S	(436 642 001)		-	(361 971 466)
Service charges - Sale of electricity	23	s	(1 <sup>661</sup> 074 270)		-	(1 651 379 357)
Service charges - Refuse	23	s	(249 496 723)		-	(245 180 658)
Service charges - Sewerage and	23	S	(304 733 420)	(51 363)	-	(304 784 783)
sanitation			,	,		,
Repairs and maintenance	37		355 293 553	554 621	-	355 848 174
Debt impairment	35		310 385 034	10 891 929	-	321 276 963
Other revenue - Sundry income	25		(12 972 011)		-	(13 289 015)
Surplus for the year		-	-	148 878 618	-	-

Summary of Statement of Financial Performance		As previously reported	Correction of error	Re- classification	Restated
Service charges	23	(2 678 192 210)	88 630 150	-	(2 589 562 060)
Property rates	27	(972 679 954)	(345 358)	-	(973 025 312)
Government grants	29	(1 817 654 822)	71 002 960	-	(1 746 651 862)
Employee related cost	31	1 823 863 362	29 604 362	-	1 853 467 724
Depreciation and amortisation	33	987 111 074	29 115 383	-	1 016 226 457
General expenses	38	859 297 471	(73 577 194)	-	785 720 277
Loss on disposal of asset		2 499 363	14 329 157	-	16 828 520
Fair value adjustment		(36 725 077)	-	4 950 000	(31 775 077)
Share of surplus in associate		(11 534 322)	(21 010 388)	-	(32 544 710)
Impairment of assets		4 950 000	-	(4 950 000)	· -

## **Notes to the Unaudited Separate Annual Financial Statements**

Figures in Rand			20		e018 stated*
46. Prior-year adjustments (contin Repairs and maintenance Debt impairment	37 35	355 293 553 310 385 034	554 621 10 891 929	- -	355 848 174 321 276 963
Other revenue - Sundry income	35	(12 693 817)	(317 004) 148 878 618	<u> </u>	(13 010 821)

#### **Cash flow statement**

#### 2018

	Note	As previously Coreported	orrection of error	Restated
Cash flow from operating activities				
Receipts - Sale of goods and services	54	3 974 125 579	60 996 256	4 035 121 835
Receipts - Government grants & subsidies	54	1 817 654 822	(71 002 960)	1 746 651 862
Receipts - Interest received	26	175 866 976		175 866 976
Payments - Employee costs & Councillors remunerations	31&32	(1 883 336 378)	(29 604 369)	(1 912 940 747)
Payments - Suppliers	54	(2 538 381 056)	41 081 133	(2 497 299 923)
Payments - Finance costs	34	(43 954 780)	-	(43 954 780)
		1 501 975 163	1 470 060	1 503 445 223
Cash flow from investing activities Purchase of property, plant and equipment Proceeds from sale of property, plant and equipment Proceeds from sale of investment property	4 4 3	(1 330 245 372) 13 799 849 487 940 (1 315 957 583)	(13 687 127) 13 870 001	(1 331 898 306) 112 722 14 357 941 (1 317 427 643)
Cash flow from financing activities				
Net movement on borrowings	16	(47 641 565)	-	(47 641 565)
Net cash flows used in investing activities		(47 641 565)	-	(47 641 565)
Net cash flow	ı	As previously Cor reported	rection of R	estated
Net (decrease)/increase in cash and cash equivalents		138 376 015	- 13	88 376 015
Cash and cash equivalents at the beginning of the year	1	1 686 753 585	- 168	86 753 585
Cash and cash equivalents at the end of the year	1	1 825 129 600	- 1 82	25 129 600

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

## **Notes to the Unaudited Separate Annual Financial Statements**

Figures in Rand 2019 2018
Restated\*

#### 46. Prior-year adjustments (continued)

#### **Explanations of errors**

- a) Salaries and overtime paid in 2018/19 in respect of 2017/18 and prior years.
- b) The prior period error is as a result of a revision in the treatment of Human Settlement Development Grant projects from GRAP 23 to GRAP 109.
- c) Property rates valued and/or duplicated in error on the 2013 General Valuation.
- d) Supplementary valuation implemented after property was sold.
- e) Accrual raised in error and non payment of lease due to expired contract.
- f) Adjustment of lease smoothing between the amount as per the contract to the actual amount paid for the 2017/18 financial year.
- g) Adjusted share of surplus in associate in-line with IDZ audited AFS as at 31 March 2019 and IDZ first quarter AFS as at 30 June 2019.
- h) A Value Added Tax review and recovery exercise was performed in respect of 2013/07 to 2018/06, which resulted in a correction of error.
- i) Adjust balance on retention, incorrectly allocated when paid in respect of 2014/2015.
- j) Adjustment in investment property values as at 30 June 2017 and 30 June 2018.
- k) Recognition and de-recognition of assets that were acquired and disposed of in the previous financial years. The Municipality erroneously did not recognise and de-recognise these assets in the past.
- I) To account for incorrect remaining useful lives as at 30 June 2017 and 30 June 2018.
- m) To account for duplicated components on the asset register as at 30 June 2018.
- n) To account for costs that were incorrectly allocated to asset capitalisations as at 30 June 2017.
- o) Adjustments to accumulated depreciation on assets in previous years arising from de-recognitions, capitalisations not previously recognised and changes in remaining useful lives.
- p) To account for negative carrying values on water infrastructure assets as at 30 June 2018.
- q) Reclassification of repairs and maintenance expenditure that was incurred in the 30 June 2017 and 30 June 2018 financial years which meets the definition of an asset.
- r) Reclassification of work in progress that were erroneously recognised by the Municipality in the previous financial year and reclassification of the same expenditure as general expenses.
- s) Transfer revenue billed in the current year in respect of service charges relating 2017/18.
- t) Re-alignment of debtor control variances to reconcile to the debtors age analysis.
- u) Correction of prior year 2017/2018 general deposits adjustment of incorrect alignment of water income and age analysis June 2018.
- v) This is now recognised in the 2018/2019 financial year and has been restated retrospectively.

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

## Notes to the Unaudited Separate Annual Financial Statements

Figures in Rand	2019	2018
		Restated*

#### 47. Risk management

#### Financial risk management

The municipality's activities expose it to a variety of financial risks: market risk (including currency risk, fair value interest rate risk, cash flow interest rate risk and price risk), credit risk and liquidity risk.

The municipality's overall risk management program focuses on the unpredictability of financial markets and seeks to minimise potential adverse effects on the municipality's financial performance. Risk Management is carried out under policies approved by the accounting officer. The accounting officer provides written principles for overall risk management, as well as written policies covering specific areas, such as foreign exchange risk, interest rate risk, credit risk and investment of excess liquidity.

#### Liquidity risk

The municipality's risk to liquidity is a result of the funds available to cover future commitments. The municipality manages liquidity risk through an ongoing review of future commitments and credit facilities.

Cash forecasts are prepared and adequate utilised borrowing facilities are monitored.

#### Interest rate risk

As the municipality has no significant interest-bearing assets, the municipality's income and operating cash flows are substantially independent of changes in market interest rates.

The municipality's interest rate risk arises from long-term borrowings. Borrowings issued at variable rates expose the municipality to cash flow interest rate risk. Borrowings issued at fixed rates expose the municipality to fair value interest rate risk.

The risk of a decrease in interest rate will place additional pressure to funding operations as a result of less income being realised from interest received.

#### Cash flow interest rate risk

Financial instrument	Current interest rate	Due in less than a year	Due in one to two years	Due in two to three years	Due in three to four years	Due after five years
Trade and other receivables - normal credit terms	11.25 %	831 118 369	522 373 885	-	-	-
Cash in current banking institutions	6.25 %	242 941 512	-	-	-	-
Call Investments deposits	6.58 %	924 619 393	-	-	-	-
Trade and other payables - extended credit terms	10.25 %	797 062 662	-	-	-	-
Long term borrowings	9.74 %	57 973 556	54 395 605	45 190 555	49 140 564	138 853 808

These amounts best represent maximum exposure to credit risk at the end of the reporting period without taking account of any collateral held or other credit enhancements.

#### Sensitivity Analysis of Market Risk

Effect of a 1% change in the interest rate	Current interest rate	Value at 30 June 2019	Discounted value at current rate	Discounted value at current rate (-1%)	Discounted value at current rate (+1%)	
Trade and other receivables - normal credit terms	11.25 %	831 118 369	747 072 691	753 848 861	740 417 255	-
Trade and other payables	10.25 %	797 062 662	722 959 331	729 576 807	716 460 820	-
Cash in current banking institutions	6.25 %	242 941 512	228 650 835	230 823 289	226 518 892	-
Call investment deposits	6.58 %	924 619 393	867 535 554	875 752 409	859 471 457	-
Short term borrowings	9.74 %	57 973 556	52 828 099	53 313 919	52 351 053	-
Long term borrowings	9.74 %	287 580 532	262 056 253	264 466 187	259 689 843	-

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

## Notes to the Unaudited Separate Annual Financial Statements

Figures in Rand	2019	2018
		Restated*

#### 47. Risk management (continued)

The sensitivity analysis was based on the assumption that a 1% increase or decrease in the interest rate could occur.

The method used to prepare the sensitivity analysis was based on the discounted value of the respective cash flow for 1 year using the respective current interest rate in order to determine the effect of applicable market risk of a 1% increase or decrease in the interest rate.

#### Credit risk

Credit risk consists mainly of cash deposits (refer note 13) and trade debtors (refer note 10 + 12). The municipality only deposits cash with major banks with high quality credit standing and limits exposure to any one counter-party.

#### Capital risk management

The municipality's objectives when managing capital are to safeguard the municipality's ability to continue as a going concern in order to provide returns for members and benefits for other stakeholders and to maintain an optimal capital structure to reduce the cost of capital.

The capital structure of the municipality consists of debt, which incudes the borrowings, cash and cash equivalents and equity.

There have been no changes to what the municipality manages as capital, the strategy for capital maintenance or externally imposed capital requirements from the previous year.

The municipality is in an enviable position of having access to additional long term facilities in order to invest in the replacement of infrastructure assets.

#### 48. Going concern

The unaudited separate annual financial statements have been prepared on the basis of accounting policies applicable to a going concern. This basis presumes that funds will be available to finance future operations and that the realisation of assets and settlement of liabilities, contingent obligations and commitments will occur in the ordinary course of business.

#### 49. Unauthorised expenditure

Total	26 932 209	155 854 813
Loss on disposal of PPE	647 915	2 499 363
Other materials	<del>-</del>	573 224
Debt impairment	5 636 221	135 456 597
Depreciation	-	17 325 629
Employee related cost	20 648 073	-
Analysed as follows: non-cash		
Closing balance	36 145 120	160 458 700
Expenditure authorised in terms of section 32 of the MFMA Unauthorised expenditure for the year	(160 458 700) 36 145 120	(95 876 117) 160 458 700
Opening balance	160 458 700	95 876 117

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

## Notes to the Unaudited Separate Annual Financial Statements

Figures in Rand	2019	2018 Restated*
49. Unauthorised expenditure (continued)		
Analysed as follows: cash		
Employee related costs	-	2 286 887
Other materials	787 626	-
Other expenditure	8 425 286	-
Total	9 212 912	2 286 887

The unauthorised expenditure can be attributed to difficulty of achieving budget accuracy for each expenditure type due to varying operational requirements. The 2019 unauthorised expenditure comprises the following:

- 1) Employee related costs of R20.65 million, this is as a result of the bonus provision as well as the long service allowance raised at year end.
- 2) Debt impairment of R5.64 million, this is a result of more debts written off than projected.
- 3) Other expenditure of R8.42 million is as a result of an increase in the hiring of compactor trucks because BCMM's fleet had a mechanical breakdown during the financial year. This caused municipality to supplement the shortage by hiring additional fleet to cope with the demand of collecting refuse from the community.
- 4) Other materials of R0.788 million, this was a result of a significant increase in the expenditure incurred for fuel which was caused by Health, Public Safety & Emergency Services and Municipal Services purchasing a new fleet.
- 5) Loss on disposal of assets of R0.648 million was incurred as a result of derecognition of assets and investment property and auctioned assets.

There is no unauthorised expenditure regarding the total budgeted amount.

#### The 2018 unauthorised expenditure comprises the following:

- 1) Depreciation and asset impairment of R17.33 million. Infrastructure assets were revalued at the end of the financial year in accordance with the accounting policy adopted by BCMM. The revaluation brought about additional depreciation.
- 2) Debt impairment of R135.45 million, this is a result of more debts written off than projected.
- 3) Employee related costs of R2.29 million, this is as a result of overtime.
- 4) Loss on disposal of assets of R2.5 million was incurred as a result of derecognition of assets and investment property.
- 5) Other expenditure of R2.32 million is as a result of reclassification from contracted services.
- 6) There is no unauthorised expenditure regarding the total budgeted amount.
- 7) Other materials of R573 224 is as a result of inventory write-offs and breakages.

#### 50. Fruitless and wasteful expenditure

Opening balance	5 794 525	5 304 830
Acts of negligence	-	35 420
Interest charged on overdue accounts due to late payment.	1 154 612	454 275
Penalties (SARS)	4 557 074	-
Interest (SARS)	6 667 364	-
Closing balance	18 173 575	5 794 525

Staff members involved in acts of negligence resulted in the municipality incurring losses totalling R0 (2018: R35 420).

Late payment of invoices resulted in the Municipality incurring fruitless and wasteful expenditure of R1 154 612 (2018: 454 275).

SARS conducted an audit for the period May 2013 to March 2015 and charged interest and penalties amounting to R11 224 438 on disallowed input VAT.

BCMM has established a Municipal Public Accounts Committee (MPAC) which is constituted by Council to investigate all irregular, fruitless and wasteful expenditure. The MPAC recommends to Council the write off and future actions to be taken in accordance with the provisions in terms of Section 32 of the MFMA.

## **Notes to the Unaudited Separate Annual Financial Statements**

Figures in Rand	2019	2018 Restated*
51. Irregular expenditure		
Opening balance Add: Irregular Expenditure - current year	2 644 154 250 132 542 939	2 430 833 674 213 320 576
Closing balance	2 776 697 189	2 644 154 250
Analysis of expenditure awaiting write-off per age classification		
Current year Prior years	132 542 939 2 644 154 250	213 320 576 2 430 833 674
	2 776 697 189	2 644 154 250
Details of irregular expenditure		
Procurement made outside SCM regulations	479 357	13 918 147
Bid Construction Contracts (BCC)	102 011 932	154 779 603
Annual contracts Formal contracts	23 074 315 565 796	15 485 573 3 896 115
Informal contracts	396 720	143 478
3 Quotation System	769 533	42 000
Suppliers in service of state - Declared state employees	700 000	2 681 571
Suppliers in service of state - Not-declared state employees	1 534 827	773 241
Non-Approved deviations by Council - MFMA Regulation 36 on SCM Other expired leases	3 710 459	21 600 848
	132 542 939	213 320 576
52. In-kind donations and assistance		
FELZOO donated assistance to BCMM	26 516	63 450
FELA donated assistance to BCMM	4 100	5 300
Nahoon Point Nature Reserve	71 371	56 230
Nahoon Estuary Nature Reserve	426 795	33 000
	528 782	157 980
53. Additional disclosure in terms of Municipal Finance Management Act		
53.1 Contributions to organised local government		
Current year contribution	14 100 000	13 300 000
Amount paid - current year	(14 100 000)	(13 300 000
53.2 Contributions to SA Cities Network		
33.2 Contributions to SA Cities Network		
Current year contribution	3 783 552	2 276 010
	(3 783 552)	(2 276 010
	,	
	<u> </u>	
Amount paid - current year		-
Amount paid - current year  53.3 Audit fees	<u> </u>	12 900 704
Current year contribution Amount paid - current year  53.3 Audit fees  Current year subscription / fee	15 108 534	12 809 701 (12 809 701
Amount paid - current year  53.3 Audit fees	<u> </u>	

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

## **Notes to the Unaudited Separate Annual Financial Statements**

Figures in Rand	2019	2018 Restated*
53. Additional disclosure in terms of Municipal Finance Management Act (continued)		
53.4 PAYE, UIF and Skills Development Levy		
Current year contribution Amount paid - current year	331 610 349 (331 610 349)	302 677 130 (302 677 130)
	-	
53.5 Pension and Medical Aid Deductions		
Current year contribution Amount paid - current year	484 418 258 (484 418 258)	441 810 776 (441 810 776)
53.6 VAT		
VAT receivable	170 849 380	109 939 374

VAT output payables and VAT input receivables are shown in note 11 as net VAT receivable.

All VAT returns have been submitted by the due date throughout the year. Vat is only declared to SARS on receipt of payment from consumers and claimed on payment to suppliers.

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

## **Notes to the Unaudited Separate Annual Financial Statements**

Figures in Rand	2019	2018
		Restated*

#### 53. Additional disclosure in terms of Municipal Finance Management Act (continued)

#### 53.7 Councillors' and officials arrear consumer accounts

Arrear Councillors accounts totalling R36 074 were outstanding for more than 90 days at 30 June 2018 (2018 R32 278) for which mechanisms are in place to deduct amounts from the monthly allowances of each Councillor. The following amounts represent the total outstanding as at 30 June 2019 Stop orders are in place, whereby a monthly amount is deducted until the balance is settled.

30 June 2019	Outstanding more than 90 days R	Total R
Councillor Z. Mtyingizane	16 194	16 194
Councillor I.T. Tongo-Luzipho	9 264	9 264
Councillor P. Nazo-Makatala	5 623	5 623
Councillor K. Ciliza	2 688	2 688
Councillor T.T. Apleni	1 194	1 194
Councillor M.T. Kolela	616	616
Councillor N.P. Peter	414	414
Councillor N.P. Matiwane	81	81
	36 074	36 074
30 June 2018	Outstanding more than 90 days R	Total R

30 June 2018	Outstanding more than 90 days R	Total R
Councillor N.P. Matiwane	128	128
Councillor N.E. Tshabe	9 568	9 568
Councillor Z. Mtyingizane	17 253	17 253
Councillor K. Ciliza	4 541	4 541
Councillor N.P. Peter	485	485
Councillor V. Tutu	303	303
	32 278	32 278

At year end, officials accounts totalling R2 370 968 (2018: R1 106 097) were outstanding for more than 90 days.

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

## **Notes to the Unaudited Separate Annual Financial Statements**

Figures in Rand	2019	2018
		Restated*

#### 53. Additional disclosure in terms of Municipal Finance Management Act (continued)

#### 53.8 Deviation from supply chain management regulations

Regulation 36 of the MFMA on Supply Chain Management (SCM) Regulations and clause 36 of the SCM Policy of 2012 states that a SCM Policy must provide for the procurement of goods and services by way of a competitive bidding process.

Regulation 36 states that the accounting officer may dispense with the official procurement process in certain circumstances. provided that he records the reasons for any deviations and reports them to the next meeting of the Council and includes a note to the unaudited separate annual financial statements.

During the financial year under review goods/services totaling R79 425 717 (2018: R36 396 328) were procured and the process followed in procuring those goods/services deviated from the provisions of the regulations as stated above. The accounting officer approved the deviations from the normal SCM regulations.

	ci		

	302 073 705	21.65	236 502 044	16.08
Non-technical	221 156 808	15.85	149 583 908	9.58
Technical	80 916 897	5.80	86 918 136	6.50
53.9 Electricity Losses	Amount (R)	%	Amount (R)	%
			14	79 425 717
Other exceptional cases			4	20 703 996
Sole supplier			9	57 094 532
Incident Emergency			1	1 627 189

Total losses amounted to 322 739 881 kWh (2018: 263 249 658 KWh) of which 86 452 447 kWh (2018: 96 748 779 kWh) are technical losses and 236 287 434 kWh (2018: 166 502 196 kWh) are non-technical losses.

Technical Losses: Losses within the network which are inherent in any network.

Non-technical losses: Theft, faults and billing errors.

Attempts are currently being made to reduce these losses including the following:

- More than 6 000 informal dwellings have been electrified in the past 6 years.
- Informal settlements have been upgraded to formal houses in Mdantsane.
- Illegal connections are being removed on an ongoing basis.
- An audit of business customers was undertaken to reduce meter tampering.
- Smart meters are currently being installed within the BCMM area for business and certain domestic consumers.

53.10 Water Losses	Amount (R)	%	Amount (R)	%
Technical	91 327 066	26.61	109 093 280	33.98
Non-technical	66 889 926	19.50	31 169 626	9.71
	158 216 992	46.11	140 262 906	43.69

Total losses amounted to 29 566 498 KL (2018: 28 861 201 KL) of which 17 066 571 KL (2018: 22 447 582 KL) are technical losses and 12 499 927 KL (2018: 6 413 619 KL) are non-technical losses.

The above losses include rural areas and informal settlements.

Water losses are being addressed by the implementation of water conservation and water demand measures which include pipe replacement, water meter replacement etc.

A pipe replacement program is also underway prioritising areas experiencing frequent bursts.

A pressure reducing valve installation program has yielded results in reducing the frequency of bursts in areas with old infrastructure as well as areas where there is high demand.

## **Notes to the Unaudited Separate Annual Financial Statements**

Figures in Rand		2019	2018 Restated*
54. Cash flows from operating activities			
Receipts: Sale of goods and services  Total revenue as per Statement of Financial Performance Less: Fair value adjustments Less: Interest received Less: Government grants and subsidies received Loss on sale of assets  Movement in receivables from exchange transactions Movement in receivables from non-exchange transactions Fair value adjustment on Investment Property revalued Movement in VAT receivables Net movement in consumer deposits	39 26 29 4 12 10 39 11	(8 923 274) (165 344 665)	(175 866 976) (1746 651 862) 21 014 118 (328 546 470) 48 247 377 31 775 077
		4 587 305 544	4 035 121 835
Payment: Suppliers Total expenditure as per the Statement of Financial Performance Employee costs and Councillors remuneration Interest paid Depreciation and amortisation Loss on disposal of assets Debt impairment Net movement on unspent conditional grants Movement in Post retirement medical aid benefit obligation Movement in provisions relating to landfill sites Movement in payables from exchange transactions Movement in inventory Intangible asset transfer PPE (Transfers / Adjustments) Non cash PPE additions Opening balance adjustments	31&32 34 33 4 35 15 8 17 20 9 5 4	(6 792 495 173) (6 2 085 698 739 1 38 466 994 1 298 838 256 1 (46 324 822) 363 972 687 (37 686 761) (4 339 544) 5 020 089 (32 395 567) 5 452 616 - (279 839 617) 1 832 031 -	912 940 747 43 954 780 016 226 458 (21 014 118) 321 276 963 (5 486 764) 205 856 410 38 771 675 302 002 252 (4 211 967) (18 213 980) (24 141 625) (3 393 725) (213 861 843)
55. Deficit for the year			
Reconciliation of actual operating results to net income Net income for the period Share of surplus of associate accounted for under the equity method Capital expenditure ex grant funding Actual operating results		517 124 078 (76 747 032) (997 754 177) (557 377 131)	<u>, , , , , , , , , , , , , , , , , , , </u>

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

## Notes to the Unaudited Separate Annual Financial Statements

Figures in Rand 2019 2018
Restated\*

#### 56. Retirement benefit information

The employees of the Council as well as the Council as employer, contribute to Municipal Pension, Retirement and various Provident Funds as listed below:

- -Cape Joint Pension Fund / L A Retirement Fund
- -Cape/Consolidated Retirement Fund
- -Eastern Cape Local Authorities Provident Fund
- -Government Employees Pension Fund
- -Municipal Worker's Retirement Fund
- -SALA Pension Fund
- -Municipal Employees Pension Fund
- Municipal Councillors Pension Fund
- National Fund for Municipal Workers
- -Aftredevoorsieningfonds vir Kaapse Plaaslike Owerhede
- -East London Municipal A Band Provident Fund

The Cape Joint Pension Fund's / LA Retirement Fund's last actuarial valuation was at 30 June 2017 conducted by S. Neethling from Momentum Consultants and Actuaries. The fund was 102.6% funded at valuation date.

The Cape/Consolidated Retirement Fund's last actuarial valuation was at 30 June 2016 conducted by S. Neethling from MMI Group Limited who certified that the fund was in a sound financial position.

The Eastern Cape Local Authorities Provident Fund's last valuation was at 30 June 2018 conducted by E. Du Toit from Alexander Forbes Financial Services, who confirmed that the fund was in a sound financial position. The funding level was at 100% at valuation date.

The Government Employees Pension Fund's last valuation was at 31 March 2016 conducted by H. Buck . The funding level at this date was 115.8%.

Municipal Worker's Retirement Fund (previously known as SAMWU National Provient Fund) last actuarial valuation was at 30 June 2017 conducted by E.J. Potgieter and G. Base from Towers Watson (Pty) Ltd. The report stated that the fund was in a sound financial position as at 30 June 2017.

The SALA Pension Fund's last valuation was at 01 July 2015 conducted by J.F. Rosslee of ARGEN Actuarial Solutions. The fund was 100% funded as at valuation date. The valuator was satisfied with the investment strategy of the fund and the nature of the assets is in his opinion, suitable for the nature of the liabilities of the fund as defined in the rules of the fund.

The Municipal Employees Pension Fund's last interim valuation was at 28 February 2014 prepared by Itakane Consultants and Actuaries (Pty) Ltd. The report stated that the fund was financially sound and the funding level at this date was 100%

The Municipal Councillors Pension Fund's last valuation was at 30 June 2015 prepared by Mothapo R. and Barnard G.M. from Moruba Consultants and Actuaries. The report stated that the funding level was at 100% at the time of valuation.

The National Fund for Municipality Worker's last Actuarial Valuation was at 30 June 2015 and prepared by G. Grobler from Alexander Forbes Financial Services. The assets of the fund are sufficient to cover 100.42% of members' liabilities.

The East London Municipal A Band and the Aftredevoorsieningsfonds vir Kaapse Plaaslike Owerhede are a fixed/defined contributions funds. It is therefore not necessary to perform an actuarial valuation for these funds.

It is Council's policy to fund 60% of Pensioner's medical aid expenses. The current costs amount to approximately R 22,7 million.

An amount of R324,8 million (2018: R294,7 million) was contributed by Council, Councillors' and employees' in respect of Councillor and employee retirement funding. These contributions have been expensed.

Unaudited Separate Annual Financial Statements for the year ended 30 June 2019

## **Notes to the Unaudited Separate Annual Financial Statements**

Figures in Rand	2019	2018
		Restated*

#### 57. Bids awarded to family of employees in service of the State

In terms of section 45 of the Municipal SCM regulation, any award above R 2 000 to family of an employee in the service of the State must be disclosed in the annual financial statements. The following is a list as recorded in the declaration-of-interest form:

Connected person	Position held in BCMM	2019	2018
T. Nyati	PA to SCM GM	-	49 182
S. Majembe	Buyer	82 472	242 674
Z. Ndzondo	Bid Secretariat	1 067 653	12 526
C. Ruiters	Tender Co- ordinator	190 599	129 907
H. Lestig	Handy Man	-	197 820
S. Xoki	Chief Risk Officer	-	180 000
		1 340 724	812 109
Connected person	Name of institution	2019	2018
F. Ngcwangu	EC Provincial Planning & Treasury	1 534 826	2 333 375
N. Maqula	Department of Human	-	207 740
D. Muzenda	Settlements National Lottery	-	140 456
		1 534 826	2 681 571